

602nd Meeting of the Health Services Cost Review Commission **January 11, 2023**

(The Commission will begin in public session at 11:30 am for the purpose of, upon motion and approval, adjourning into closed session. The open session will resume at 1:00pm)

EXECUTIVE SESSION 11:30 am

- 1. Discussion on Planning for Model Progression Authority General Provisions Article, §3-103 and
- 2. Update on Administration of Model Authority General Provisions Article, §3-103 and §3-104
- 3. Update on Commission Response to COVID-19 Pandemic Authority General Provisions Article, §3-103 and §3-104

PUBLIC MEETING 1:00 pm

- 1. Review of Minutes from the Public and Closed Meetings on December 14, 2022
- 2. Docket Status Cases Closed 2609A - Johns Hopkins Health System 2610A - Johns Hopkins Health System
- 3. Docket Status Cases Open
 - 2603R Luminis Anne Arundel Medical Center 2608R Shady Grove Adventist Medical Center 2611A - Johns Hopkins Health System 2612A - Johns Hopkins Health System 2613A - Johns Hopkins Health System
- 4. Confidential Data Request
 - a. The University of Maryland School of Medicine (UMSOM) Shock Trauma and Anesthesiology Research Center, and the National Study Center for Trauma and EMS
 - b. The Johns Hopkins University (JHU) Center on Aging and Health
- 5. Report Extending the Readmission Reduction Incentive Policy
- 6. Quality Programs Performance Update
 - a. Hospital Quality Program Exemption for FFY 2023
 - b. Update on Population Health Quality Measure
- 7. Policy Update and Discussion
 - a. Model Monitoring
 - b. Commission Policy Overview
 - c. Maryland Health Model Progression Plan Work Plan
- 8. Hearing and Meeting Schedule

H.S.C.R.C's CURRENT LEGAL DOCKET STATUS (OPEN) AS OF DECEMBER 28, 2022

A: PENDING LEGAL ACTION:

B: AWAITING FURTHER COMMISSION ACTION:

NONE

C: CURRENT CASES:

| Docket Number | Hospital Name | Date Docketed | Purpose | Analyst's Initials | File Status |
|------------------|--------------------------------------|------------------|---------|-----------------------|----------------|
| 2603R | Luminis Anne Arundel Medical Center | 7/22/2022 | FULL | KW | OPEN |
| 2608R | Shady Grove Adventist Medical Center | 7/18/2022 | CAPITAL | GS | OPEN |
| 2611A | Johns Hopkins Health System | 12/16/2022 | ARM | DNP | OPEN |
| 2612A | Johns Hopkins Health System | 12/23/2022 | ARM | DNP | OPEN |
| 2613A | Johns Hopkins Health System | 12/23/2022 | ARM | DNP | OPEN |

PROCEEDINGS REQUIRING COMMISSION ACTION - NOT ON OPEN DOCKET

None

IN RE: THE APPLICATION FOR
 * BEFORE THE MARYLAND HEALTH
 ALTERNATIVE METHOD OF RATE
 * SERVICES COST REVIEW
 DETERMINATION
 * COMMISSION
 JOHNS HOPKINS HEALTH
 * DOCKET:
 2022
 SYSTEM
 * FOLIO:
 2421
 BALTIMORE, MARYLAND
 * PROCEEDING:
 2611A

Staff Recommendation
January 11, 2022

I. INTRODUCTION

Johns Hopkins Health System (the "System") filed an application with the HSCRC on December 16, 2022, on behalf of its member Hospitals (the "Hospitals") for an alternative method of rate determination, pursuant to COMAR 10.37.10.06. The System requests approval from the HSCRC to continue to participate in a global rate arrangement for cardiovascular, joint replacement services and oncology evaluation services with Health Design Plus, Inc. The Hospitals request approval for a period of one year beginning February 1, 2023.

II. OVERVIEW OF APPLICATION

The contract will be held and administered by Johns Hopkins HealthCare, LLC ("JHHC"), which is a subsidiary of the System. JHHC will manage all financial transactions related to the global price contract including payments to the Hospitals and bear all risk relating to regulated services associated with the contract.

III. FEE DEVELOPMENT

The hospital portion of the updated global rates was developed by calculating mean historical charges for patients receiving similar joint replacement at the Hospitals. The remainder of the global rate is comprised of physician service costs. Additional per diem payments were calculated for cases that exceed a specific length of stay outlier threshold.

IV. <u>IDENTIFICATION AND ASSESSMENT OF RISK</u>

The Hospitals will submit bills to JHHC for all contracted and covered services. JHHC is responsible for billing the payer, collecting payments, disbursing payments to the Hospitals at their full HSCRC approved rates, and reimbursing the physicians. The System contends that the arrangement among JHHC, the Hospitals, and the physicians holds the Hospitals harmless from any shortfalls in payment from the global price contract. JHHC maintains it has been active in similar types of fixed fee contracts for several years, and that JHHC is adequately capitalized to bear the risk of potential losses.

V. STAFF EVALUATION

The staff found that the actual experience under this arrangement for the last year has

been favorable.

VI. <u>STAFF RECOMMENDATION</u>

The staff recommends that the Commission approve the Hospitals' application for an alternative method of rate determination for cardiovascular, joint replacement, and oncology evaluation services for a one-year period commencing February 1, 2023. The Hospitals will need to file a renewal application for review to be considered for continued participation. Consistent with its policy paper regarding applications for alternative methods of rate determination, the staff recommends that this approval be contingent upon the execution of the standard Memorandum of Understanding ("MOU") with the Hospitals for the approved contract. This document would formalize the understanding between the Commission and the Hospitals and would include provisions for such things as payments of HSCRC-approved rates, treatment of losses that may be attributed to the contract, quarterly and annual reporting, confidentiality of data submitted, penalties for noncompliance, project termination and/or alteration, on-going monitoring, and other issues specific to the proposed contract. The MOU will also stipulate that operating losses under the contract cannot be used to justify future requests for rate increases.

IN RE: THE APPLICATION FOR
 * BEFORE THE MARYLAND HEALTH
 ALTERNATIVE METHOD OF RATE
 * SERVICES COST REVIEW
 DETERMINATION
 * COMMISSION
 JOHNS HOPKINS HEALTH
 * DOCKET:
 2022
 SYSTEM
 * FOLIO:
 2422
 BALTIMORE, MARYLAND
 * PROCEEDING:
 2612A

Staff Recommendation January 11, 2023

I. INTRODUCTION

Johns Hopkins Health System ("System") filed an application with the HSCRC on December 23, 2022, on behalf of Johns Hopkins Hospital and Johns Hopkins Bayview Medical Center ("the Hospitals") for approval to add a new heart transplant procedure to the existing global rate arrangement for solid organ and bone marrow transplant services with Blue Cross Blue Shield Blue Distinction Centers. The System requests that the approval for the new procedure be effective beginning February 1, 2023.

II. STAFF EVALUATION

Staff found that the experience under the original arrangement has been favorable over the last year.

VI. STAFF RECOMMENDATION

The staff recommends that the Commission approve the Hospitals' application to add a new heart transplant procedure beginning February 1, 2023. The Hospitals will need to file a renewal application for review to be considered for continued participation. Consistent with its policy paper regarding applications for alternative methods of rate determination, the staff recommends that this approval be contingent upon the execution of the standard Memorandum of Understanding ("MOU") with the Hospitals for the approved contract. This document would formalize the understanding between the Commission and the Hospitals, and would include provisions for such things as payments of HSCRC-approved rates, treatment of losses that may be attributed to the contract, quarterly and annual reporting, confidentiality of data submitted, penalties for noncompliance, project termination and/or alteration, on-going monitoring, and other issues specific to the proposed contract. The MOU will also stipulate that operating losses under the contract cannot be used to justify future requests for rate increases.

IN RE: THE APPLICATION FOR

 * BEFORE THE MARYLAND HEALTH
 * SERVICES COST REVIEW

 DETERMINATION

 * COMMISSION

 JOHNS HOPKINS HEALTH

 * DOCKET:
 2023
 * FOLIO:
 2423
 BALTIMORE, MARYLAND
 * PROCEEDING:
 2613A

Staff Recommendation January 11, 2023

I. INTRODUCTION

Johns Hopkins Health System ("System") filed an application with the HSCRC on December 23, 2022, on behalf of its member hospitals, Johns Hopkins Hospital, Johns Hopkins Bayview Medical Center, and Howard County General Hospital (the "Hospitals") and on behalf of Johns Hopkins HealthCare, LLC (JHHC) to combine arrangements 2571A and 2583A into to a single arrangement. The new arrangement would include: bariatric surgery, Oncology surgical procedures, rectal surgery, spine surgery, thyroid parathyroid, joint replacement, neurosurgery procedures, VAD procedures, pancreas surgery, cardiovascular services, Musculoskeletal surgical procedures, solid organ and bone marrow transplants, Executive Health services, eating disorders, Cochlear implants, gall bladder surgery, and CAR-T. The approval would be for one year effective February 1, 2023.

II. OVERVIEW OF APPLICATION

The contract will be held and administered by Johns Hopkins HealthCare, LLC ("JHHC"), which is a subsidiary of the System. JHHC will manage all financial transactions related to the global price contract including payments to the System hospitals and bear all risk relating to regulated services associated with the contract.

III. FEE DEVELOPMENT

The hospital portion of the global rates was developed by calculating mean historical charges for patients receiving the procedures for which global rates are to be paid. The remainder of the global rate is comprised of physician service costs.

IV. <u>IDENTIFICATION AND ASSESSMENT OF RISK</u>

The Hospitals will submit bills to JHHC for all contracted and covered services. JHHC is responsible for billing the payer, collecting payments, disbursing payments to the Hospitals at their full HSCRC approved rates, and reimbursing the physicians. The System contends that the

arrangement among JHHC, the Hospitals, and the physicians holds the Hospitals harmless from any shortfalls in payment from the global price contract. JHHC maintains it has been active in similar types of fixed fee contracts for several years, and that JHHC is adequately capitalized to bear risk of potential losses.

V. STAFF EVALUATION

Staff found the experience under this arrangement have been slightly unfavorable for the last year, however, staff believes that the Hospitals can achieve a favorable experience under this revised arrangement.

VI. STAFF RECOMMENDATION

The staff recommends that the Commission approve the Hospital's' application for an alternative method of rate determination to include: bariatric surgery, Oncology surgical procedures, rectal surgery, spine surgery, thyroid parathyroid, joint replacement, neurosurgery procedures, VAD procedures, pancreas surgery, cardiovascular services, Musculoskeletal surgical procedures, solid organ and bone marrow transplants, Executive Health services, eating disorders, Cochlear implants, gall bladder surgery, and CAR-T to be effective for one-year beginning February 1, 2023. The Hospitals will need to file a renewal application for review to be considered for continued participation.

