
Performance Measurement Workgroup Meeting:

01/20/2016

HSCRC

Health Services Cost
Review Commission

Transformation Activities Update

Transformation Activities to Date

▶ **GBR Dollars-**

- ▶ In the rates of all hospitals for investments for reducing PAU;
- ▶ Investment reports for FY2014 and 2015 itemize existing programs or programs that are outside the scope of the Infrastructure dollars.

▶ **System Transformation Plan-**

- ▶ short-term and long-term strategies and incremental investment plans for improving care coordination and chronic care, reducing potentially avoidable utilization, and aligning with non-hospital providers;
- ▶ hospitals should continue to develop their plans and expand their exposure to both hospital-based and non-hospital based providers, patients/families, and other social and public service entities.

▶ **Regional Partnerships for Health System Transformation-**

- ▶ Designed to facilitate collaboration between hospitals and community-based partners. The plans target services based on patient and population needs, collaborate on analytics, and plan and develop care coordination and population health improvement approaches that reduce avoidable utilization of Maryland hospitals.
- ▶ None of the RP plans outlined a hospital-funded, outcomes-based financial incentive plan of sufficient clarity and magnitude that will divert provider attention from strict service-based, fee-for-service reimbursement.

Transformation Implementation proposals due 12/22/15 Specified a set of essential measures that must be measured.

HSCRC Key Outcome Measures

| Measure | Definition | Source | Population(s) expected |
|-----------------------------------|-------------------------------------------------------|--------------------------------------|---------------------------------------------------------------------------------------------------------------|
| Total hospital cost per capita | Hospital charges per person | HSCRC Casemix Data | All population for covered zips, high utilization set, target population if different, each by race/ethnicity |
| Total hospital admits per capita | Admits per thousand person | HSCRC Casemix Data | |
| Total health care cost per person | Aggregate payments/person | HSCRC Total Cost Report | |
| ED visits per capita | Encounters per thousand | HSCRC Casemix Data | |
| Readmissions | All Cause 30-day Inpatient Readmits (see HSCRC specs) | Regional Readmission Reports (CRISP) | |
| Potentially avoidable utilization | Total PAU Charges/Total Charges | PAU Patient Level Reports | |
| Patient experience | TBD | | |
| Composite quality measure | TBD | | |

HSCRC Key Process Measures

| Measure | Definition | Source | Population(s) expected |
|----------------------------------------------------------------|------------------------------------------------------------------------------------------------------|-------------|---------------------------------------------------------------------------------------|
| Use of Encounter Notification Alerts | % of inpatient discharges that result in an Encounter Notification System alert going to a physician | CRISP | All population for covered zips, high utilization set, target population if different |
| Completion of health risk assessments | % High utilizers with <u>completed</u> Health Risk Assessments | Partnership | High utilization set, target population if different |
| Established longitudinal care plan | % of High Utilizers Patients with completed care | Partnership | High utilization set, target population if different |
| Shared Care Profile | % of patients with care plans with data shared through HIE in Care Profile | CRISP | High utilization set, target population if different |
| Portion of target pop. with contact from assigned care manager | % of High Utilizers Patients with contact with an assigned care manger | Partnership | High utilization set, target population if different |

HSCRC Key Cost/Savings Measures

- ▶ ROI = G (variable savings) ÷ D (annual intervention)
- ▶ ROI should be greater than 1 at steady state operations (and get there early)

| Illustration | High Utilizers ≥ 3 IP Admits | High Cost Top 10% |
|-----------------------------------------|---------------------------------|----------------------|
| A. Number of Patients | 40,601 | 136,601 |
| B. Number of Medicare and Dual Eligible | 27,000 | 79,000 |
| C. Annual Intervention Cost/Patient | \$3,500 | \$3,500 |
| D. Annual Intervention Cost (B X C) | \$95M | \$277M |
| E. Annual Charges (Baseline) | \$1.9B | \$3.8B |
| F. Annual Gross Savings (15% X E) | \$280M | \$570M |
| G. Variable Savings (F X 50%) | \$140M | \$285M |
| H. Annual Net Savings (G-D) | \$45M | \$8M |

Consumer Dashboard Draft Metrics

HSCRC

Health Services Cost
Review Commission

Draft Consumer Dashboard Measures

| Measure | Data Source | Frequency | Notes |
|------------------------------------------|------------------------------------------------|-----------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| # of observation stays* | HSCRC case mix Data | Quarterly | |
| # of Transfers* | HSCRC case mix Data | Quarterly | |
| # beds/ downsizing | MHCC approved Certificate of Need | Annually | Beds versus occupancy rates? |
| Hospice (or palliative care) use trends* | HSCRC case mix Data | Quarterly | |
| Staffing levels (ED, others) | HSCRC annual filing and wage and salary tables | Annually | Schedule D of the hospital Financial Annual Filing enables each hospital to report expenses and FTEs for the following patient care units |
| ED wait times | CMS Emergency Room measures | Quarterly | <ul style="list-style-type: none"> Inpatient Quality Reporting data for patients admitted Outpatient Quality Reporting data for patients not admitted (later) |

MHAC FY2018 Policy

Staff Recommend Keeping the Current FY2017 MHAC Methodology for FY2018

- ▶ Staff believe the current approach balances hospital-specific incentives with state goals, sets continuous specific quality improvement goals, and focuses the payment adjustments on best and worst performers.
- ▶ Specific recommendations to update the MHAC policy for FY 2018 include the following:
 - ▶ The program should continue to use the same scaling approach:
 - ▶ The program should continue the contingent scaling approach, where a higher level of revenue is at risk if the statewide improvement target is not met. Rewards should only be distributed if the statewide improvement target is met.
 - ▶ Hold-harmless (no-adjustment) zones should be created to focus the payment adjustments to both ends of the performance spectrum.
 - ▶ Rewards should not be limited to the penalties collected.
 - ▶ The statewide reduction target should be set at 6 percent, comparing FY 2015 with CY 2016 risk-adjusted PPC rates.

MHAC FY2018 Base Year Information- PPC Tier 1

| PPC | PPC Description | Observed Cases # | FY 2017 Tier | MHA FY 2018 Tier 1 Rec | Low Reliability | HSCRC Recommendation |
|-----|---------------------------------------------------------------------------------------|------------------|--------------|------------------------|-----------------|----------------------------------------------|
| 3 | Acute Pulmonary Edema and Respiratory Failure without Ventilation | 1054 | 1 | Y | | Keep in Tier 1 |
| 4 | Acute Pulmonary Edema and Respiratory Failure with Ventilation | 637 | 1 | Y | | Keep in Tier 1 |
| 5 | Pneumonia & Other Lung Infections | 674 | 1 | Y | | Keep in Tier 1 |
| 6 | Aspiration Pneumonia | 496 | 1 | Y | | Keep in Tier 1 |
| 7 | Pulmonary Embolism | 304 | 1 | Y | | Keep in Tier 1 |
| 9 | Shock | 512 | 1 | | | Keep in Tier 1. |
| 14 | Ventricular Fibrillation/Cardiac Arrest | 975 | 1 | Y | | Keep in Tier 1 |
| 16 | Venous Thrombosis | 411 | 1 | | | Keep in Tier 1 . Do not combine. |
| 21 | Clostridium Difficile Colitis | 610 | 3 | Y | | Move to Tier 1. |
| 27 | Post-Hemorrhagic & Other Acute Anemia with Transfusion | 503 | 2 | Y | | Move to Tier 1. |
| 35 | Septicemia & Severe Infections | 507 | 1 | Y | | Keep in Tier 1 |
| 37 | Post-Operative Infection & Deep Wound Disruption Without Procedure | 378 | 1 | Y | | Keep in Tier 1 |
| 38 | Post-Operative Wound Infection & Deep Wound Disruption with Procedure | 33 | 1 | | Y | Keep in Tier 1 due to clinical significance. |
| 40 | Post-Operative Hemorrhage & Hematoma without Hemorrhage Control Procedure or I&D Proc | 920 | 1 | Y | | Keep in Tier 1 |
| 41 | Post-Operative Hemorrhage & Hematoma with Hemorrhage Control Procedure or I&D Proc | 130 | 2 | Y | | Move to Tier 1. |
| 42 | Accidental Puncture/Laceration During Invasive Procedure | 458 | 1 | | | Keep in Tier 1 |
| 49 | Iatrogenic Pneumothrax | 118 | 1 | | | Keep in Tier 1 . |
| 54 | Infections due to Central Venous Catheters | 95 | 1 | | | |
| 65 | Urinary Tract Infection without Catheter | 1036 | 1 | Y | | Keep in Tier 1 |
| 66 | Catheter-Related Urinary Tract Infection | 114 | 1 | | | Keep in Tier 1. |

