



**All Payer Hospital System Modernization  
Payment Models Workgroup**

**Meeting Agenda**

**January 12, 2015  
1:00 pm to 4:00 pm  
Health Services Cost Review Commission  
Conference Room 100  
4160 Patterson Avenue  
Baltimore, MD 21215**

- |      |  |
|------|--|
| 1:00 | Introductions and Meeting Overview<br>Donna Kinzer, Executive Director |
| 1:15 | Review of Market Shift Calculations<br>Sule Calikoglu, Deputy Director |
| 2:00 | FY 2016 Update Process Review<br>David Romans, Director                |
| 2:45 | FY2016 Uncompensated Care Adjustment Process<br>David Romans, Director |
| 3:30 | Adjourn  |

**ALL MEETING MATERIALS ARE AVAILABLE AT THE MARYLAND ALL-PAYER HOSPITAL  
SYSTEM MODERNIZATION TAB AT [HSCRC.MARYLAND.GOV](http://HSCRC.MARYLAND.GOV)**



# Maryland Health Services Cost Review Commission

Review of Market Shift Calculations

Jan 12, 2015

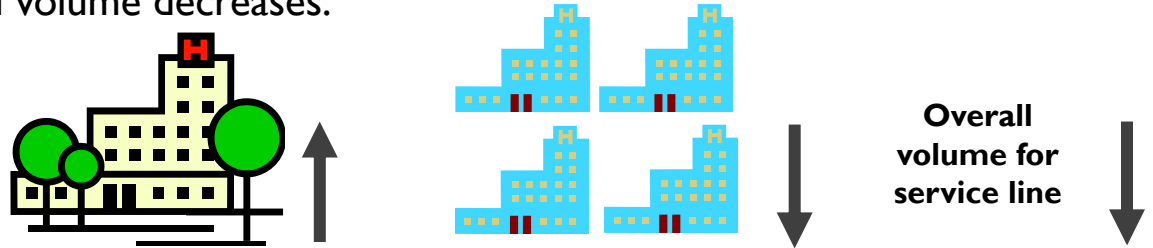
# Market Share Calculations-Unit of Analysis

---

- ▶ **Inpatient Service Lines based on APR-DRGs**
  - ▶ Potentially Avoidable Utilization (Readmissions, PQIs) is excluded.
- ▶ **Outpatient Service Lines based on APGs and hierarchical categorization**
  - ▶ Oncology, Radiation Therapy and Drugs needs further development
  - ▶ Outpatient visits are converted to “Equivalent CaseMix Adjusted Discharge” (ECMAD)
- ▶ **MD residents in MD hospitals**
  - ▶ Non-MD resident utilization
  - ▶ Non-MD Hospital Utilization for residents
  - ▶ Shifts to unregulated space
- ▶ **Zip code level trends**
  - ▶ Possible aggregation for some zip codes

# Original Formula: Hospital A Volume Increases, Other Hospital Volume Decreases, Overall Volume Decreases

**Scenario:** Volume in “General Surgery” at Hospital A increases while volume in “oncology” at other hospitals decreases. Overall volume decreases.



	Hospital A	Other Hospitals	Total
<b>Base Year:</b> General Surgery	1000	4000	5000
<b>Current Year:</b> General Surgery	1500	3200	4700
<b>Change</b>	+500	-800	-300

**Result:** Market Shift for Hospital A is the lesser of absolute change in Hospital A or Other Hospitals  
 |Change in Hospital A| = 500                      |Change in Other Hospitals| = 800

**800 > 500 so Market Shift for Hospital A = +500**

# Modified Market Shift Formula

Zipcode 21000 General Surgery	ECMAD CY13	ECMAD CY14	ECMAD Growth	Proportion of Hospital	Market Shift	Original Formula	
	A	B	C=B-A	D=C/Subtotal C	E=D*Allowed Market Shift	Other Hospitals	Market Shift
HOLY CROSS	1,000	1,500	500	76%	99	25	0
SUBURBAN	500	600	100	15%	20	425	0
MONTGOMERY GENERAL	50	100	50	8%	10	475	0
JOHNS HOPKINS	-	4	4	1%	1	521	0
<b>Utilization Increase</b>			<b>654</b>		<b>129</b>		
SINAI	500	500	-	0%	-	525	-
UPPER CHESAPEAKE HEALTH	500	400	(100)	78%	(100)	625	(100)
SHADY GROVE	50	25	(25)	19%	(25)	550	(25)
UNIVERSITY OF MARYLAND	4	-	(4)	3%	(4)	529	(4)
<b>Utilization Decline</b>			<b>(129)</b>		<b>(129)</b>		
<b>Zip Total</b>			<b>525</b>		<b>-</b>		<b>(129)</b>
<b>Allowed Market Shift</b>			<b>129</b>				

# Market Value of Adjustments

---

- ▶ **State-wide Average Adjusted Charge per ECMAD**
- ▶ **Hospital Specific Adjusted Charge per ECMAD**
  - ▶ Casemix adjusted
  - ▶ Other Adjustments
  - ▶ Gaining Hospital Charge vs Loosing Hospital Charge
- ▶ **Geographic Adjusted Charge per ECMAD**
  - ▶ Zip code average
  - ▶ Market Shift calculations
- ▶ **Revenue Neutrality**

# Variable Cost Factor

---

- ▶ **50% VCF**
  - ▶ Symmetrical adjustment
  - ▶ Asymmetrical adjustment

# Market Shift Adjustment Timing

---

- ▶ **Prospective Adjustments**
  - ▶ Prior notifications for planned changes
- ▶ **Annual calculations**
  - ▶ FY2016 : July 2014-Dec 2014
  - ▶ FY2017: Jan 2015-Dec 2015