Consistent with its policy paper regarding applications for alternative methods of rate determination, the staff recommends that this approval be contingent upon the execution of the standard Memorandum of Understanding ("MOU") with the Hospitals for the approved contract. This document would formalize the understanding between the Commission and the Hospitals and would include provisions for such things as payments of HSCRC-approved rates, treatment of losses that may be attributed to the contract, quarterly and annual reporting, confidentiality of data submitted, penalties for noncompliance, project termination and/or alteration, on-going monitoring, and other issues specific to the proposed contract. The MOU will also stipulate that operating losses under the contract cannot be used to justify future requests for rate increases.





Final Staff Recommendation for the Release of HSCRC Confidential Patient Level Data to

The University of Maryland School of Medicine (UMSOM) Shock Trauma and Anesthesiology Research Center, and the National Study Center for Trauma and EMS (NSC)

Health Services Cost Review Commission

4160 Patterson Avenue, Baltimore, MD 21215

January 11, 2023

This is a final recommendation for Commission consideration at the January 11, 2023, Public Commission Meeting.



SUMMARY STATEMENT

The University of Maryland School of Medicine (UMSOM), and the National Study Center for Trauma and EMS (NSC), is requesting access to the Health Services Cost Review Commission (HSCRC) Inpatient and Outpatient Hospital data, that includes limited confidential information ("the Data") for the Injury Outcome Data Evaluation System (IODES).

OBJECTIVE

The IODES project is designed to make data related to injury available for analysis. The Data will be used for analysis of injuries to persons treated at Maryland hospitals. To fulfill a key component of the IODES effort, the Data will be linked (where possible) to police crash reports, EMS run sheets, and other datasets as required for further analysis. The NSC has been working with the Maryland Department of Transportation, Maryland Highway Safety Office (MDOT MDHSO) and other partners on the Crash Outcome Data Evaluation Systems (CODES) project for more than a decade.

Investigators received approval from the Maryland Department of Health (MDH) IRB on October 25, 2022, and the MDH Strategic Data Initiative (SDI) office on December 5, 2022. The Data will not be used to identify individual hospitals or patients. This project is designed as an umbrella project that will continue to address individual approved projects and tasks to improve the public health of Marylanders with injuries, and has no end date. However, the Project Principal Investigator will notify the HSCRC if the project were terminated, and at that time, the Data will be destroyed, and a Certification of Destruction will be submitted to the HSCRC.

REQUEST FOR ACCESS TO THE CONFIDENTIAL PATIENT LEVEL DATA

All requests for the Data are reviewed by the HSCRC Confidential Data Review Committee ("the Review Committee"). The Review Committee is composed of representatives from HSCRC and the MDH Environmental Health Bureau. The role of the Review Committee is to determine whether the study meets the minimum requirements described below and to make recommendations for approval to the HSCRC at its monthly public meeting.

- 1. The proposed study or research is in the public interest;
- 2. The study or research design is sound from a technical perspective;
- 3. The organization is credible;
- 4. The organization is in full compliance with HIPAA, the Privacy Act, Freedom Act, and all other state and federal laws and regulations, including Medicare regulations; and
- 5. The organization has adequate data security procedures in place to ensure protection of patient confidentiality.

The Review Committee unanimously agreed to recommend that UMSON be given access to the Data. As a condition for approval, the applicant will be required to file annual progress reports to the HSCRC, detailing any changes in goals, design, or duration of the project; data handling procedures; or unanticipated events related to the confidentiality of the data. Additionally, the applicant will submit a copy of the final report to the HSCRC for review prior to public release.

STAFF RECOMMENDATION

- 1. HSCRC staff recommends that the request by UMSON for the Data for Calendar Year 2020 be approved.
- 2. This access will include limited confidential information for subjects meeting the criteria for the research.





Final Staff Recommendation for the Release of HSCRC Confidential Patient Level Data to The Johns Hopkins University (JHU) Center on Aging and Health

Health Services Cost Review Commission

4160 Patterson Avenue, Baltimore, MD 21215

January 11, 2023

This is a final recommendation for Commission consideration at the January 11, 2023, Public Commission Meeting.



SUMMARY STATEMENT

The Johns Hopkins University (JHU) Center on Aging and Health is requesting access to Health Services Cost Review Commission (HSCRC) Inpatient and Outpatient Hospital data ("the Data") through CRISP, containing limited confidential information to conduct a study looking at whether increased social engagement in Experience Corps examined in the Baltimore Experience Corps Trial (BECT), led to long-term reductions in medical care expenditures, as well as, lower risk for Alzheimer's disease, physical frailty, and mortality.

OBJECTIVE

The BECT was the first large-scale, randomized trial of 702 older adults to show that productive social engagement (as volunteers in elementary schools) increased lifestyle activity, generative purpose, and improved cognition and brain biomarkers for Alzheimer's disease over two years of exposure. JHU is submitting a panel of patients to CRISP to append case mix data for those in the study. Investigators received approval from the Maryland Department of Health (MDH) IRB on September 1, 2022, and the MDH Strategic Data Initiative (SDI) office on December 16, 2022. The Data will not be used to identify individual hospitals or patients. The Data will be retained by JHU until September 12, 2027; at that time, the Data will be destroyed, and a Certification of Destruction will be submitted to the HSCRC.

REQUEST FOR ACCESS TO THE CONFIDENTIAL PATIENT LEVEL DATA

All requests for the Data are reviewed by the HSCRC Confidential Data Review Committee ("the Review Committee"). The Review Committee is composed of representatives from HSCRC and the MDH Environmental Health Bureau. The role of the Review Committee is to determine whether the study meets the minimum requirements described below and to make recommendations for approval to the HSCRC at its monthly public meeting.

- 1. The proposed study or research is in the public interest;
- 2. The study or research design is sound from a technical perspective:
- 3. The organization is credible;
- 4. The organization is in full compliance with HIPAA, the Privacy Act, Freedom Act, and all other state and federal laws and regulations, including Medicare regulations; and
- 5. The organization has adequate data security procedures in place to ensure protection of patient confidentiality.

The Review Committee unanimously agreed to recommend that JHU be given access to the Data. As a condition for approval, the applicant will be required to file annual progress reports to the HSCRC, detailing any changes in goals, design, or duration of the project; data handling procedures; or unanticipated events related to the confidentiality of the data. Additionally, the applicant will submit a copy of the final report to the HSCRC for review prior to public release.

STAFF RECOMMENDATION

- 1. HSCRC staff recommends that the request by JHU for the Data for Calendar Year 2013 through 2022 be approved.
- 2. This access will include limited confidential information for subjects meeting the criteria for the research.



Report Extending the Readmission Reduction Incentive Program for Rate Year 2025

January 11, 2023

This document extends the final staff recommendations for the Readmission Reduction Incentive Program, which was approved by the Commission on Jan 13, 2021, to RY 2025.



Introduction

With the commencement of the Total Cost of Care (TCOC) Model Agreement on January 1, 2019, the performance standards and targets in HSCRC's portfolio of quality and value-based payment programs have been reviewed and updated. In CY 2019, staff focused on the rate year (RY) 2022 RRIP program and convened a subgroup with clinical and measurement experts who made recommendations that were then further evaluated by the Performance Measurement Workgroup (PMWG). The RRIP subgroup and PMWG considered updated approaches for reducing readmissions in Maryland to support the goals of the TCOC Model. Specifically, the workgroup evaluated Maryland hospital performance relative to various opportunity analyses, including external national benchmarks, and developed a 5-year improvement target (2018-2023). In addition, the staff developed a within-hospital disparities metric for readmissions, which makes Maryland the first State in the nation for establishing a payment incentive that rewards hospitals that meet or surpass a specified disparity reduction goal. The readmission disparity incentive is linked with the Statewide Integrated Health Improvement Strategy (SIHIS) goal to have half of hospitals improve disparities by 50 percent.

The RY 2023 final recommendation, in general, maintained the measure updates and methodology determinations that were developed and approved for RY 2022.¹ For RY 2024 the RY 2023 policy was extended with no significant changes. As discussed below, the staff are recommending that the Commission extend the policy again for RY 2025.

Assessment

The RY 2025 performance period will be the final year of the 7.5 percent 5-year improvement goal from 2018. This improvement target, if met, would put Maryland's readmission at approximately the 75th percentile of national readmissions based on the CY 2018 benchmarking analysis. Through CY 2021, the state achieved almost a 9 percent improvement in the case-mix adjusted readmission rate compared to CY 2018. While this rate surpasses the current statewide goal,

¹ See the RY 2022 policy for detailed discussion of the RRIP redesign, rationale for decisions, and approved recommendations



only half of the hospitals had an improvement that exceeds 7.5 percent and there are still concerns that lower utilization due to COVID may be impacting these rates.

Even though the State continues to make progress on the long-term goal of readmission rate reduction, in CY 2021, Maryland failed to be equal to or less than the national unadjusted, all-cause Medicare Readmission Rate, due in part to COVID-19 exogenous factors for which CMMI granted an exception. Staff continues to discuss with CMMI the opportunity to transition to a risk-adjusted readmission measure to more accurately reflect the work that is done in Maryland under the TCOC Model, which over time will increase the acuity of hospital admissions and thus make matching national performance on an unadjusted readmission measure infeasible. Based on staff analysis using the Medicare CCW data, in CY 2021, Maryland Medicare beneficiaries who were admitted to the hospital had a statistically significant lower odds of being readmitted than National Medicare beneficiaries.

Based on this performance, staff discussed with Performance Measurement Workgroup whether the improvement and attainment standards should be updated for RY 2025 (i.e., earlier than planned based on the 5-year improvement target). After these discussions, staff elected to maintain the methodology and performance standards developed in RY 2022 and then defer future development, e.g., a new improvement target, to the RY 2026 policy. The RY 2023 final policy is included in the appendix.

Recommendations

The final recommendations, as approved by the Commission for RY 2023 and extended to RY 2024, will continue for RY 2025 and are summarized here:

- 1. Maintain the 30-day, all-cause readmission measure.
- 2. Improvement Target Maintain the RY 2022 approved statewide 5-year improvement target of -7.5 percent from 2018 base period.
- Attainment Target Maintain the attainment target whereby hospitals at or better than the 65th percentile of statewide performance receive scaled rewards for maintaining low readmission rates.
- 4. Maintain maximum rewards and penalties at 2 percent of inpatient revenue,



- 5. Provide additional payment incentive (up to 0.50 percent of inpatient revenue) for reductions in within-hospital readmission disparities. Scale rewards beginning at 0.25 percent of IP revenue for hospitals on track for 50 percent reduction in disparity gap measure over 8 years, capped at 0.50 percent of IP revenue for hospitals on pace for 75 percent or larger reduction in disparity gap measure over 8 years.
- 6. Continue development of an all-payer Excess Days in Acute Care measure in order to account for readmission, emergency department, and observation revisits post-discharge.
- 7. Adjust the RRIP pay-for-performance program methodology as needed due to COVID-19 Public Health Emergency and report to Commissioners.