MHAC FY 2018 – PPCs in Monitoring Status

| PPC | PPC Description | Observed Cases # | FY 2017 Tier | MHA FY 2018 Tier 1 Rec | Low Reliability |
|-----|----------------------------------------------------------------------------------|------------------|--------------|------------------------|-----------------|
| 2 | Extreme CNS Complications | 77 | 3 | | Y |
| 15 | Peripheral Vascular Complications Except Venous Thrombosis | 83 | 3 | | Y |
| 20 | Other Gastrointestinal Complications without Transfusion or Significant Bleeding | 129 | 3 | | Y |
| 29 | Poisonings Except from Anesthesia | 71 | 3 | | Y |
| 33 | Cellulitis | 195 | 3 | | Y |

MHAC FY 2018 – Combined PPCs

| PPC | PPC Description | Observed Cases # | FY 2017 Tier | MHA FY 2018 Tier 1 Rec | Low Reliability | HSCRC Revised Recommendation (Tier for weighting vs. Monitoring Only) |
|-----|----------------------------------------------------------------------------------|------------------|--------------|------------------------|-----------------|-----------------------------------------------------------------------|
| 17 | Major Gastrointestinal Complications without Transfusion or Significant Bleeding | 209 | 2 | | Y | Tier 2. Combine 17, 18 for scoring. |
| 18 | Major Gastrointestinal Complications with Transfusion or Significant Bleeding | 98 | 2 | | Y | Tier 2. Combine 17, 18 for scoring. |
| 55 | Obstetrical Hemorrhage without Transfusion | 1033 | 3 | Y | | Tier 2. Combine PPC 55, 56 for scoring. |
| 56 | Obstetrical Hemorrhage with Transfusion | 494 | 3 | Y | | Tier 2. Combine PPC 55, 56 for scoring. |
| 57 | Obstetric Lacerations & Other Trauma Without Instrumentation | 891 | 3 | | | Tier 2. Combine PPC 57, 58 for scoring |
| 58 | Obstetric Lacerations & Other Trauma With Instrumentation | 304 | 3 | | | Tier 2. Combine PPC 57, 58 for scoring. |
| 25 | Renal Failure with Dialysis | 32 | | | | Tier 2. Currently Combined PPC 67 . (PPC 25, 26, 43, 63, 64) |
| 26 | Diabetic Ketoacidosis & Coma | 12 | | | | Tier 2. Currently Combined PPC 67 . (PPC 25, 26, 43, 63, 64) |
| 43 | Accidental Cut or Hemorrhage During Other Medical Care | 27 | | | | Tier 2. Currently Combined PPC 67 . (PPC 25, 26, 43, 63, 64) |
| 63 | Post-Operative Respiratory Failure with Tracheostomy | 24 | | | | Tier 2. Currently Combined PPC 67 . (PPC 25, 26, 43, 63, 64) |
| 64 | Other In-Hospital Adverse Events | 255 | | | | Tier 2. Currently Combined PPC 67 . (PPC 25, 26, 43, 63, 64) |

Benchmark Update – Top 25th best Performance by Patient Population

| Hospitals | At Risk | Observed | Expected | O/E ratio | Top 25th o/e ratio Benchmark Hospitals | Population covered |
|--------------|---------------|--------------|--------------|-----------|----------------------------------------|--------------------|
| Hospital1 | 1000 | 5 | 10 | 0.50 | Hospital1 | 1,000 |
| Hospital2 | 1000 | 10 | 18 | 0.55 | Hospital2 | 1,000 |
| Hospital3 | 1000 | 15 | 25 | 0.60 | | |
| Hospital4 | 1000 | 30 | 46 | 0.65 | | |
| Hospital5 | 1000 | 60 | 92 | 0.65 | | |
| Hospital6 | 1000 | 120 | 171 | 0.70 | | |
| Hospital7 | 10000 | 240 | 343 | 0.70 | | |
| Hospital8 | 10000 | 480 | 600 | 0.80 | | |
| Hospital9 | 10000 | 960 | 1,067 | 0.90 | | |
| Hospital10 | 10000 | 1,920 | 1,920 | 1.00 | | |
| Total | 46,000 | 3,840 | 4,293 | | | |

Percent population **4%**
 Bechmark **0.53**

| Cumulative Patients | Cumulative Percent | Top 25th Patients At Risk Benchmark Hospitals |
|---------------------|--------------------|-----------------------------------------------|
| 1000 | 2% | Hospital1 |
| 2000 | 4% | Hospital2 |
| 3000 | 7% | Hospital3 |
| 4000 | 9% | Hospital4 |
| 5000 | 11% | Hospital5 |
| 6000 | 13% | Hospital6 |
| 16000 | 35% | Hospital7 |
| 26000 | 57% | |
| 36000 | 78% | |
| 46000 | 100% | |

Percent population **35%**
 Bechmark **0.68**

MHAC Base Year Information

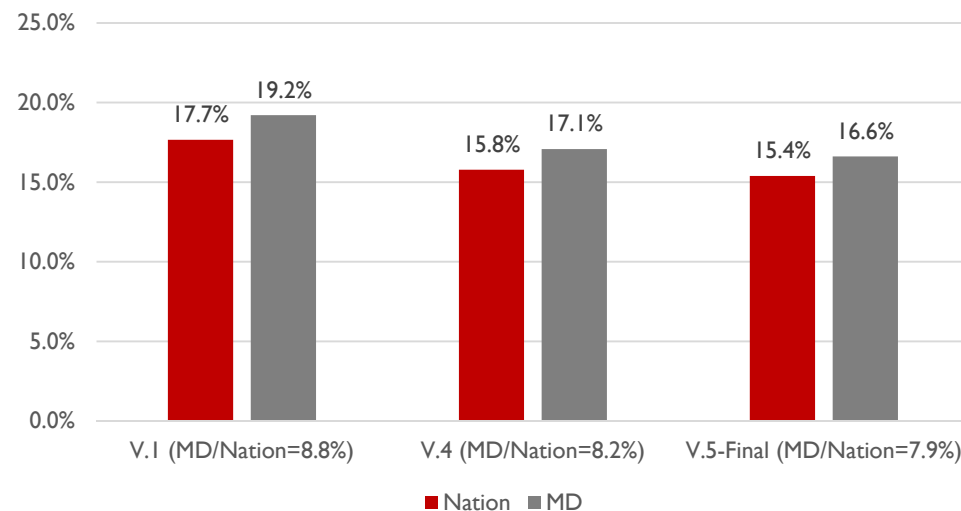
- ▶ Memo summarizing the changes and baseline information
- ▶ Updated Scaling Points
- ▶ Hospital Base Year Scores
- ▶ Case-level files

RRIP FY2018 Policy

CMMI readmission measure specification refinements reduced the difference between Maryland and National readmission rates to 7.9% in CY2013