Zipcode 210000	ECMAD_C Y13	ECMAD_C Y14	ECMAD Growth	Proportion of Hospital	Market Shift	Original Formula	
	A	B	C=B-A	D=C/Subtotal C	E=D*Allowed Market Shift	Other Hospitals	Market Shift
HOLY CROSS	1,000	1,500	500	76%	99	25	0
SUBURBAN	500	600	100	15%	20	425	0
MONTGOMERY GENERAL	50	100	50	8%	10	475	0
JOHNS HOPKINS	-	4	4	1%	1	521	0
<b>Utilization Increase</b>			<b>654</b>		<b>129</b>		
SINAI	500	500	-	0%	-	525	-
UPPER CHESAPEAKE HEALTH	500	400	(100)	78%	(100)	625	(100)
SHADY GROVE	50	25	(25)	19%	(25)	550	(25)
UNIVERSITY OF MARYLAND	4	-	(4)	3%	(4)	529	(4)
<b>Utilization Decline</b>			<b>(129)</b>		<b>(129)</b>		
<b>Zip Total</b>			<b>525</b>		<b>-</b>		<b>(129)</b>
<b>Allowed Market Shift</b>			<b>129</b>				

# FY 2016 Balanced Update

January 12, 2015

# Goals to Guide Payment Policy

- Promotes Three Part Aim (better care, better health, lower costs)
- Meets All-Payer Model Requirements
- Provides Hospitals with Overall Fair and Reasonable Compensation
- Provides rates and revenues that are sufficient for efficient and effectively operated hospitals and equity among payers
- Promotes health equity

# Desirable Features of Payment Policies

- Promotes adequate information sharing
- Promotes cooperation and collaboration
- Provides sound value incentives
- Considers other requirements

# Key Considerations

- Compliance with All-Payer & Medicare Guardrails
- Expected growth in Medicare Hospital Rates
- Inflation
- Population & Demographic Adjustments
- Financial Condition of Hospitals
- Uncompensated Care & ACA Expansion
- Infrastructure Adjustments
- Shared Savings Adjustments
- Holy Cross Germantown Hospital (annualize)
- Changes to MHIP/Medicaid Assessments
- Other including Categoricals and Transfers

# Model Performance to Date

- CY 2014 All-payer per capita revenues (thru October) grew 1.83%, below the waiver guardrail of 3.58%.
- Maryland Fee-for-service costs per Medicare beneficiary growing slower than national average over first seven months of CY 14.

## Balanced Update Model

### Maximum allowed growth

Maximum revenue growth allowance	A	3.58% per capita
Population growth	B	<u>0.57%</u>
Maximum revenue growth allowance $((1+A)*(1+B))$	C	<u><u>4.17%</u></u>

### Components of revenue change-increases

	Proportion of Revenues	Weighted Allowance Allowance
Adjustment for inflation/policy adjustments		
-Global budget revenues		2.78%
Adjustment for volume (population net of PAU)		
-Global budget revenues		0.57%
-Transfers		
-Categoricals		
-Market share adjustments		<u>0.57%</u>
Infrastructure allowance provided		
-Global budget revenues except TPR	80%	
-Regional Collaboration		
CON adjustments-		
-Opening of Holy Cross Germantown Hospital		TBD
Net increase before adjustments		<u>3.35%</u>
Other adjustments (positive and negative)		
-Set aside for unknown adjustments		
-Reverse prior year's shared savings reduction		0.40%
-Positive incentives (Readmissions)		0.15%
-Shared savings/negative scaling adjustments		-0.60%
Net increase attributable to hospitals		<u>3.30%</u>
Per Capita		<u>2.71%</u>

### Components of revenue changes - not hospital generated

-Uncompensated care reduction, net of differential	-0.50% +
-Utilization Impact of Medicaid Expansion	
-MHIP adjustment - Annualize FY 15	-0.27%
-Other assessment changes	
Net decreases	<u>-0.77%</u>
Net revenue growth	<u>2.53%</u>
Per capita revenue growth	<u>1.95%</u>



# Uncompensated Care



***HSCRC***

Health Services Cost  
Review Commission

---



## Current FY 2015 UCC Policy

---

- ▶ Uncompensated care in the FY 2015 hospital rates was adjusted down by 1.09 percentage points to capture the anticipated impact of the Medicaid expansion for the PAC population (\$166 M).
  - ▶ HSCRC FY 2015 UCC Policy Before PAC Adjustment = 7.23%
  - ▶ PAC Adjustment included in FY 15 Rates = 1.09%
  - ▶ UCC calculation:  $7.23\% - 1.09\% = 6.14\%$

## Development of FY 2016 UCC Policy

---

- ▶ Utilize results of final FY 2015 regression again in FY 2016
  - ▶ Remove Adjustment for PAC
  - ▶ Replace PAC Adjustment with revised estimate of impact of Affordable Care Act Expansion on Uncompensated Care
  
- ▶ Rationale
  - ▶ Dynamic environment limits utility of new regression analysis.
  - ▶ Substantial Medicaid coverage expansion in CY 2014 impacts many of variables traditionally analyzed in regression.
  - ▶ CY 2014 delay in Medicaid re-determinations temporarily skews Medicaid & Self-pay/Charity coverage and charge figures.

## Next Steps

---

- ▶ Review Data at February Meeting
  - ▶ CY 2013 & CY 2014 Trends in Self-Pay/Charity Care & Medicaid Charges
  - ▶ CRISP Data on Prior Hospital Utilization by People Enrolled in Medicaid Expansion
  - ▶ UCC reported in hospital financials