Appendix: RY 2023 Final Policy



Final Recommendation for the Readmission Reduction Incentive Program for Rate Year 2023

January 13, 2021

This document contains the final staff recommendations for the Readmission Reduction Incentive Program and was approved by the Commission on Jan 13, 2021.



Table of Contents

| List of Abbreviations | 1 |
|---|----|
| Key Methodology Concepts and Definitions | 2 |
| Policy Overview | 3 |
| Recommendations | 3 |
| Introduction | 5 |
| Background | 6 |
| Brief History of RRIP program | 6 |
| RRIP Redesign | 6 |
| Figure 1. Overview Rate Year 2022 RRIP Methodology | 8 |
| Assessment | 8 |
| Statewide Readmissions Performance | 9 |
| COVID-19 Program Considerations | 11 |
| Within-Hospital Disparities in Readmissions | 12 |
| Hospital Score and Revenue Adjustment Modeling | 14 |
| Additional Future Considerations | 15 |
| Stakeholder Feedback and Staff Response | 16 |
| Recommendations | 18 |
| Appendix I. Readmission Measure Specifications and Revenue Adjustment Methodology | 20 |
| Appendix II. RRIP Revenue Adjustment Modeling | 1 |



List of Abbreviations

ADI Area Deprivation Index

AMA Against Medical Advice

APR-DRG All-patient refined diagnosis-related group

CMS Centers for Medicare & Medicaid Services

CMMI Center for Medicare and Medicaid Innovation

CRISP Chesapeake Regional Information System for Our Patients

CY Calendar year

eCQM Electronic Clinical Quality Measure

EDAC Excess Days in Acute Care

FFS Fee-for-service

HCC Hierarchical Condition Category

HRRP Hospital Readmissions Reduction Program

HSCRC Health Services Cost Review Commission

HWR Hospital-Wide Readmission Measure

MCDB Medical Claims Database

MPR Mathematica Policy Research

MSA Metropolitan Statistical Area

NQF National Quality Forum

PAI Patient Adversity Index

PMWG Performance Measurement Workgroup

PQI Prevention Quality Indicators

RRIP Readmissions Reduction Incentive Program

RY Rate Year

SIHIS Statewide Integrated Healthcare Improvement Strategy

SOI Severity of illness

TCOC Total Cost of Care

YTD Year-to-date



Key Methodology Concepts and Definitions

All Patients Refined Diagnosis Related Groups (APR-DRG): Specific type of DRG assigned using 3M software that groups all diagnosis and procedure codes into one of 328 All-Patient Refined-Diagnosis Related Groups.

Severity of Illness (SOI): 4-level classification of minor, moderate, major, and extreme that can be used with APR-DRGs to assess the acuity of a discharge.

APR-DRG SOI: Combination of diagnosis-related groups with severity of illness levels, such that each admission can be classified into an APR-DRG SOI "cell" along with other admissions that have the same diagnosis-related group and severity of illness level.

Observed/Expected Ratio: Readmission rates are calculated by dividing the observed number of readmissions by the expected number of readmissions. Expected readmissions are determined through casemix adjustment.

Case-Mix Adjustment: Statewide rate for readmissions (i.e., normative value or "norm") is calculated for each diagnosis and severity level. These statewide norms are applied to each hospital's case-mix to determine the expected number of readmissions, a process known as indirect standardization.

Prevention Quality Indicator (PQI): a set of measures that can be used with hospital inpatient discharge data to identify quality of care for "ambulatory care sensitive conditions." These are conditions for which good outpatient care can potentially prevent the need for hospitalization or for which early intervention can prevent complications or more severe disease.

Area Deprivation Index (ADI): A measure of neighborhood deprivation that is based on the American Community Survey and includes factors for the theoretical domains of income, education, employment, and housing quality.

Patient Adversity Index (PAI): HSCRC developed composite measure of social risk incorporating information on patient race, Medicaid status, and the Area Deprivation Index.

Excess Days in Acute Care (EDAC): Capture excess days that a hospital's patients spent in acute care within 30 days after discharge. The measures incorporate the full range of post-discharge use of care (emergency department visits, observation stays, and unplanned readmissions).



Policy Overview

| Policy Objective | Policy Solution | Effect on Hospitals | Effect on Payers/Consumers | Effect on Health Equity |
|----------------------------------|-------------------|------------------------|----------------------------|-------------------------------------|
| The quality programs operated | The RRIP policy | The RRIP policy | This policy affects a | Currently, the RRIP policy |
| by the Health Services Cost | is one of several | currently holds 2 | hospital's overall | measures within-hospital |
| Review Commission, including | pay-for- | percent of hospital | GBR and so affects | disparities in readmission rates, |
| the Readmission Reduction | performance | revenue at-risk for | the rates paid by | using an HSCRC-generated Patient |
| Incentive Program (RRIP), are | quality | readmissions | payers at that | Adversity Index (PAI), and provides |
| intended to ensure that any | initiatives that | occurring within 30- | particular hospital. | rewards for hospitals that meet |
| incentives to constrain hospital | provide | days of discharge for | The HSCRC quality | specified disparity gap reduction |
| expenditures under the Total | incentives for | all payers and all | programs are all- | goals. The broader RRIP policy |
| Cost of Care Model do not | hospitals to | causes. Specific | payer in nature and | continues to reward or penalize |
| result in declining quality of | improve and | criteria for inclusion | so improve quality | hospitals on the better of |
| care. Thus, HSCRC's quality | maintain high- | (oncology discharges) | for all patients that | improvement and attainment, |
| programs reward quality | quality patient | and exclusion | receive care at the | which incentivizes hospitals to |
| improvements and | care and value | (discharges leaving | hospital. | improve poor clinical outcomes |
| achievements that reinforce | over time. | Against Medical | | that may be correlated with health |
| the incentives of the Total Cost | | Advice, Planned | | disparities. It is important that |
| of Care Model, while guarding | | Admissions) are | | persistent health disparities are |
| against unintended | | detailed in Appendix | | not made permanent. |
| consequences and penalizing | | 1. | | · |
| poor performance. | | | | Moving forward, the assessment of |
| | | | | performance may evolve the |
| | | | | existing PAI measure, and the |
| | | | | reward structure for improvements |
| | | | | in within-hospital disparities in |
| | | | | readmission rates. |

Recommendations

The RRIP policy was redesigned in Rate Year (RY) 2022 to modernize the program for the Total Cost of Care Model. This RY 2023 final recommendation, in general, maintains the measure updates and methodology determinations that were developed and approved for RY 2022.²

These are the final recommendations for the RY 2023 Readmission Reduction Incentive Program (RRIP) policy:

- 1. Maintain the 30-day, all-cause readmission measure.
 - a. Remove Pediatric Oncology cases, in accordance with the intention of the oncology readmission measure.

² See the RY 2022 policy for detailed discussion of the RRIP redesign, rationale for decisions, and approved recommendations



- 2. Improvement Target Maintain the RY 2022 approved statewide 5-year improvement target of -7.5 percent from 2018 base period.
- 3. Attainment Target Maintain the attainment target whereby hospitals at or better than the 65th percentile statewide performance receive scaled rewards for maintaining low readmission rates.
- 4. For improvement and attainment, increase the maximum reward hospitals can receive to 2 percent of inpatient revenue and maintain the maximum penalty at 2 percent of inpatient revenue.
- 5. Provide additional payment incentive (up to 0.50 percent of inpatient revenue) for reductions in within-hospital readmission disparities. Scale rewards beginning at 0.25 percent of IP revenue for hospitals on track for 50 percent reduction in disparity gap measure over 8 years (>=15.91 percent reduction in disparity gap measure 2018 to 2021), capped at 0.50 percent of IP revenue for hospitals on pace for 75 percent or larger reduction in disparity gap measure over 8 years (>=29.29 percent reduction in disparity gap measure 2018 to 2021).
- 6. Continue development of an all-payer Excess Days in Acute Care measure in order to account for readmission, emergency department, and observation revisits post-discharge.
- 7. Adjust the RRIP pay-for-performance program methodology as needed due to COVID-19 Public Health Emergency and report to Commissioners as follows:
 - a. For RY 2022 (CY 2020 performance period)
 - i. Exclude COVID-19 positive cases from the program.
 - ii. Exclude the data for January to June 2020; evaluate whether to use the final six months of 2020 or whether to use a prior time period.
 - iii. Evaluate case-mix adjustment and performance standards concerns arising from use of a pre-COVID time period to determine normative values.
 - b. For RY 2023 (CY 2021 performance period) include COVID-19 positive cases but retrospectively assess any case-mix concerns, including the use of a pre-COVID time period to determine normative values.



Introduction

Since 2014, Maryland hospitals have been funded under a global budget system, which is a fixed annual revenue cap that is adjusted for inflation, quality performance, reductions in potentially avoidable utilization, market shifts, and demographic growth. Under the global budget system, hospitals are incentivized to transition services to the most appropriate care setting and may keep savings that they achieve via improved health care delivery (e.g., reduced avoidable utilization, such as readmissions or hospital-acquired infections). It is important that the Commission ensure that any incentives to constrain hospital expenditures do not result in declining quality of care. Thus, the Maryland Health Services Cost Review Commission's (HSCRC's or Commission's) Quality programs reward quality improvements that reinforce the incentives of the global budget system, while penalizing poor performance and guarding against unintended consequences.

The Readmissions Reduction Incentive Program (RRIP) is one of several pay-for-performance initiatives that provide incentives for hospitals to improve patient care and value over time. The RRIP currently holds up to 2 percent of inpatient hospital revenue at-risk in penalties and up to 1 percent at-risk in rewards based on improvement and attainment in case-mix adjusted readmission rates. In addition, the RRIP is the first quality policy to provide incentives for reducing disparities by rewarding hospitals up to 0.5 percent of inpatient hospital revenue for reducing within-hospital disparities in readmissions.

With the commencement of the Total Cost of Care (TCOC) Model Agreement on January 1, 2019, the performance standards and targets in HSCRC's portfolio of quality and value-based payment programs have been reviewed and updated. In CY 2019, staff focused on the RRIP program and convened a subgroup with clinical and measurement experts who made recommendations that were then further evaluated by the Performance Measurement Workgroup (PMWG). The RRIP subgroup and PMWG considered updated approaches for reducing readmissions in Maryland to support the goals of the TCOC Model. Specifically, the workgroup evaluated Maryland hospital performance relative to various opportunity analyses, including external national benchmarks, and staff developed a within-hospital disparities metric for readmissions in consultation with the workgroup.