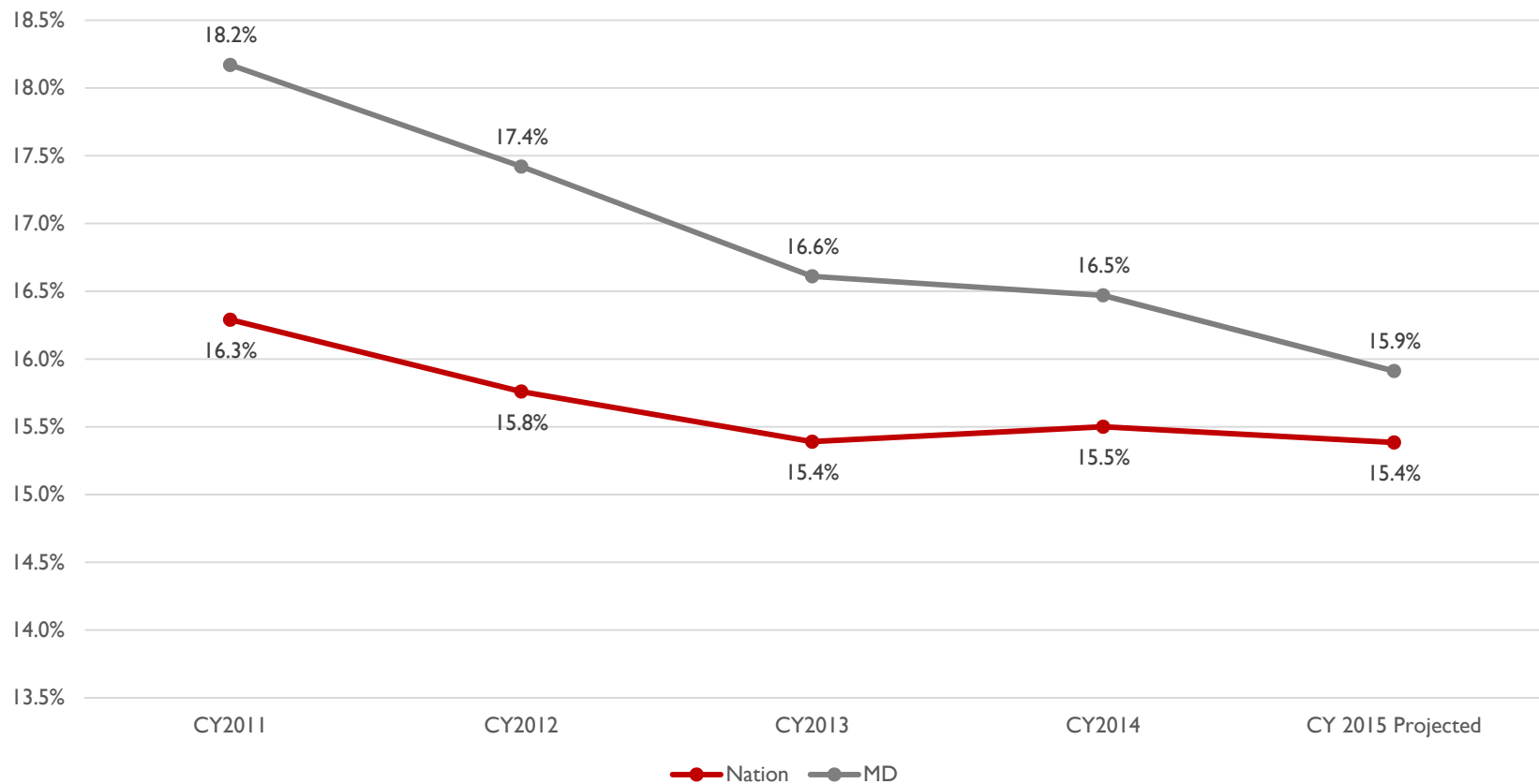
▶ Refinements include

- ▶ Requiring 30 day enrollment period after hospitalization
- ▶ Excluding special-licensed beds from Maryland rates similar to the national rate
- ▶ Refining transfer logic



Maryland is reducing readmission rate faster than the nation

Reduction in the National Readmission Rate remained small in CY2015



Maryland is meeting readmission target for CY2015 based on January through August trend

- ▶ **Trend data is difficult to predict**
- ▶ **Percentage Points based calculation:**
 - ▶ National Readmission Rate Change = -0.1 percentage points
 - ▶ Maryland Target = (National Rate of Change + 1/5 of base year Difference) = (-0.1% + -0.2%) = -0.4 percentage points
 - ▶ Maryland Readmission Rate Change = -0.6 percentage points
- ▶ **Percent based calculations:**
 - ▶ National Readmission Rate Change = -0.8%
 - ▶ Maryland Target = -2.2%
 - ▶ Maryland Readmission Rate Change = -3.4%

CMMI Year to Date (August) Target Calculation (Percent Point Based Calculation)

| | | Nation | | MD | | MD- US Difference |
|--------------------------|----|----------------|------------------------------------|----------------|------------------------------------|-------------------|
| | | % Readmissions | Percent Change in Rate of Readmits | % Readmissions | Percent Change in Rate of Readmits | % Readmits |
| | | c1 | c2 | c3 | c4 | c5 |
| CY2011 | L1 | 16.3% | | 18.2% | | 1.9% |
| CY2012 | L2 | 15.8% | -0.5% | 17.4% | -0.8% | 1.7% |
| CY2013 | L3 | 15.4% | -0.4% | 16.6% | -0.8% | 1.2% |
| CY2014 | L4 | 15.5% | 0.1% | 16.5% | -0.1% | 1.0% |
| CY 2014 YTD | | 15.5% | | 16.5% | | |
| CY 2015 YTD | | 15.4% | -0.1% | 16.0% | -0.6% | 0.6% |
| CY 2015 Projected | | 15.4% | -0.1% | 15.9% | -0.6% | 0.5% |
| CY 2015 Target | | | | 16.1% | -0.4% | 0.7% |
| Targets for Future Years | | | | | | |
| CY2016 | L5 | 15.3% | -0.1% | 15.6% | -0.3% | 0.4% |

CMMI Year to Date (August) Target Calculation (% Based Calculation)

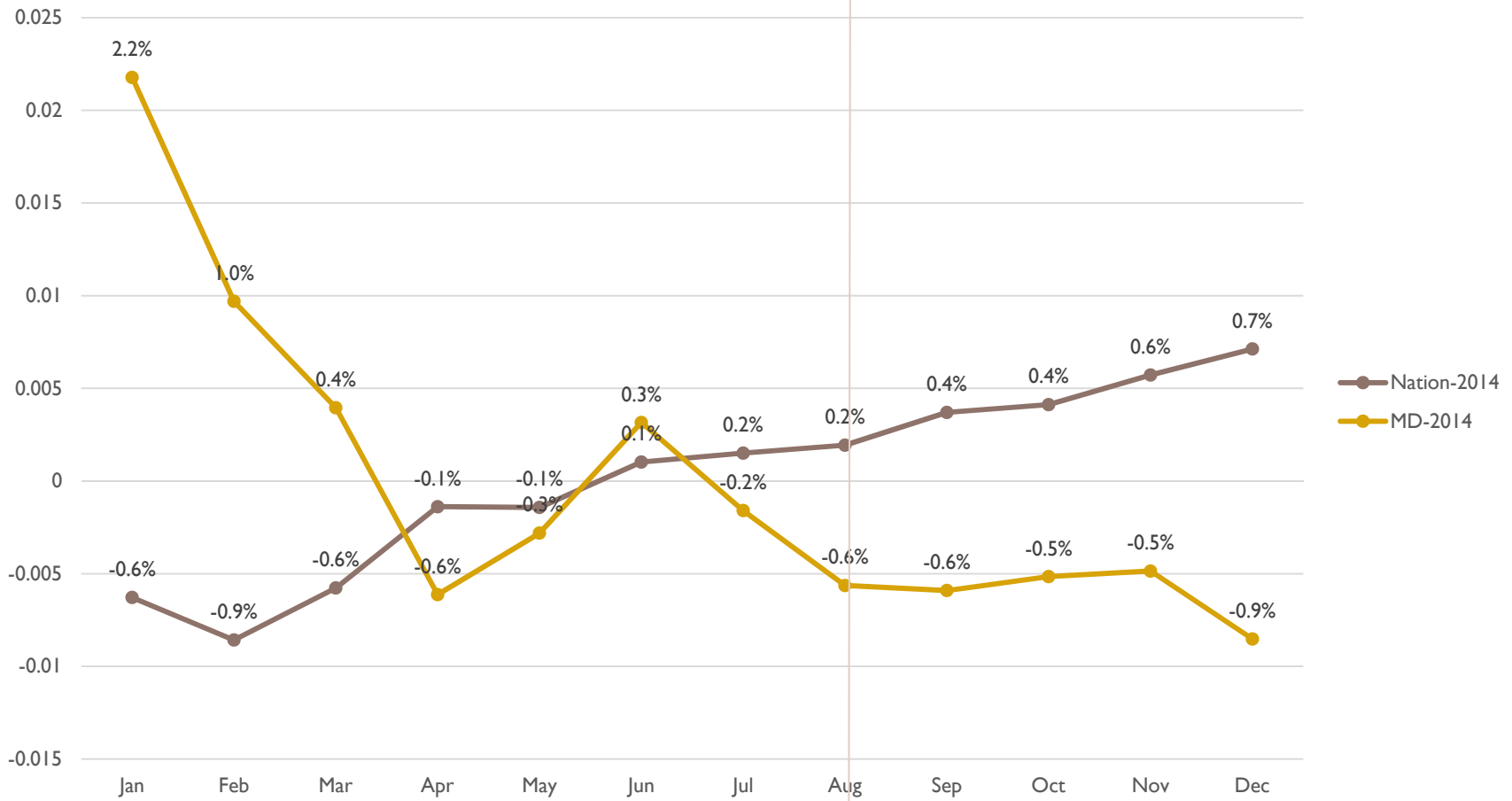
| | | Nation | | MD | | MD- US Difference |
|--------------------------|----|----------------|------------------------------------|----------------|------------------------------------|-------------------|
| | | % Readmissions | Percent Change in Rate of Readmits | % Readmissions | Percent Change in Rate of Readmits | % Readmits |
| | | c1 | c2 | c3 | c4 | c5 |
| CY2011 | L1 | 16.29% | | 18.17% | | |
| CY2012 | L2 | 15.76% | -3.3% | 17.42% | -4.1% | 10.5% |
| CY2013 | L3 | 15.39% | -2.3% | 16.61% | -4.6% | 7.9% |
| CY2014 | L4 | 15.50% | 0.7% | 16.47% | -0.8% | 6.3% |
| CY 2014 YTD | | 15.49% | | 16.54% | | |
| CY 2015 YTD | | 15.38% | -0.75% | 15.98% | -3.4% | 3.93% |
| CY 2015 Projected | | 15.38% | -0.75% | 15.91% | -3.4% | 3.43% |
| CY 2015 Target | | | | 16.11% | -2.21% | 4.7% |
| Targets for Future Years | | | | | | |
| CY2016 | L5 | 15.27% | -0.75% | 15.62% | -1.85% | 2.3% |