Background

Brief History of RRIP program

Maryland made incremental progress each year throughout the All-Payer Model (2014-2018), ultimately achieving the Model goal for the Maryland Medicare FFS readmission rate to be at or below the unadjusted national Medicare readmission rate by the end of Calendar Year (CY) 2018. Maryland had historically performed poorly compared to the nation on readmissions; it ranked 50th among all states in a study examining Medicare data from 2003-2004.³ In order to meet the All-Payer Model requirements, the Commission approved the RRIP program in April 2014 to further bolster the incentives to reduce unnecessary readmissions.

As recommended by the Performance Measurement Workgroup, the RRIP is more comprehensive than its federal counterpart, the Medicare Hospital Readmission Reduction Program (HRRP), as it is an all-cause measure that includes all patients and all payers.⁴

In Maryland, the RRIP methodology evaluates all-payer, all-cause inpatient readmissions using the CRISP unique patient identifier to track patients across Maryland hospitals. The readmission measure excludes certain types of discharges (such as planned readmissions) from consideration, due to data issues and clinical concerns. Readmission rates are adjusted for case-mix using all-patient refined diagnosis-related group (APR-DRG) severity of illness (SOI), and the policy determines a hospital's score and revenue adjustment by the better of improvement or attainment, with scaled rewards of up to 1 percent of inpatient revenue and scaled penalties of up to 2 percent.⁵

RRIP Redesign

As part of the ongoing evolution of the All-Payer Model's pay-for-performance programs to further bring them into alignment under the Total Cost of Care Model, HSCRC convened a work group in CY 2019 to evaluate the Readmission Reduction Incentive Program (RRIP). The work group consisted of stakeholders, subject matter

³ Jencks, S. F. et al., "Hospitalizations among Patients in the Medicare Fee-for-Service Program," *New England Journal of Medicine* Vol. 360, No. 14: 1418-1428, 2009.

⁴ For more information on the HRRP, please see: https://www.cms.gov/Medicare/Medicare-Fee-for-Service-Payment/AcuteInpatientPPS/Readmissions-Reduction-Program. Maryland remains exempted from the federal HRRP.

⁵ See Appendix I for details of the current RRIP methodology.



experts, and consumers, and met six times between February and September 2019. The work group focused on the following six topics, with the general conclusions summarized below:

- 1. Analysis of Case-mix Adjustment and trends in Eligible Discharges over time to address concern of limited room for additional improvement;
 - Case-mix adjustment acknowledges increased severity of illness over time
 - Standard Deviation analysis of Eligible Discharges suggests that further reduction in readmission rates is possible
- 2. National Benchmarking of similar geographies using Medicare and Commercial data;
 - Maryland Medicare and Commercial readmission rates and readmissions per capita are on par with the nation
- 3. Updates to the existing All-Cause Readmission Measure;
 - Remove Eligible Discharges that left against medical advice (~7,500 discharges)
 - Include Oncology Discharges with more nuanced exclusion logic
 - Additionally, remove pediatric oncology cases from readmission eligibility
 - Analyze out-of-state ratios for other payers as data become available
- 4. Statewide Improvement and Attainment Targets under the TCOC Model;
 - 7.5 percent Improvement over 5 years (2018-2023)
 - Ongoing evaluation of the attainment threshold at 65th percentile
- 5. Social Determinants of Health and Readmission Rates; and
 - Methodology developed to assess within-hospital readmission disparities
- 6. Alternative Measures of Readmissions
 - Further analysis of per capita readmissions as broader trend; not germane to the RRIP policy because focus of evaluation is clinical performance and care management post-discharge
 - Observation trends under the All-Payer Model to better understand performance given variations in hospital observation use; future development will focus on incorporation of Excess Days in Acute Care (EDAC) measure in lieu of including observations in RRIP policy
 - Electronic Clinical Quality Measure (eCQM) may be considered in future to improve risk adjustment



Figure 1. Overview Rate Year 2022 RRIP Methodology

30-day, All-Cause Readmission Measure

Measure Includes:

Readmissions within 30 days of Acute Case Discharge:

- All-Payer
- All-Cause
- All-Hospital (both intra- and inter- hospital)
- · Chronic Beds included
- IP-Psych and Specialty Hospitals included
- Oncology Discharges Included (New in RY 2022)

Global Exclusions:

- · Planned Admissions
- Same-day and Next-day Transfers
- Rehab Hospitals
- Discharges leaving Against Medical Advice (New in RY 2022)
- Deaths

Case-Mix Adjustment

Performance Measure: CY 2020* Casemix Adjusted Readmission Rate, adjusted for out-of-state readmissions (Attainment); Reduction in Case-mix Adjusted Readmission Rate from Base Period (Improvement)

Case-mix Adjustment: Expected number of unplanned readmissions for each hospital are calculated using the discharge APR-DRG and severity of illness (SOI).

Observed Unplanned Readmissions / Expected Unplanned Readmissions * Statewide Readmission Rate

CY2018 used to calculate statewide averages (normative values), as well as attainment benchmark/threshold

*TBD in response to the COVID-19 Public Health Emergency

Revenue Adjustments

Hospital RRIP revenue adjustments are based on the better of attainment or improvement, scaled between the Max Reward and Max Penalty.

Scores Range from Max Penalty -2% & Reward +1%

| | ayer | | | | |
|---|--------|-----------------------------|------------------|--------|-----------------|
| All Payer Readmission Rate Change CY 2018-2020 | | RRIP % Inpatient Rev. | Readmission Rate | | RRIP% IPRev. |
| Improving Rate | | 1.0% | Lower Rate | | 1.0% |
| - | 13.57% | 1.00% | Benchmark | 8.74% | 1.00% |
| | -8.32% | 0.50% | | 10.02% | 0.50% |
| Target | -3.07% | 0.00% | Threshold | 11.30% | 0.00% |
| | 2.18% | -0.50% | | 12.59% | -0.50% |
| | 7.43% | -1.00% | | 13.87% | -1.00% |
| | 12.68% | -1.50% | | 15.15% | -1.50% |
| | 17.93% | -2.0% | | 16.43% | -2.0% |
| Worsening Rate | | -2.0% | Higher Rate | | -2.0% |

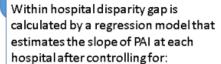
Patient Adversity Index (PAI)



of readmission risk based on the following patient factors:

- Medicaid status
- Race (Black vs. Non-Black)
- · Area Deprivation Index Percentile

Within Hospital Disparity Gap



- Age
- Gender
- APR-DRG readmission risk

Disparity Gap Revenue Adjustments

Revenue adjustment is reward only:

| Disparity Gap Change CY 2018-2020 | RRIP % Inpatient Rev. |
|---|--------------------------|
| 25% Reduction Gap in 8 Years (-6.94% CY 2020) | 0.25% |
| 50% Reduction Gap in 8 Years (-15.91% CY 2020) | 0.50% |

Assessment

In general, stakeholders support the staff's recommendation to not make major changes to the RY 2023 RRIP program. This section of the report provides an overview of the data and issues discussed by the PMWG, including analysis of CY 2019 statewide readmission rates, estimated hospital scores, and revenue adjustment modelling. Staff has not included CY 2020 YTD readmission rates due to the ongoing COVID-19 Public Health Emergency (see more below).



Statewide Readmissions Performance

In CY 2019, Maryland improved upon its All-Payer Model achievement of being at or below the National Medicare FFS Rate. In CY 2018 at the conclusion of the All-Payer Model, Maryland had an unadjusted Medicare readmission rate of 15.40%, compared to the national rate of 15.45%. Through CY 2019, Maryland further improved its readmission rate, concluding the year with a rate of 14.94% compared to the national rate of 15.52% (see Figure 2 below).

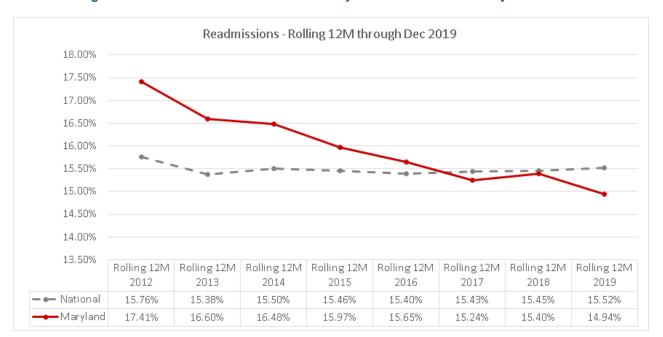


Figure 2. TCOC Model "Waiver Test" - Maryland and National Unadjusted Readmission Rates

Maryland also improved upon its Case-mix Adjusted Readmission rate in CY 2019, concluding CY 2019 with an all-payer case-mix adjusted readmission rate of 11.37%, a 2.90% reduction from the RY 2022 base period of CY 2018 (Figure 3, below). With the statewide improvement goal of 1.55% in CY 2020 (the compounded improvement needed to reach 7.5% over five years), 28 hospitals would have been "on track" to receive an incremental improvement reward for RY 2022, while 2 additional hospitals would have received the max reward for improvement.



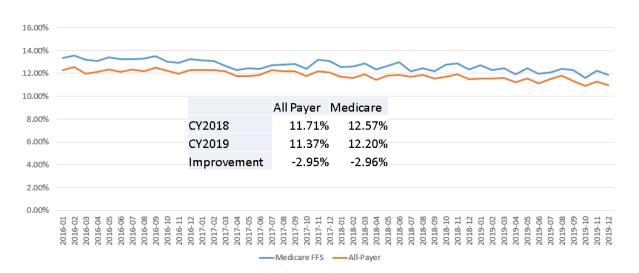


Figure 3. RY 22 Monthly Case-mix Adjusted Readmission Rates, thru CY 2019

Given these favorable trends in readmission rates and given the challenges with assessing CY 2020 case-mix data during the COVID-19 Public Health Emergency (more below), staff is not recommending large changes to the RY 2023 RRIP policy, including maintaining the improvement and attainment methodologies for a planned CY 2021 performance period. The incremental improvement rate is assessed to be -4.57 percent, see Figure 4 below, while the attainment target benchmark and threshold will be calculated off of the most recent actionable case-mix data, adjusted for the proposed improvement (presently, CY 2019 under v37.1 of the APR-DRG grouper, yielding an attainment threshold of 10.96 percent and attainment benchmark of 8.16 percent). Based on the 2018 to 2019 readmission performance, there are 20 hospitals who have already exceeded the 4.57 percent improvement target such that if they maintain their 2019 readmission rates in 2021 they should receive an improvement reward.⁶

Figure 4. Compounded Improvement Rate to Achieve 7.5% Five-Year Improvement

| Year | 2019 | 2020 | 2021 | 2022 | 2023 |
|-------------|--------|--------|--------|--------|--------|
| Improvement | -1.55% | -3.07% | -4.57% | -6.05% | -7.50% |

10

⁶ Based on this preliminary attainment target one additional hospital would receive an attainment reward despite not meeting the improvement target.



COVID-19 Program Considerations

Staff notes that, on September 2, 2020, CMS published an <u>Interim Final Rule (IFR)</u> in response to the COVID-19 PHE. In this IFR, they announced that:

- CMS will not use CY Q1 or CY Q2 of 2020 quality data even if submitted by hospitals.
- CMS is still reserving the right to suspend application of revenue adjustments for FFY 2022 for all hospital pay for performance programs at a future date in 2021; changes will be communicated through memos ahead of IPPS rules.

It is not known at this time if Maryland has flexibility in suspending our RY 2022 programs. However, CMMI has strongly suggested that the State must have quality program adjustments, and has further suggested that the State pursue alternative strategies, such as reusing portions of CY 2019 (as is being done for the Skilled Nursing Facility VBP program) to create a 12-month performance period, should that be necessary for data reliability and validity.

In context of the CMS announcement and CMMI comments, staff has evaluated the data issues and options for the RY 2022 RRIP policy in Maryland, as illustrated in Figure 5 below.

Figure 5. RY 2022 COVID-Related Data Concerns and Options

| COVID Data Concerns | Options | | | |
|---|--|--|--|--|
| Only 6 months of data for CY 2020: 1. Is July-December data reliable? 2. What about seasonality? | Use 6-months data, adjust base as needed for seasonality concerns Merge 2019 and 2020 data together to create a 12 month performance period Use 2019 data or revenue adjustments | | | |
| Clinical concerns over inclusion of COVID patients | Remove COVID patients from CY 2020 Eligible Discharges or Readmissions | | | |
| Case-mix adjustment, performance standard and revenue adjustment scale concerns: 1. Inclusion of COVID patients when not in normative values 2. Impacts on other DRG/SOI of COVID PHE | Remove COVID patients from CY 2020 evaluation Develop concurrent norms and performance standards for comparison and possible use Use 2019 data or revenue adjustments Modify revenue adjustment scale to recognize COVID related concerns | | | |



At this stage, staff believes the most appropriate approach for the RRIP policy is to exclude the COVID-19 patients⁷ if any CY 2020 data is used. Over the coming months, staff will work to assess any case-mix adjustment and performance standard issues due to the absence of COVID-19 patients in the base period and normative values, and to finalize the performance period. Staff will provide updates to the Commission in February, at the earliest, on the final decisions for any adjustments to all RY 2022 quality policies.

For RY 2023, the program will use v38 of the APR-DRG grouper, however, unlike the v38 PPC grouper, this updated grouper does not make changes to the readmission flags to account for COVID-19. Staff will need to consider any additional modifications to address case-mix adjustment and performance standard concerns that may arise from inclusion of COVID-19 positive patients in the performance period, especially since COVID-19 cases were not part of the statewide normative values. Furthermore, based on stakeholder comments, analyses should be done on case-mix adjustment and performance standards concerns for non-COVID patients.

Within-Hospital Disparities in Readmissions

In March 2020 the Commission approved rewards for hospitals reducing socioeconomic disparities in readmission rates between CY2018 and CY2020.8 Evaluation of performance for CY2019 showed 26 of 45 hospitals improved on the disparity measure (Figure 6).

⁷ COVID-19 cases are defined as those coded with the ICD10 code U07.1

⁸ Details on the methodology for calculating within hospital disparities can be found in the RY 2022 RRIP policy



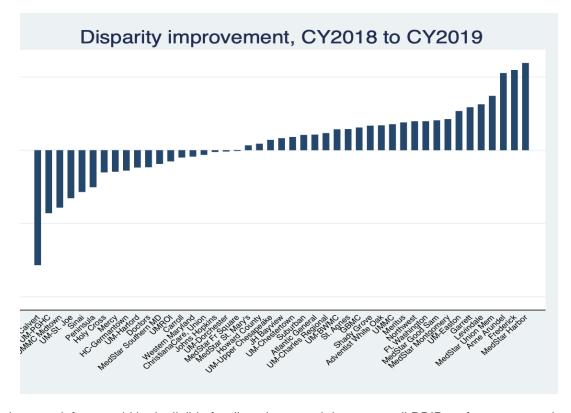


Figure 6: CY2019 Disparity Improvement⁹

Of those that improved, four would be ineligible for disparity reward due to overall RRIP performance requirement of some improvement, and one was not on track to attain the minimum disparity gap improvement threshold. Two hospitals are on track for a reward of 0.25% IP revenue and 19 are on track for a reward of 0.50% IP revenue.

Staff recommended the currently approved reward targets after reviewing analytics suggesting significant change in disparities would be difficult and time consuming for hospitals to achieve. However, as the program developed, Staff implemented a change in the calculation procedure to better account for shifting PAI values at individual hospitals. Specifically, initial analytics for the program were developed with the Patient Adversity Index (PAI), which measures patient socioeconomic exposures, using claims from CY2016 to 2018, which had the effect of stabilizing hospital disparity levels estimated annually during that three-year period. Ultimately, however, Staff elected to measure PAI, and to calculate mean PAI for each hospital, using data only from CY2018 to more accurately reflect PAI values, readmission risk, and performance during the base year, rather than during years not included in the base. This led to a larger-than-anticipated number of hospitals qualifying for the maximum reward category for RY 2022.

13

⁹ This graph does not show the absolute difference in readmission rates between Medicaid and other payers, black vs non black, and high ADI vs low ADI, and nor does it represent the change in readmission rates for these groups, but rather this graph shows the change in the disparity gap over time between the groups as determined through an evaluation of the change in slope for readmissions across all levels of patient adversity at each hospital.



Because of this methodology change, Staff recommends updating the reward structure to provide rewards beginning at 0.25 percent of IP revenue for hospitals on track for 50 percent reduction in disparity gap measure over 8 years (>=15.91 percent reduction in disparity gap measure 2018 to 2021), and 0.50 percent of IP revenue for hospitals on pace for 75 percent or larger reduction in disparity gap measure over 8 years (>=29.29 percent reduction in disparity gap measure 2018 to 2021). Under this approach, six hospitals are currently on track to receive the lower reward, and 13 on track to receive the higher one. Staff also tends to evaluate approaches to scaling rewards between the lower and higher points.

Staff has received feedback from stakeholders suggesting that a review of initial program results to evaluate the possibility of unintended consequences related to the policy, such as shifts in coding of patient race. This work is planned for early 2021. Additionally, Staff is aware of the need to develop an approach to accounting for the effect of COVID-19 on disparities measurement.

Hospital Score and Revenue Adjustment Modeling

For this final policy, staff modeled hospital performance and revenue adjustments as if the policy had been applied from the base of 2018 to the 2019 performance year. This was done by calculating the one-year improvement targets for both case-mix adjusted readmissions and the disparity gap, i.e. 1.55 percent for readmissions and 3.53 percent (25 percent target) and 8.30 percent (50 percent target) for disparities. Furthermore, the attainment target was updated to what it would have been if it had been set at the 65th percentile of CY 2018 performance.

Using the readmission measure that was approved for RY 2022, staff modeled improvement for 2018 to 2019 and 2019 attainment. The revenue adjustment scales for improvement and attainment were created as if the RY 2022 policy had been in place for 2019 performance. In addition staff modeled the disparity gap in 2018 and 2019 to assess improvement compared to the one year improvement goal needed to achieve a 25 and 50 percent reduction in disparities over 8 years. Based on the combined revenue adjustments for the better of improvement or attainment and the disparity gap reward, 13 hospitals would be penalized for a total of \$7.5 million and 32 hospitals would be rewarded for a total of \$41.7 million. Approximately half of the rewards (\$20.3 million) are due to reductions in disparities between 2018 and 2019. Specifically, 19 hospitals had disparity gap reductions of greater than 8.30 percent (putting them on track to reduce disparities by 50 percent over 8 years and earning then 0.50 percent inpatient revenue reward) and 2 hospitals had disparity gap reductions of greater than 3.53 percent (putting them on track for 25 percent reduction over 8 years and earning them a 0.25 percent inpatient revenue reward). Based on this modeling, staff have proposed to raise the expectations for disparity reductions in order to begin earning a reward and plan to scale the rewards (i.e., make continuous) from those on track for a 50 percent improvement starting to earn reward and those on track for a 75 percent reward getting the full 0.50 percent reward.

Figure 7: Modeling of 2018-2019 Readmissions Performance

¹⁰ Five hospitals have already improved by greater than 29.29 percent CY 2018 to CY 2019

Please note that this modeling was not updated to exclude pediatric oncology - per the Stakeholder Feedback section, pediatric oncology discharges are approximately 50 eligible discharges annually.



| Statewide Revenue Adjustment Modeling | Improvement/Attainment Case- Mix Adjusted Readmission Rate | | Disparity Gap Reduction Reward | | Total Combined Revenue Adjustment | |
|--|---|--------|--------------------------------|-------|--------------------------------------|--------|
| | \$ | % | \$ | % | \$ | % |
| Net | \$13,947,627 | 0.14% | \$20,288,666 | 0.21% | \$34,236,293 | 0.35% |
| Penalties | -\$7,891,071 | -0.08% | | | -\$7,478,827 | -0.08% |
| Rewards | \$21,838,698 | 0.23% | \$20,288,666 | 0.21% | \$41,715,120 | 0.43% |
| | | | | | | |
| # Hospitals Penalized | 1 | 6 | 2 | 1 | 13 | |
| # Hospitals Rewarded | 2 | 9 | 24 32 | | 2 | |

Additional Future Considerations

It remains important that the HSCRC continue to compare Maryland readmission rates against national readmission rates to evaluate relative Maryland performance. Staff is presently working with CMMI to better understand the federal Hospital-wide Readmission (HWR) measure, which is publicly posted on CMS Hospital Compare once a year. It may be advantageous to better understand the federal HWR measure, as it includes a risk-adjustment; the "Waiver Test" readmission rate for Maryland is presently an unadjusted readmission rate, which may present future challenges as Maryland reduces unnecessary utilization and simultaneously increases the case-mix index of remaining eligible discharges. Additionally, a Hybrid HWR Measure was adopted by CMS in 2018 as a voluntary measure under the Hospital Inpatient Quality Reporting Program. The Hybrid HWR Measure differs from the claims-based HWR measure, as it merges electronic health record (EHR) data elements with claims data to calculate the risk-standardized readmission rate. Staff will consider potential use(s) of the HWR/HWR Hybrid measure in the future.