RRIP All-Payer Target Calculation

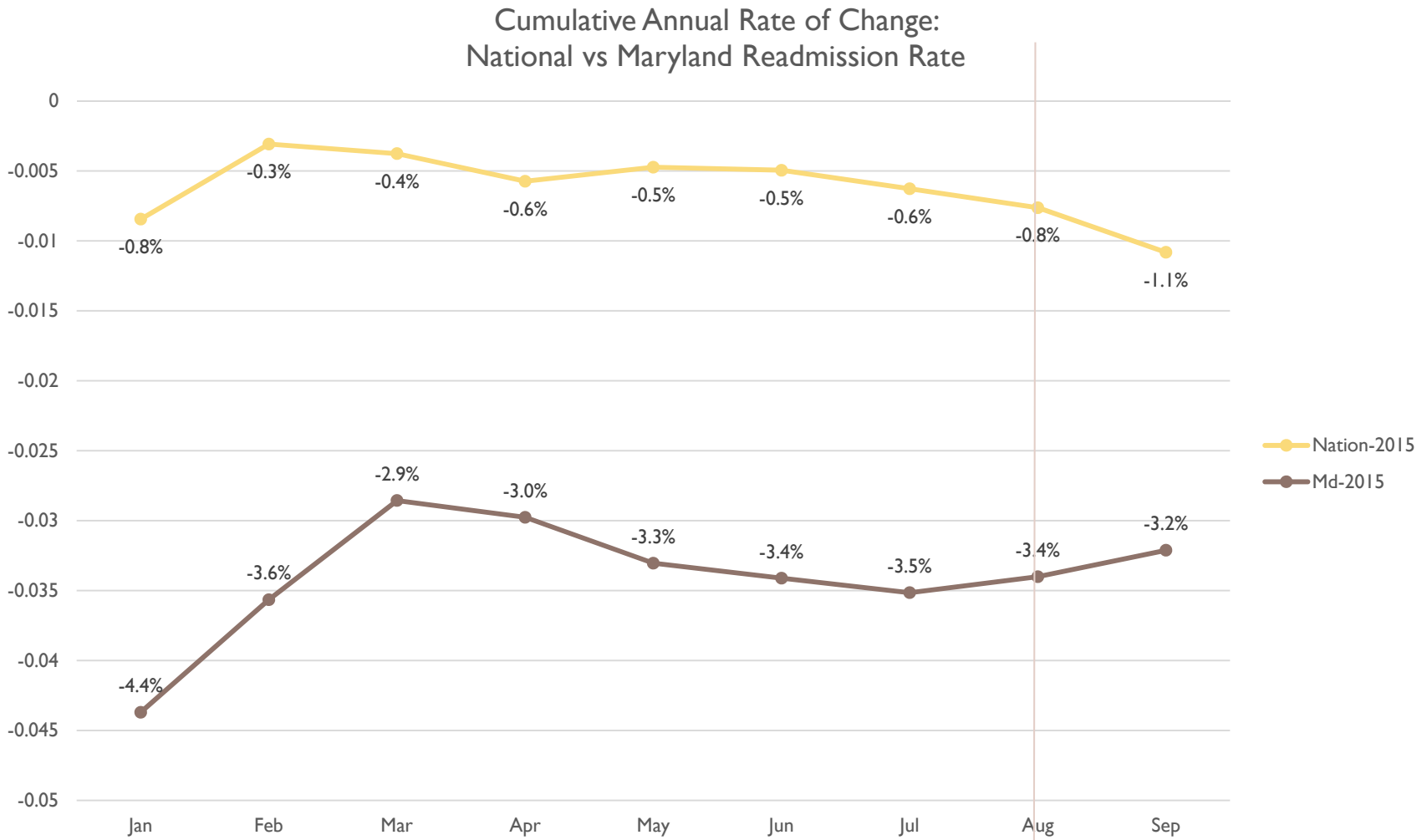
| Measurement Years | Base Year MD / National Readmission Rate | Assumed National Rate of Change | MD Annual Medicare RRIP Target | MD Cumulative Medicare Rate of Target | All Payer to Medicare Readmission Rate Percent Change Difference | Cumulative All Payer Target |
|---------------------------------|------------------------------------------|---------------------------------|--------------------------------|---------------------------------------|------------------------------------------------------------------|-----------------------------|
| CY16 - Current Rate of Change | 7.9% | -0.75% | -1.85% | -5.98% | -1.41% | -9.09% |
| CY16 -Lowess Model Lowest Bound | | -0.79% | -1.89% | -5.84% | -1.41% | -8.95% |
| CY 16 Long Term Historial Trend | | -1.72% | -1.11% | -9.18% | -1.41% | -12.29% |

Projecting readmission rates is difficult: Annual rate of change in December was quite different than the one in August in CY 2014

Cumulative Annual Rate of Change:
National vs Maryland Readmission Rate

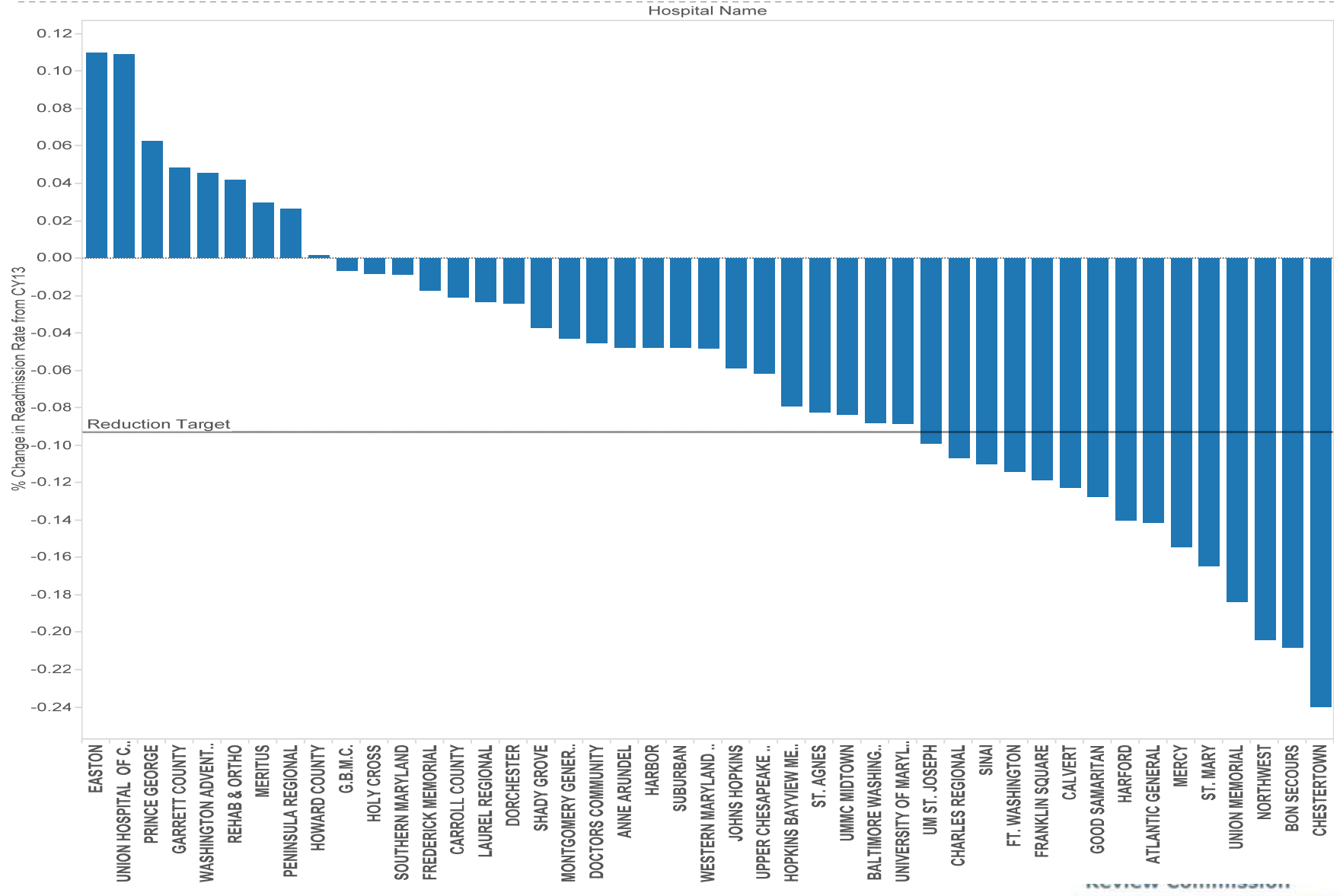


National rate of decline is speeding up, while Maryland's is slowing down based on September preliminary data