As mentioned above, staff will need to evaluate the implications of the COVID-19 Public Health Emergency on all pay-for-performance programs, including the RRIP. Finally, staff continue to work with Mathematica Policy Research (MPR), our contractor, to operationalize an all-payer measure of Excess Days in Acute Care, which would incorporate admissions, observation stays, and ED visits within 30 days of an acute care discharge. Staff appreciates the opportunity to continue to evolve this policy under the TCOC Model.

Stakeholder Feedback and Staff Response

The HSCRC received three comment letters, from the Maryland Hospital Association, the Johns Hopkins Healthcare System, and Luminis Health. The letters shared broad agreement with maintaining the recently redesigned RRIP as is, and made the following topical suggestions:

1. Lower the improvement target from three-years (4.57%) to two-years (3.07%) in acknowledgement of the COVID-19 pandemic and the unreliability of the CY 2020 data.

¹² For additional information, see: https://qualitynet.cms.gov/inpatient/measures/hybrid



Response: Per the "Assessment" section above, just under half of MD hospitals (20) improved greater than 4.57% in one year, 2018-2019. We believe the five-year improvement remains reasonable and achievable; staff does not agree with the suggestion.

2. **Increase the maximum reward to 2%**, to align with the other quality, pay-for-performance programs.

Response: Staff appreciates the commitment to symmetry across the pay-for-performance quality programs; and notes the historical improvement of Maryland hospitals with regard to readmission rates.

Staff would also note the following:

- A required further reduction of 7.5% over the 5 years of the TCOC Model after successfully reducing readmissions by ~15% during the All-Payer Model and the ultimate goal of moving the State to the 25th percentile of benchmark peers will require additional resources.
- RRIP is the only Quality pay-for-performance policy that does not have symmetrical risk, which adds complexity to the policy.
- The Commission routinely incentivizes hospitals to reduce readmissions through the Potentially Avoidable
 Utilization Shared Savings program by removing inflation from readmissions and avoidable admissions,
 thereby maintaining a greater emphasis on downside risk in readmissions.

Staff therefore agrees with this suggestion to raise the maximum reward to 2 percent.

3. "Blend" the base year to be a combination of multiple years, so that one particularly good or bad base year does not have an outsized influence on potential improvement.

Response: Currently the Maryland quality programs that assess improvement have a one year base period (or equal base period time frame as the performance period). This has been true for RRIP since its start where the base period was locked in at 2013 or 2016 (post ICD-10) and staff do not recall this being brought up as a stakeholder concern during the RRIP redesign. In addition, at a statewide level there is fairly high correlation in readmission rates year over year despite overall reductions in readmissions, suggesting that there is limited year over year volatility in hospital's readmission rate and widespread improvement in readmissions, which hospitals get credit for in the RRIP policy. Last, hospitals with a low readmission rate in the base period still have opportunities for attainment rewards under the policy.

In agreement with Commissioner Elliott, remove pediatric oncology cases from readmission eligibility.

Response: Staff agrees, and thanks Commissioner Elliott for bringing this to our attention.

Preliminary modeling suggests that the removal of pediatric oncology cases will result in little material impact, with approximately 50 annual eligible discharges affected. However, this measure update will further align the oncology discharges within the readmission measure with the intention of the measure steward.



5. JHHS recommended changing the RRIP disparity component to provide rewards for past progress already achieved.

Response: Staff does not support inclusion of attainment rewards over the near term. The Commission's approach with the overall RRIP policy has been to focus on incenting improvement during the initial years of the policy, and the current disparity component is consistent with that approach. Secondly, unless the disparity threshold were set at zero, an attainment policy would have the effect of classifying some level of disparity as acceptable and suitable for reward. Staff does not believe this approach would ultimately result in an equitable healthcare system.

- 6. Continue to **evaluate the validity of the Excess Days in Acute Care (EDAC) measure**, including "factors that contribute to Emergency Department and Observation Revisits".
 - **Response**: Staff appreciates this feedback and will continue to work with our stakeholder workgroup as we evaluate this measure. Currently staff have engaged Mathematica to develop an all-payer version of this measure, which staff at this time would see as additive to the program and not designed to necessarily replace the current readmission measure.
- 7. One stakeholder letter requested clarification on the **flags defining COVID positive patients**, and how COVID-positive cases transferred to a hospital would be accounted for in the RRIP policy.
 - **Response**: COVID positive flag is presently U07.1 per CDC guidelines. Should these guidelines change we will follow the updated CDC guidelines. All patients transferred from one acute care hospital to another (discharged and then admitted within the same day or next-day) are excluded from counting as a readmission from the transferring hospital within the RRIP. These patients are counted as an eligible discharge for the receiving hospital. The current case-mix adjustment severity of illness will reflect the higher risk of readmission to transfer patients. However, the HSCRC can examine the specific risk to COVID positive patients retrospectively.
- 8. Finally, the Maryland Hospital Association reiterates that the COVID-19 public health emergency is ongoing and unprecedented. As such, MHA notes that the CY 2020 data is unreliable and should not be used in any RY 2022 pay-for-performance assessment of quality, and that RY 2022 pay-for-performance programs should be suspended.

Response: Staff appreciates this viewpoint and notes that Maryland currently has no latitude to discontinue RY 2022 pay-for-performance revenue adjustment, as CMS and by extension CMMI have not as yet agreed to a blanket suspension of RY 2022 pay-for-performance programs. Should the federal government decide to suspend these programs, staff will advocate to include Maryland in that suspension. At present, staff is working with statisticians, subject-matter experts, and stakeholders to ascertain how best to apply revenue adjustments in FY 2022 (for RY 2022 programs). We appreciate stakeholder feedback on this endeavor.



Recommendations

- 1. Maintain the 30-day, all-cause readmission measure.
 - Remove Pediatric Oncology cases, in accordance with the intention of the oncology readmission measure.
- 2. Improvement Target Maintain the RY 2022 approved statewide 5-year improvement target of -7.5 percent from 2018 base period.
- 3. Attainment Target Maintain the attainment target whereby hospitals at or better than the 65th percentile statewide performance receive scaled rewards for maintaining low readmission rates.
- 4. For improvement and attainment, increase the maximum reward hospitals can receive to 2 percent of inpatient revenue and maintain the maximum penalty at 2 percent of inpatient revenue.
- 5. Provide additional payment incentive (up to 0.50 percent of inpatient revenue) for reductions in within-hospital readmission disparities. Scale rewards beginning at 0.25 percent of IP revenue for hospitals on track for 50 percent reduction in disparity gap measure over 8 years (>=15.91 percent reduction in disparity gap measure 2018 to 2021), capped at 0.50 percent of IP revenue for hospitals on pace for 75 percent or larger reduction in disparity gap measure over 8 years (>=29.29 percent reduction in disparity gap measure 2018 to 2021).
- 6. Continue development of an all-payer Excess Days in Acute Care measure in order to account for readmission, emergency department, and observation revisits post-discharge.
- 7. Adjust the RRIP pay-for-performance program methodology as needed due to COVID-19 Public Health Emergency and report to Commissioners as follows:
 - a. For RY 2022 (CY 2020 performance period)
 - i. Exclude COVID-19 positive cases from the program.
 - ii. Exclude the data for January to June 2020; evaluate whether to use the final six months of 2020 or whether to use a prior time period.
 - iii. Evaluate case-mix adjustment and performance standards concerns arising from use of a pre-COVID time period to determine normative values.
 - b. For RY 2023 (CY 2021 performance period) include COVID-19 positive cases but retrospectively assess any case-mix concerns, including the use of a pre-COVID time period to determine normative values.



Appendix I. Readmission Measure Specifications and Revenue Adjustment Methodology

1) Performance Metric

The methodology for the Readmissions Reduction Incentive Program (RRIP) measures performance using the 30-day all-payer all hospital (both intra- and inter-hospital) readmission rate with adjustments for patient severity (based upon discharge all-patient refined diagnosis-related group severity of illness [APR-DRG SOI]) and planned admissions.¹³ Unique patient identifiers from CRISP are used to be able to track patients across hospitals for readmissions.

The measure is similar to the readmission rate that is calculated by CMMI to track Maryland performance versus the nation, with some exceptions. The most notable exceptions are that the HSCRC measure includes psychiatric patients in acute care hospitals, and readmissions that occur at specialty hospitals. In comparing Maryland's Medicare readmission rate to the national readmission rate, the Centers for Medicare & Medicaid Services (CMS) will calculate an unadjusted readmission rate for Medicare beneficiaries. Since the Health Services Cost Review Commission (HSCRC) measure is for hospital-specific payment purposes, an additional adjustment is made to account for differences in case-mix. See below for details on the readmission calculation for the RRIP program.

2) Inclusions and Exclusions in Readmission Measurement

- Planned readmissions are excluded from the numerator based upon the CMS Planned Readmission
 Algorithm V. 4.0. The HSCRC has also added all vaginal and C-section deliveries and rehabilitation as
 planned using the APR-DRGs, rather than principal diagnosis.¹⁴ Planned admissions are counted as eligible
 discharges in the denominator, because they could have an unplanned readmission.
- Discharges for newborn APR-DRG are removed.¹⁵
- New in RY 2022: Remove DRG oncology exclusion but continue to exclude bone marrow transplants and liquid tumor patients by making these discharges not eligible to have an unplanned readmission or count as an unplanned readmission.¹⁶
- New in RY 2022: Exclude patients with a discharge disposition of Left Against Medical Advice (PAT_DISP = 71, 72, or 73 through FY 2018; 07 FY 2019 onward)
- Rehabilitation cases as identified by APR-860 (which are coded under ICD-10 based on type of daily service) are marked as planned admissions and made ineligible for readmission after readmission logic is run.
- Admissions with ungroupable APR-DRGs (955, 956) are not eligible for a readmission, but can be a readmission for a previous admission.
- APR-DRG-SOI categories with less than two discharges statewide are removed.
- A hospitalization within 30 days of a hospital discharge where a patient dies is counted as a readmission;

¹³ Planned admissions defined under [CMS Planned Admission Logic version 4 – updated March 2018].

¹⁴ **Rehab** DRGs: 540, 541, 542, 560, and 860; **OB Deliveries and Associated DRGs**: 580, 581, 583, 588, 589, 591, 593, 602, 603, 607, 608, 609, 611, 612, 613, 614, 621, 622, 623, 625, 626, 630, 631, 633, 634, 636, 639, 640, and 863.

¹⁵ **Newborn APR-DRGs:** 580, 581, 583, 588, 589, 591, 593, 602, 603, 607, 608, 609, 611, 612, 613, 614, 621, 622, 623, 625, 626, 630, 631, 633, 634, 636, 639, 640, and 863.