Hospital Readmission Rate Improvement Year to Date

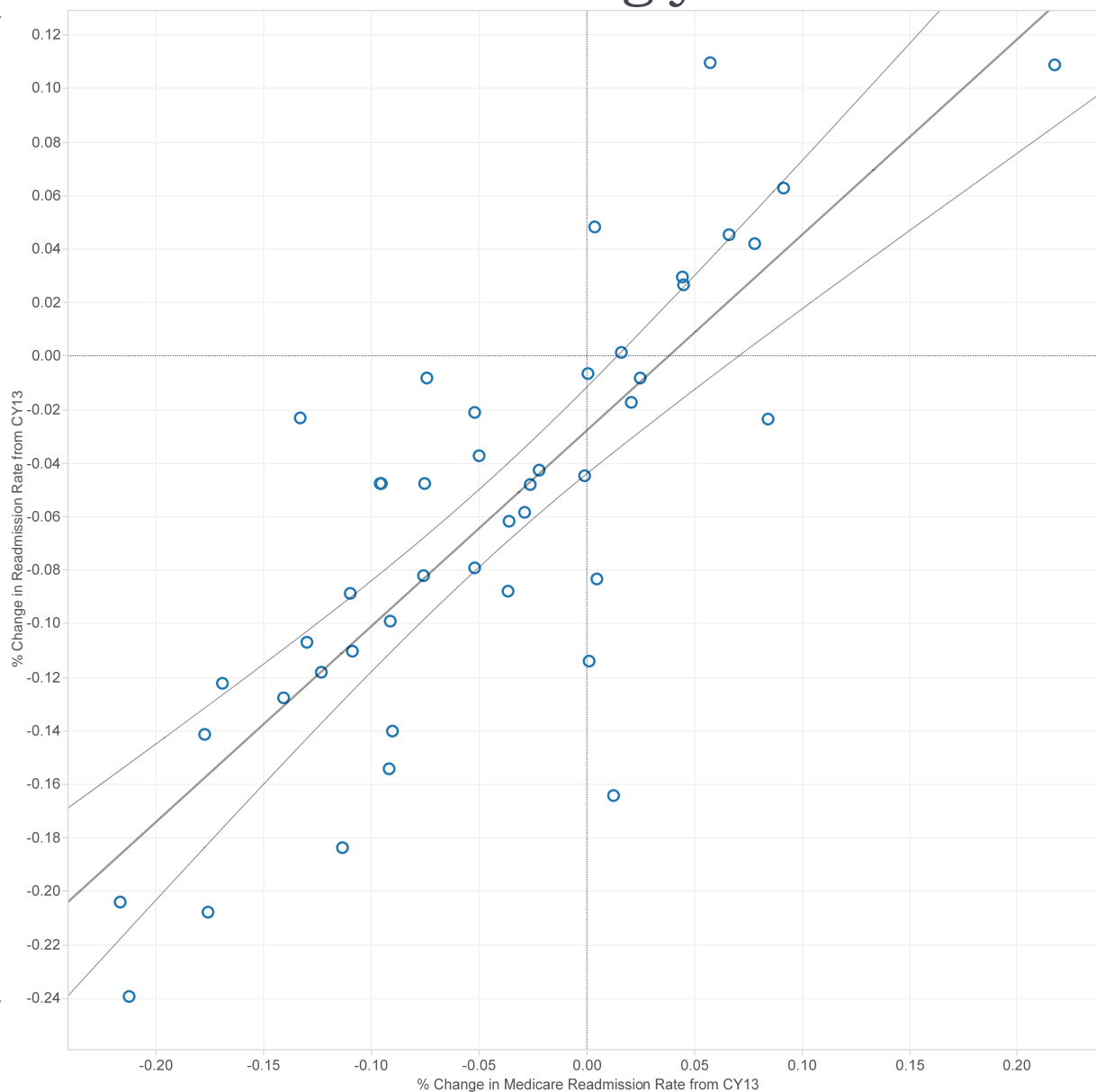
1/3 of the hospitals are meeting the reduction target, 1/4 have increases in their readmission rates (YTD August)



Considerations from FY 2017 Approved Recommendations

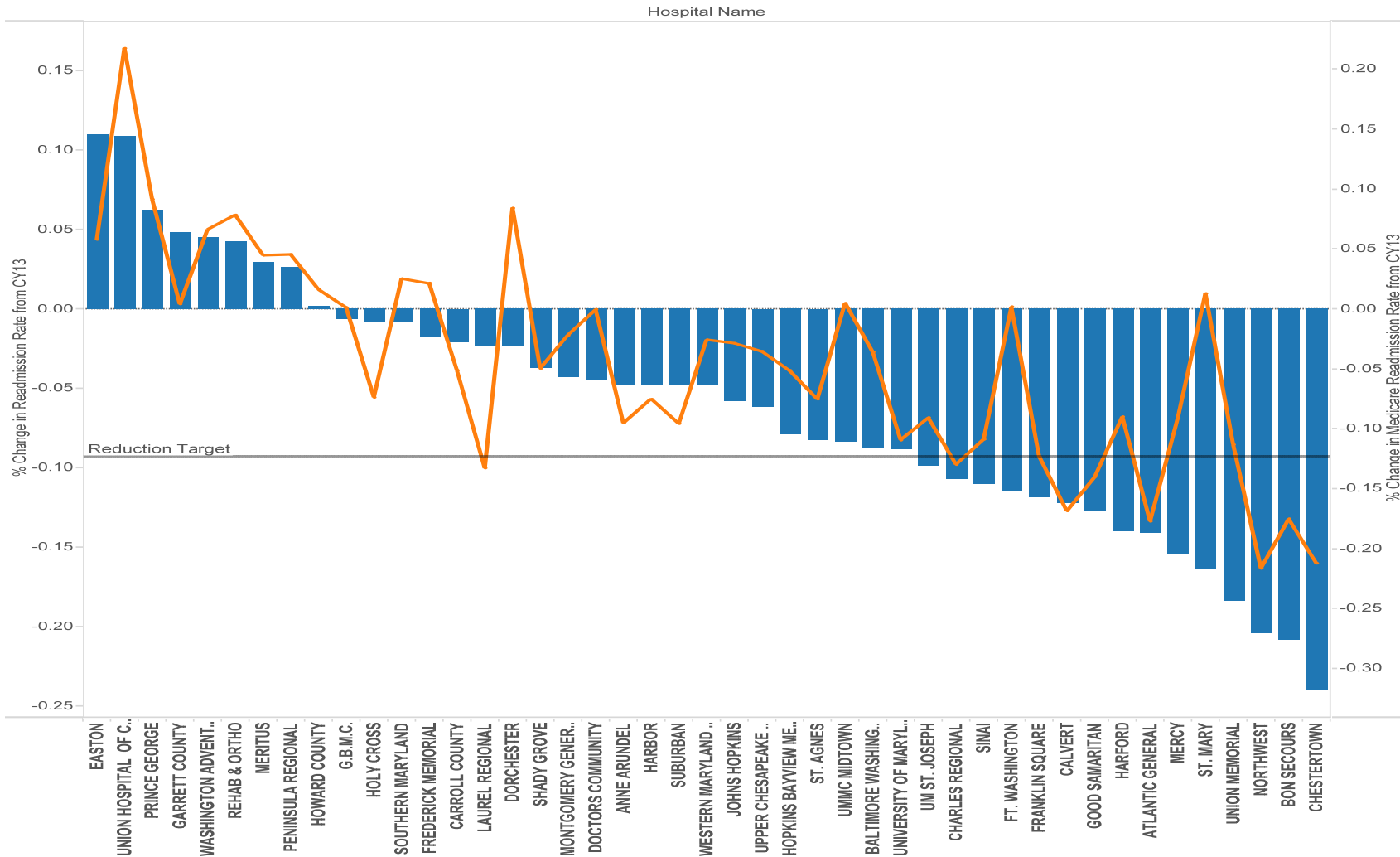
- ▶ Continue to set a minimum required reduction benchmark on all-payer basis and re-evaluate the option to move to a Medicare specific performance benchmark for CY2016 performance period.
- ▶ Continue to assess the impact of admission reductions, SES/D, all-payer, and Medicare readmission trends and make adjustments to the rewards or penalties if necessary.

Statewide All-Payer and Medicare readmission improvement rates are strongly correlated



Correlation
Coefficient=0.80

Hospital Performance on All-Payer and Medicare readmission reductions vary



Socio-Economic Factors

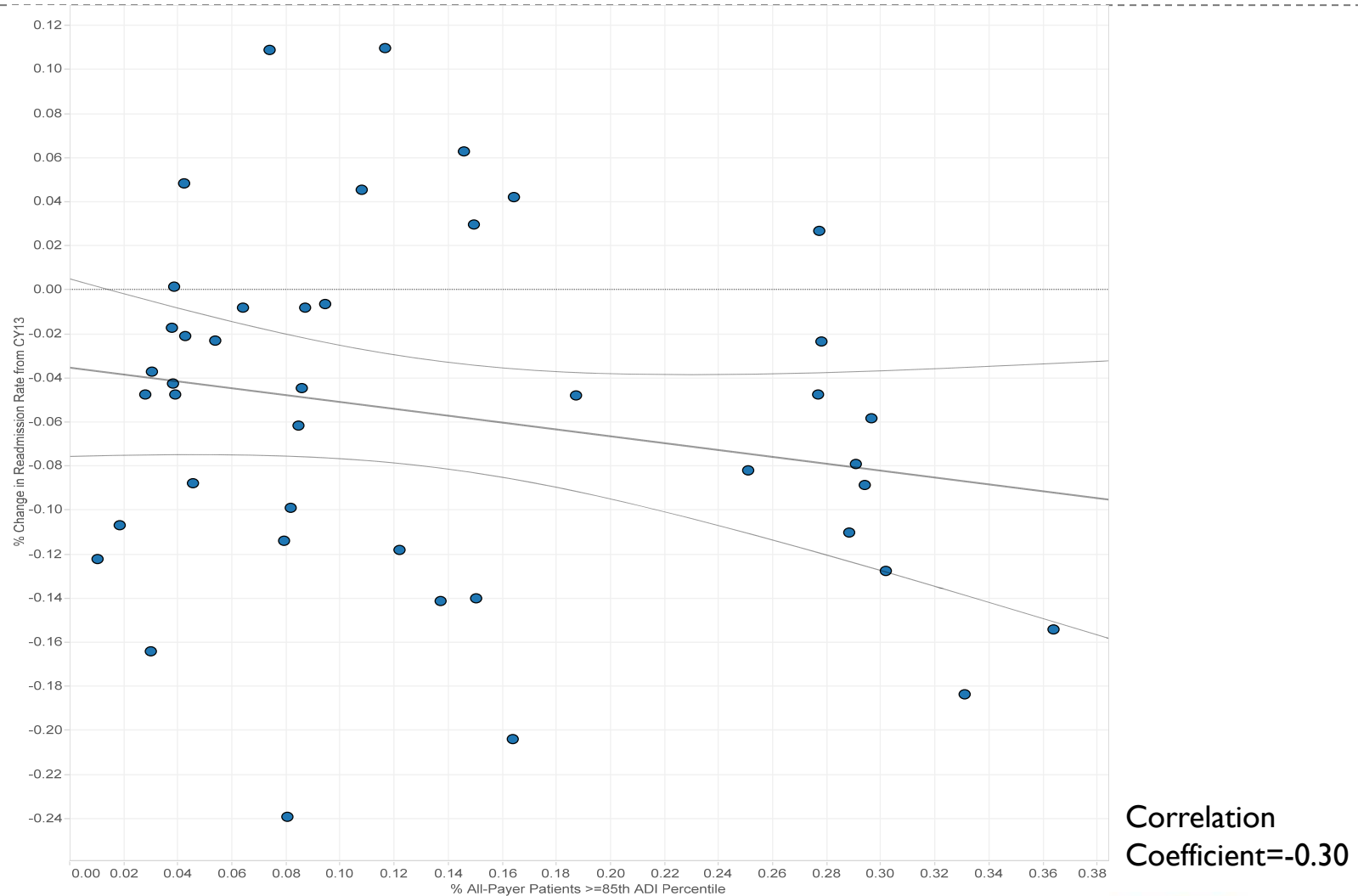
- ▶ We appreciate Dr. Amy Kind and Commissioner Dr. Steve Jencks contributions*
- ▶ Staff is working on 2013 Area Deprivation Index (ADI) at the block-group (smaller than zip code) level
- ▶ Components of ADI include*
 - ▶ Education
 - ▶ Income
 - ▶ Poverty
 - ▶ Housing Cost
 - ▶ Housing Quality
 - ▶ Employment
 - ▶ Single-parent Households

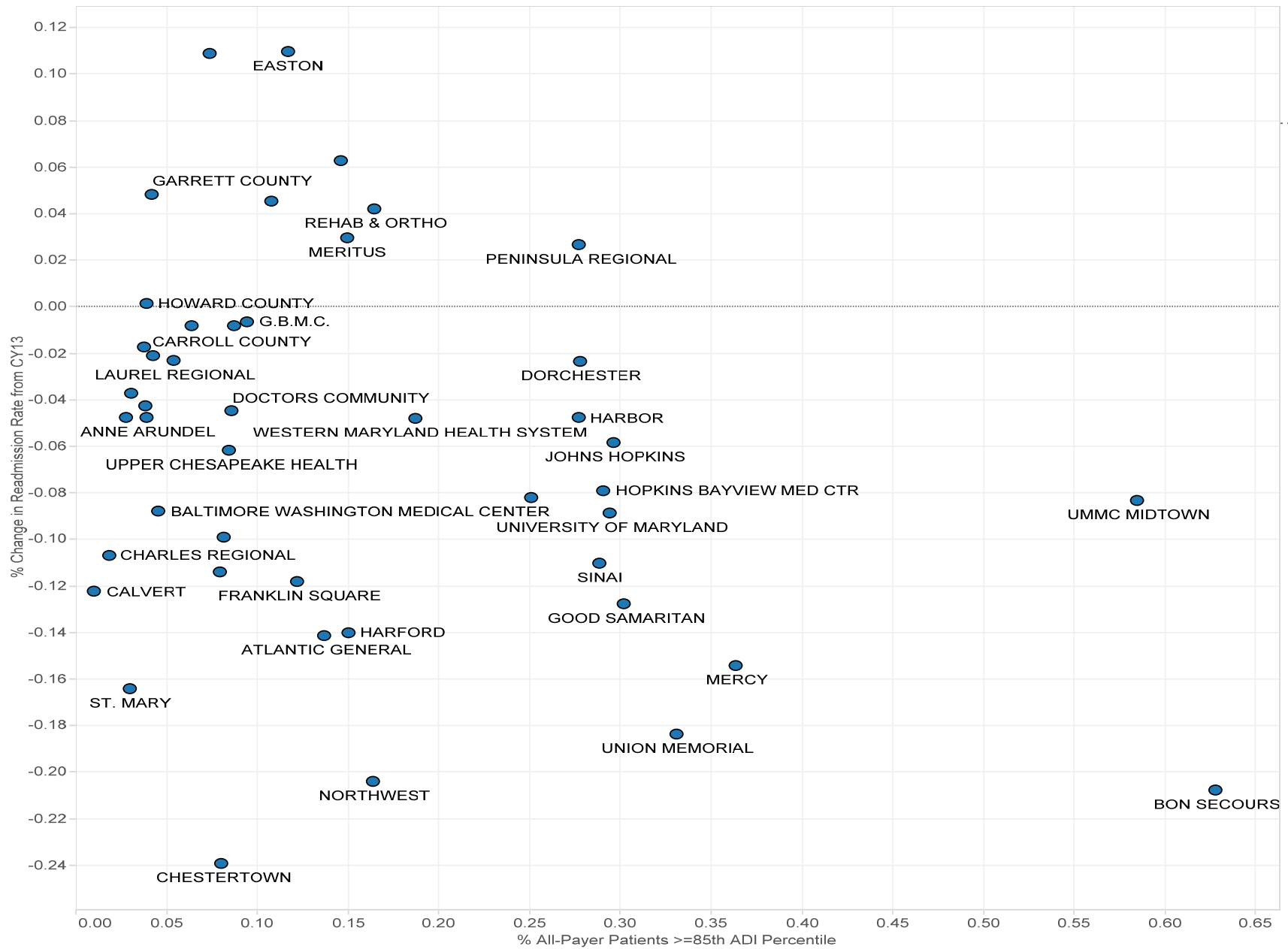
*Neighborhood Socioeconomic Disadvantage and 30-Day Rehospitalization: A Retrospective Cohort Study, *Ann Intern Med.* 2014;161(11):765-774. doi:10.7326/M13-2946