¹⁶ **Bone Marrow Transplant:** Diagnosis code Z94.81 or CCS Procedure code 64; **Liquid Tumor:** Diagnosis codes C81.00-C96.0. See section below for additional details on the oncology logic.

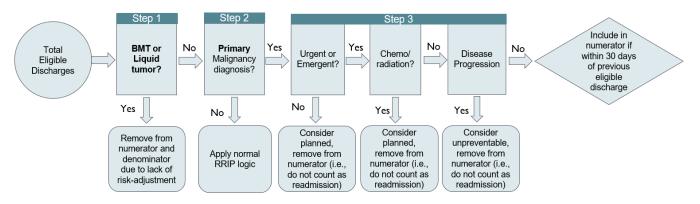


however, the readmission is removed from the denominator because the case is not eligible for a subsequent readmission.

- Admissions that result in transfers, defined as cases where the discharge date of the admission is on the same or next day as the admission date of the subsequent admission, are removed from the denominator. Thus, only one admission is counted in the denominator, and that is the admission to the transfer hospital (unless otherwise ineligible, i.e., died). It is the second discharge date from the admission to the transfer hospital that is used to calculate the 30-day readmission window.
- Beginning in RY 2019, HSCRC started discharges from chronic beds within acute care hospitals.
- In addition, the following data cleaning edits are applied:
 - o Cases with null or missing CRISP unique patient identifiers (EIDs) are removed.
 - Duplicates are removed.
 - Negative interval days are removed.
 HSCRC staff is revising case-mix data edits to prevent submission of duplicates and negative intervals, which are very rare. In addition, CRISP EID matching benchmarks are closely monitored.
 Currently, hospitals are required to make sure 99.5 percent of inpatient discharges have a CRISP EID.

Additional Details on Oncology Logic:

Flow Chart for Revised Oncology Logic



^{*}Items that are **bolded** are adaptations from NQF measure

This updated logic replaces the RY 2021 measure logic that removes all oncology DRGs from the dataset, such that an admission with an oncology DRG cannot count as a readmission or be eligible to have a readmission.

Step 1: Exclude discharges where patients have a bone marrow transplant procedure, bone marrow transplant related diagnosis code, or liquid tumor diagnosis. This logic varies from the NQF cancer



hospital measure that risk-adjusts for bone marrow transplant and liquid tumors. HSCRC staff recommended removing these discharges (similar to current DRG exclusion) because the current indirect standardization approach did not allow for additional risk-adjustment but based on conversations with clinicians staff agreed these cases were significantly more complicated and at-risk for an unpreventable readmission.

Step 2: Flag discharges with a primary malignancy diagnosis to apply cancer specific logic for determining readmissions. This varies from the NQF cancer hospital measure that flags patients with primary or secondary malignancy diagnosis being treated in a cancer specific hospital. Staff think we should only flag those with a primary diagnosis since in a general acute care hospital there may be differences in the types of patients with a secondary malignancy diagnosis. Further, we remove the bone marrow and liquid tumor discharges regardless of malignancy diagnosis, thus ensuring the most severe cases are removed. Last, our initial analyses did not show a large impact on overall hospital rates when primary vs primary and secondary malignancies were flagged. It should be noted however that the current modeling in this policy uses readmission rates where both primary and secondary are flagged.

Step 3: Flag planned admissions using additional criteria beyond the CMS planned admission logic:

- a) Nature of admission of urgent or emergent considered unplanned, all other nature of admission statuses are planned
- b) Any admission with primary diagnosis of chemotherapy or radiation is considered planned
- Any admission with primary diagnosis of metastatic cancer is not considered preventable, and thus gets excluded from being a readmission

In step 3, admissions are deemed not eligible to be a readmission but they are eligible to have a subsequent unplanned readmission.

3) Details on the Calculation of Case-Mix Adjusted Readmission Rate

Data Source:

To calculate readmission rates for RRIP, inpatient abstract/case-mix data with CRISP EIDs (so that patients can be tracked across hospitals) are used for the measurement period, with an additional 30 day runout. To calculate the case-mix adjusted readmission rate for CY 2018 base period and CY 2020 performance period, data from January 1 through



December 31, plus 30 days in January of the next year are used. The base period data are used to calculate the normative values, which are used to determine a hospital's expected readmissions, as detailed below, as well as the estimated CY 2018 readmission rates.

Please note that, the base year readmission rates are not "locked in", and may change if there are CRISP EID or other data updates. The HSCRC does not anticipate changing the base period data, and does not anticipate that any EID updates will change the base period data significantly; however, the HSCRC has decided the most up-to-date data should be used to measure improvement. For the performance period, the CRISP EIDs are updated throughout the year, and thus, month-to-month results may change based on changes in EIDs.

SOFTWARE: APR-DRG Version 38 for CY 2018-CY 2021.

Calculation:

Case-Mix Adjusted (Observed Readmissions)

Readmission Rate = **Statewide Base Year Readmission Rate (Expected Readmissions)

Numerator: Number of observed hospital-specific unplanned readmissions.

Denominator: Number of expected hospital specific unplanned readmissions based upon discharge APR-DRG and Severity of Illness. See below for how to calculate expected readmissions, adjusted for APR-DRG SOI.

Risk Adjustment Calculation:

Calculate the Statewide Readmission Rate without Planned Readmissions.

 Statewide Readmission Rate = Total number of readmissions with exclusions removed / Total number of hospital discharges with exclusions removed.

For each hospital, enumerate the number of observed, unplanned readmissions.

For each hospital, calculate the number of expected unplanned readmissions at the APR-DRG SOI level (see Expected Values for description). For each hospital, cases are removed if the discharge APR-DRG and SOI cells have less than two total cases in the base period data.

Calculate at the hospital level the ratio of observed (O) readmissions over expected (E) readmissions. A ratio of > 1 means that there were more observed readmissions than expected, based upon a hospital's case-mix. A ratio of < 1 means that there were fewer observed readmissions than expected based upon a hospital's case-mix.

Multiply the O/E ratio by the base year statewide rate, which is used to get the case-mix adjusted readmission rate by hospital. Multiplying the O/E ratio by the base year state rate converts it into a readmission rate that can be compared to unadjusted rates and case-mix adjusted rates over time.

Expected Values:

The expected value of readmissions is the number of readmissions a hospital would have experienced had its rate of readmissions been identical to that experienced by a reference or normative set of hospitals, given its mix of patients as



defined by discharge APR-DRG category and SOI level. Currently, HSCRC is using state average rates as the benchmark.

The technique by which the expected number of readmissions is calculated is called indirect standardization. For illustrative purposes, assume that every discharge can meet the criteria for having a readmission, a condition called being "eligible" for a readmission. All discharges will either have zero readmissions or will have one readmission. The readmission rate is the proportion or percentage of admissions that have a readmission.

The rates of readmissions in the normative database are calculated for each APR-DRG category and its SOI levels by dividing the observed number of readmissions by the total number of eligible discharges. The readmission norm for a single APR-DRG SOI level is calculated as follows:

Let:

N = norm

P = Number of discharges with a readmission

D = Number of eligible discharges

i = An APR DRG category and a single SOI level

$$N_i = \frac{P_i}{D_i}$$

For this example, the expected rate is displayed as readmissions per discharge to facilitate the calculations in the example. Most reports will display the expected rate as a rate per one thousand.

Once a set of norms has been calculated, the norms are applied to each hospital's DRG and SOI distribution. In the example below, the computation presents expected readmission rates for a single diagnosis category and its four severity levels. This computation could be expanded to include multiple diagnosis categories, by simply expanding the summations.



Consider the following example for a single diagnosis category.

| Expected | Value | Computation | Example - | Individual | APR-DRG |
|----------|-------|-------------|-----------|-------------|-----------|
| LADECTEU | value | Combutation | LAGIIIDIC | IIIuiviuuai | ALIV-DIVO |

| A Severity of Illness Level | B Eligible Discharges | C Discharges with Readmission | D Readmissions per Discharge (C/B) | E Normative Readmissions per Discharge | F Expected # of Readmissions (A*E) | | |
|--------------------------------------|-----------------------------|--|--|--|---|--|--|
| 1 | 200 | 10 | .05 | .07 | 14.0 | | |
| 2 | 150 | 15 | .10 | .10 | 15.0 | | |
| 3 | 100 | 10 | .10 | .15 | 15.0 | | |
| 4 | 50 | 10 | .20 | .25 | 12.5 | | |
| Total | 500 | 45 | .09 | | 56.5 | | |

For the diagnosis category, the number of discharges with a readmission is 45, which is the sum of discharges with readmissions (column C). The overall rate of readmissions per discharge, 0.09, is calculated by dividing the total number of eligible discharges with a readmission (sum of column C) by the total number of discharges at risk for readmission (sum of column B), i.e., 0.09 = 45/500. From the normative population, the proportion of discharges with readmissions for each severity level for that diagnosis category is displayed in column E. The expected number of readmissions for each severity level shown in column F is calculated by multiplying the number of eligible discharges (column B) by the normative readmissions per discharge rate (column E) The total number of readmissions expected for this diagnosis category is the sum of the expected numbers of readmissions for the 4 severity levels.

In this example, the expected number of readmissions for this diagnosis category is 56.5, compared to the actual number of discharges with readmissions of 45. Thus, the hospital had 11.5 fewer actual discharges with readmissions than were expected for this diagnosis category. This difference can also be expressed as a percentage or the O/E ratio.

4) Revenue Adjustment Methodology

The RRIP assesses improvement in readmission rates from base period, and attainment rates for the performance period with an adjustment for out-of-state readmissions. The policy then determines a hospital's revenue adjustment for improvement and attainment and takes the better of the two revenue adjustments, with scaled rewards of up to 1 percent of inpatient revenue and scaled penalties of up to 2 percent of inpatient revenue. The figure below provides a high level overview of the RY 2021 RRIP methodology for reference. For RY 2022 RRIP methodology, please see figure 1 within the policy.