ADI and Readmissions

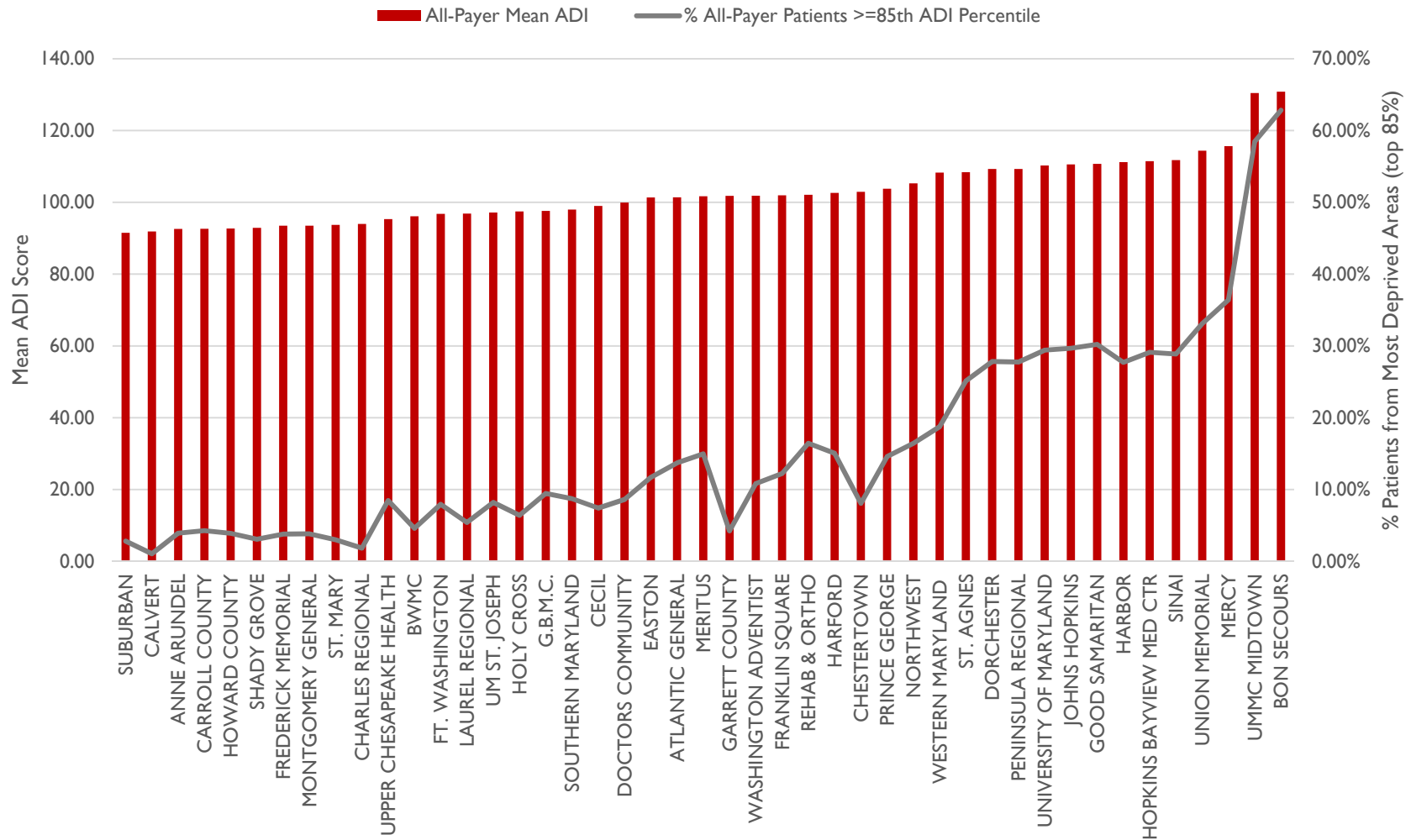
- ▶ Initial analysis indicate strong correlation between ADI and Readmission Rates even after controlling for case-mix
- ▶ Hospital level analysis are underway
- ▶ Preliminary results

Preliminary results show no correlation between ADI and readmission reductions

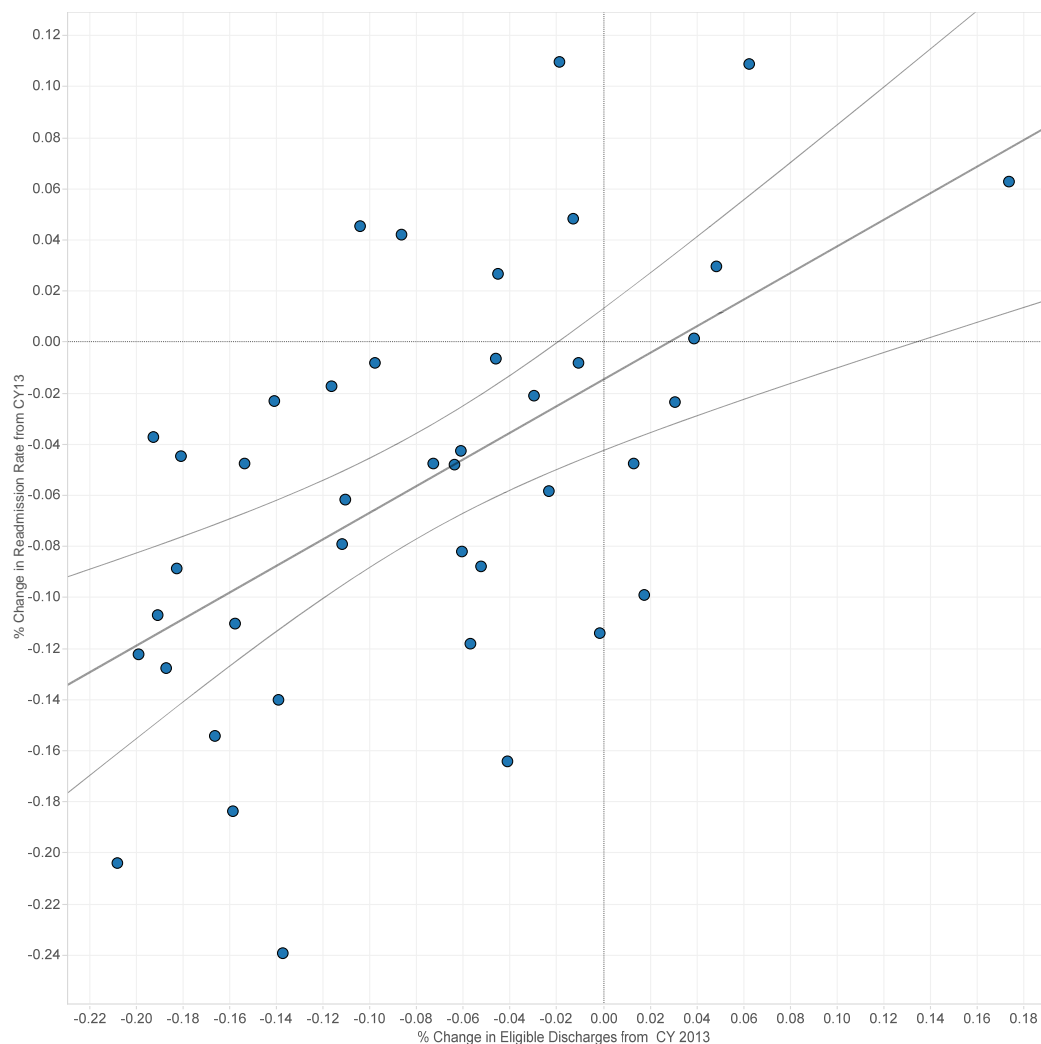




Hospital ADI Distribution



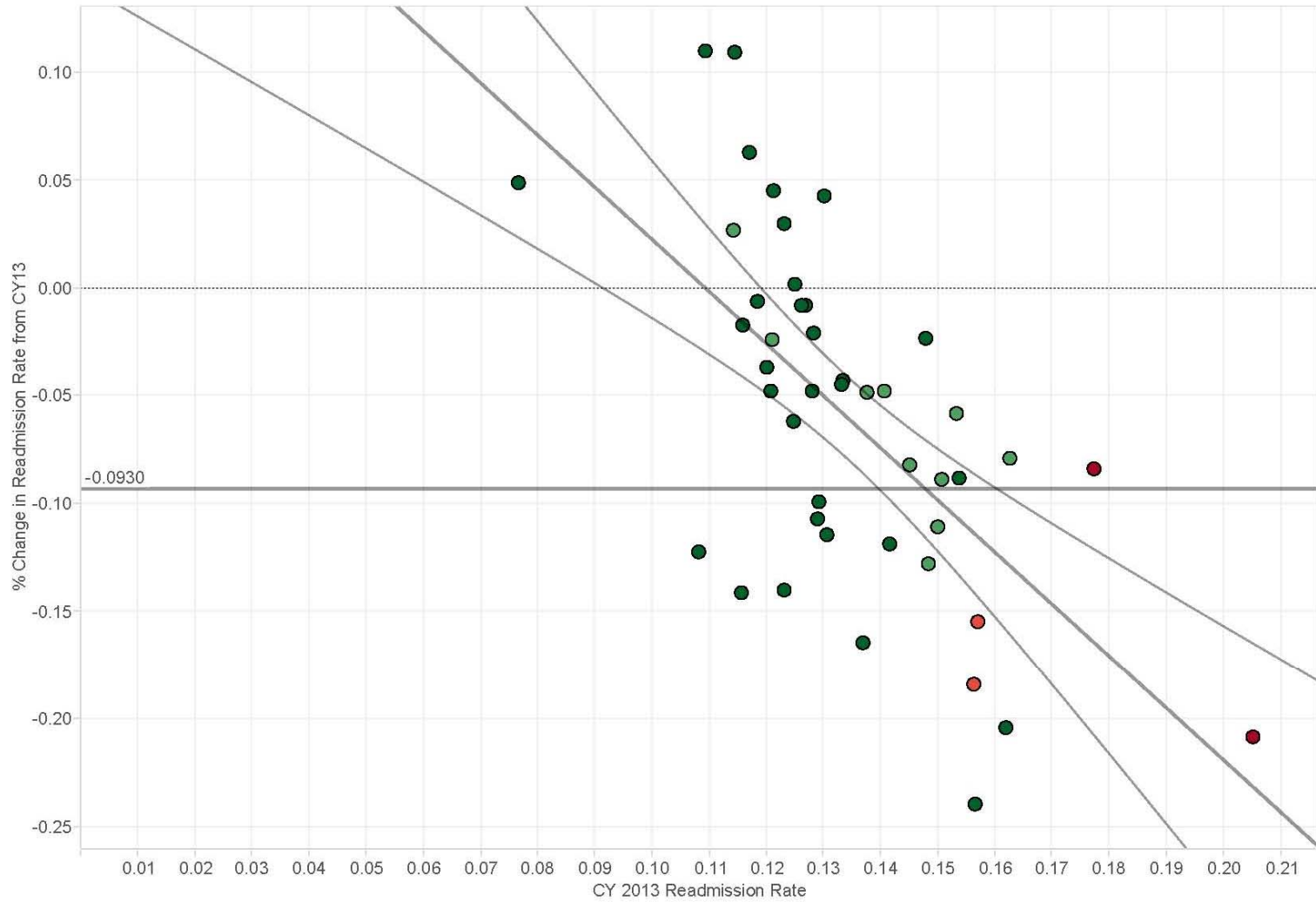
Hospitals with large readmission reductions also have large overall reductions in overall admissions



Correlation
Coefficient=0.58

CY 2013 Readmission Rate and Improvement

Attainment



% All-Payer Patients \geq 85th ADI Percentile



Cost
ion

Aggregate At Risk FY2018 Policy

Medicare vs Maryland Aggregate At Risk

- ▶ *Regulated Revenue at risk: [Maryland] must ensure that the aggregate percentage of Regulated Revenue at risk for quality programs administered by the State is equal to or greater than the aggregate percentage of revenue at risk under national Medicare quality programs. Quality programs include, but are not limited to, readmissions, hospital acquired conditions, and value-based purchasing programs.*

Potential at Risk

Potential Risk:

Maryland - Potential Inpatient Revenue at Risk absolute values

| % Inpatient Revenue | SFY 2014 | SFY 2015 | SFY2016 | SFY2017 |
|------------------------------------|--------------|--------------|--------------|--------------|
| MHAC | 2.0% | 3.0% | 4.0% | 3.0% |
| RRIP | | | 0.5% | 2.0% |
| QBR | 0.50% | 0.50% | 1.00% | 2.0% |
| Shared Savings | 0.41% | 0.86% | 1.35% | 1.35% |
| GBR PAU: | 0.50% | 0.86% | 1.10% | 1.10% |
| MD Aggregate Maxium At Risk | 3.41% | 5.22% | 7.95% | 9.45% |

*Italics are estimated numbers based on current policy.

Medicare National - Potential IP revenue at risk absolute values

| % IP Rev | FFY 2014 | FFY 2015 | FFY2016 | FFY2017 |
|------------------------------------------|--------------|---------------|--------------|--------------|
| HAC | | 1.00% | 1.00% | 1.00% |
| Readmits | 2.00% | 3.00% | 3.00% | 3.00% |
| VBP | 1.25% | 1.50% | 1.75% | 2.00% |
| Medicare Aggregate Maxium At Risk | 3.25% | 5.50% | 5.75% | 6.00% |
| Cumulative MD-US Difference | 0.16% | -0.12% | 2.08% | 5.53% |

Realized At Risk – FY2016

| | MHAC | RRIP | QBR | Shared Savings | PAU | Aggregate |
|------------------------------------------------------|--------------|--------------|---------------|----------------|---------------|---------------|
| Total/Net | \$6,789,180 | \$9,233,884 | \$0 | -\$27,482,838 | -\$26,900,004 | -\$38,359,779 |
| Penalty | -\$1,080,406 | \$0 | -\$12,880,046 | -\$27,482,838 | -\$26,900,004 | -\$68,343,294 |
| Reward | \$7,869,585 | \$9,233,884 | \$12,880,046 | \$0 | \$0 | \$29,983,515 |
| Potential At Risk (Absolute Numbers) | 4.00% | 0.50% | 1.00% | 1.35% | 1.10% | 7.95% |
| Maximum Adjustment (Absolute Numbers) | 1.00% | 0.50% | 1.00% | 0.46% | 1.10% | 1.95% |
| Average Realized Adjustment (Absolute Numbers) | 0.18% | 0.15% | 0.30% | 0.30% | 0.39% | 1.62% |

Realized At Risk – FY2017 YTD

| | MHAC | RRIP | QBR* | Shared Savings* | PAU* | Aggregate |
|------------------------------------------------------|--------------|---------------|---------------|-----------------|---------------|----------------|
| Total/Net | \$26,338,592 | -\$27,408,083 | -\$49,821,235 | -\$27,482,838 | -\$26,900,004 | -\$105,273,568 |
| Penalty | \$0 | -\$38,994,508 | -\$59,307,561 | -\$27,482,838 | -\$26,900,004 | -\$152,684,911 |
| Reward | \$26,338,592 | \$11,586,425 | \$9,486,327 | \$0 | \$0 | \$47,411,343 |
| Potential At Risk (Absolute Numbers) | 3% | 2% | 2% | 1.35% | 1.10% | 9.45% |
| Maximum Adjustment (Absolute Numbers) | 1.00% | 2.00% | 2.00% | 0.46% | 1.10% | 3.31% |
| Average Realized Adjustment (Absolute Numbers) | 0.37% | 0.71% | 0.65% | 0.30% | 0.39% | 3.06% |

* Base year scores are used.

FY 2018 Proposed Percent at Risk

| | Max Penalty | Max Reward |
|-------------------|-------------|------------|
| MHAC Below target | -3.0% | 0.0% |
| MHAC Above Target | -1.0% | 1.0% |
| RRIP | -2.0% | 1.0% |
| QBR | -2.0% | 1.0% |