Overview Rate Year 2021 RRIP Methodology

Attainment

RRIP Performance Metric

Measure: All-Payer, 30-day, all-cause readmissions using CRISP unique identifier to track patients across acute hospitals in Maryland

Case-Mix Adjustment: Indirect standardization by diagnosis and severity of illness levels to calculate hospital expected readmissions given the patient mix and acuity

Discharges Ineligible for Readmission: transfers, deaths, oncology, rehab, newborns, APR-DRG SOI cells <2 discharges statewide, missing or <u>ungroupable</u> data

Unplanned Readmissions Only: Planned admissions (based on CMS logic) are not counted as readmissions (but are eligible for an unplanned readmission)

Improvement: Change in readmission rate from base period (RY 2022: CY16-CY19)

Attainment: All-payer readmission rate is adjusted to account for out of state readmissions using Medicare ratio of in-state vs. out-of-state readmissions

Revenue Adjustments: Better of Improvement or Attainment

| | Change in Readmission Rate | Percent Adjustment |
|-------------|-------------------------------|--------------------|
| Improving • | → -14.40% | 1.00% |
| | -9.15% | 0.50% |
| | -3.90% | 0.00% |
| | 1.35% | -0.50% |
| | 6.60% | -1.00% |
| | 11.85% | -1.50% |
| Worsening | → 17.10% | -2.0% |

Max Penalty = 2% Max Reward = 1%

| | Readmission Rate w/ Out-of-State | Percent Adjustment |
|-------------|----------------------------------|--------------------|
| Benchmark • | → 8.94% | 1.00% |
| | 10.03% | 0.50% |
| Threshold • | → 11.12 % | 0.00% |
| | 12.21% | -0.50% |
| | 13.30% | -1.00% |
| | 14.39% | -1.50% |
| | 15.47% | -2.0% |



Appendix II. RRIP Revenue Adjustment Modeling

Please note: These figures model RY 22 RRIP with CY 2018 Base period and CY 2019 Performance Period (i.e., using a one-year improvement target based on the RY 2022 readmission measure and the RY 22 at-risk amounts for rewards of 1% and penalties of 2%).

| RY 22 RRIP for Modeling – CY 18 Base; CY 19 Perf | | | lmp | Attain Scal | | Improve/A Adjus | ttain Fin tment | al | | Disp | arity Ga _l | 0 | | ned Revenue ustment | |
|---|---------------------|---|---|---------------------------------------|--|---|----------------------------|----------------------------------|------------------|--------------------------------|-----------------------|-----------------|-------------|------------------------|--------------|
| HOSP ID | HOSP NAME | RY 19 Estimated Permanent Inpatient Revenue | CY18- CY19 % Δ in CM Adj Rate | % Rev Adj For Imp - 1.55% | CY18 CM Adj Rate w OOS Adj | % Rev Adj 35 th % 10.7% | \$ Better of Att or Imp | RY20 Final % Rev Adj | Imp or Att | CY18- CY19 % △ in Gap | Eli g? | % Rev Adj | \$ Rev Adj | % Rev Adj | \$ Rev Adj |
| 210001 | MERITUS | \$219,551,750 | - 6.24% | 0.45% | 11.06% | -0.12% | \$987,983 | 0.45% | Imp | -18.99% | Yes | 0.5% | \$1,097,759 | 0.95% | \$2,085,742 |
| 210002 | UMMC | \$1,203,673,856 | - 3.15% | 0.15% | 13.14% | -0.82% | \$1,805,511 | 0.15% | Imp | -17.68% | Yes | 0.5% | \$6,018,369 | 0.65% | \$7,823,880 |
| 210003 | UM-PG | \$282,929,188 | - 5.11% | 0.34% | 12.43% | -0.58% | \$961,959 | 0.34% | Imp | 42.94% | Yes | 0.0% | \$0 | 0.34% | \$961,959 |
| 210004 | HOLY CROSS | \$355,608,692 | - 2.47% | 0.09% | 12.40% | -0.57% | \$320,048 | 0.09% | Imp | 15.12% | Yes | 0.0% | \$0 | 0.09% | \$320,048 |
| 210005 | FREDERIC K | \$232,665,827 | - 1.23% | -0.03% | 10.96% | -0.09% | -\$69,800 | - 0.03% | Imp | -54.71% | Yes | 0.5% | \$1,163,329 | 0.47% | \$1,093,529 |
| 210006 | UM- HARFORD | \$54,181,186 | 0.00% | -0.15% | 11.62% | -0.31% | -\$81,272 | - 0.15% | Imp | 11.76% | No | 0.0% | \$0 | -0.15% | -\$81,272 |
| 210008 | MERCY | \$226,492,002 | - 3.57% | 0.19% | 12.75% | -0.69% | \$430,335 | 0.19% | Imp | 14.65% | Yes | 0.0% | \$0 | 0.19% | \$430,335 |
| 210009 | JHH | \$1,456,687,424 | 0.08% | -0.15% | 13.67% | -0.99% | -\$2,185,031 | - 0.15% | Imp | 1.20% | No | 0.0% | \$0 | -0.15% | -\$2,185,031 |
| 210010 | UM- DORCHES T | \$22,653,845 | - 4.50% | 0.28% | 9.64% | 0.36% | \$81,554 | 0.36% | Att | 0.90% | Yes | 0.0% | \$0 | 0.36% | \$81,554 |
| 210011 | ST. AGNES | \$238,757,730 | - 4.94% | 0.32% | 11.61% | -0.30% | \$764,025 | 0.32% | Imp | -14.38% | Yes | 0.5% | \$1,193,789 | 0.82% | \$1,957,814 |



| 210012 | SINAI | \$399,817,673 | - 6.66% | 0.49% | 11.05% | -0.12% | \$1,959,107 | 0.49% | Imp | 28.48% | Yes | 0.0% | \$0 | 0.49% | \$1,959,107 |
|--------|-------------------------|---------------|-----------------|--------|--------|--------|--------------|------------|-----|---------|-----|-----------|-------------|--------|--------------|
| 210015 | MS-FR SQ | \$306,898,504 | - 5.36% | 0.36% | 12.62% | -0.64% | \$1,104,835 | 0.36% | Imp | 0.53% | Yes | 0.0% | \$0 | 0.36% | \$1,104,835 |
| 210016 | WASH ADV | \$164,197,283 | - 3.17% | 0.15% | 11.71% | -0.34% | \$246,296 | 0.15% | Imp | -16.96% | Yes | 0.5% | \$820,986 | 0.65% | \$1,067,282 |
| 210017 | GARRETT | \$23,714,400 | - 32.57 % | 1.00% | 7.94% | 0.92% | \$237,144 | 1.00% | lmp | -29.27% | Yes | 0.5% | \$118,572 | 1.50% | \$355,716 |
| 210018 | MS- MONTG | \$84,721,645 | - 13.13 % | 1.00% | 10.91% | -0.07% | \$847,216 | 1.00% | Imp | -21.21% | Yes | 0.5% | \$423,608 | 1.50% | \$1,270,824 |
| 210019 | PRMC | \$249,228,264 | - 10.55 % | 0.86% | 10.49% | 0.07% | \$2,143,363 | 0.86% | lmp | 25.22% | Yes | 0.0% | \$0 | 0.86% | \$2,143,363 |
| 210022 | SUBURBA N | \$208,954,270 | - 9.41% | 0.75% | 11.31% | -0.20% | \$1,567,157 | 0.75% | Imp | -10.38% | Yes | 0.5% | \$1,044,771 | 1.25% | \$2,611,928 |
| 210023 | AAMC | \$294,544,506 | 2.44% | -0.38% | 12.15% | -0.49% | -\$1,119,269 | - 0.38% | Imp | -52.60% | No | 0.0% | \$0 | -0.38% | -\$1,119,269 |
| 210024 | MS-UNION | \$243,156,679 | - 3.35% | 0.17% | 11.99% | -0.43% | \$413,366 | 0.17% | Imp | -37.04% | Yes | 0.5% | \$1,215,783 | 0.67% | \$1,629,149 |
| 210027 | WESTERN MARYLAN D | \$169,462,000 | 2.60% | -0.39% | 12.65% | -0.65% | -\$660,902 | - 0.39% | Imp | 4.34% | No | 0.0% | \$0 | -0.39% | -\$660,902 |
| 210028 | MS-ST. MARY | \$79,141,046 | - 5.85% | 0.41% | 12.41% | -0.57% | \$324,478 | 0.41% | Imp | -3.28% | Yes | 0.0% | \$0 | 0.41% | \$324,478 |
| 210029 | JHBAYVIE W | \$366,607,627 | - 3.64% | 0.20% | 13.76% | -1.02% | \$733,215 | 0.20% | Imp | -8.22% | Yes | 0.25 % | \$916,519 | 0.45% | \$1,649,734 |
| 210030 | UM- CHESTER | \$17,859,942 | - 7.44% | 0.56% | 7.80% | 0.97% | \$173,241 | 0.97% | Att | -9.04% | Yes | 0.5% | \$89,300 | 1.47% | \$262,541 |
| 210032 | UNION OF CECIL | \$65,426,887 | 3.91% | -0.52% | 13.34% | -0.88% | -\$340,220 | - 0.52% | Imp | 3.19% | No | 0.0% | \$0 | -0.52% | -\$340,220 |
| 210033 | CARROLL | \$140,291,849 | 3.14% | -0.45% | 12.35% | -0.55% | -\$631,313 | - 0.45% | Imp | 4.95% | No | 0.0% | \$0 | -0.45% | -\$631,313 |
| 210034 | MS- HARBOR | \$110,392,040 | - 6.97% | 0.52% | 13.42% | -0.91% | \$574,039 | 0.52% | Imp | -59.46% | Yes | 0.5% | \$551,960 | 1.02% | \$1,125,999 |
| 210035 | UM-CHARL | \$76,930,098 | - 1.92% | 0.04% | 12.07% | -0.46% | \$30,772 | 0.04% | Imp | -11.66% | Yes | 0.5% | \$384,650 | 0.54% | \$415,422 |
| 210037 | UM- EASTON | \$103,481,053 | - 5.16% | 0.34% | 9.31% | 0.47% | \$486,361 | 0.47% | Att | -26.70% | Yes | 0.5% | \$517,405 | 0.97% | \$1,003,766 |
| 210038 | UM-MID | \$111,141,002 | - 3.05% | 0.14% | 14.52% | -1.28% | \$155,597 | 0.14% | Imp | 39.17% | Yes | 0.0% | \$0 | 0.14% | \$155,597 |



| 210039 | CALVERT | \$67,111,996 | 8.12% | -0.92% | 12.26% | -0.52% | -\$348,982 | - 0.52% | Att | 78.42% | No | 0.0% | \$0 | -0.52% | -\$348,982 |
|--------|--------------------------|---------------|------------|--------|---------|--------|-------------|------------|-----|---------|-----|-----------|-------------|--------|-------------|
| 210039 | CALVERI | | - | | | | | 0.52% | | | | | | | |
| 210040 | NORTHWE | \$138,719,920 | 11.31 % | 0.93% | 10.47% | 0.08% | \$1,290,095 | 0.93% | Imp | -19.72% | Yes | 0.5% | \$693,600 | 1.43% | \$1,983,695 |
| 210040 | NORTHWE | ¢250 217 226 | - | -0.07% | 11.79% | -0.37% | -\$175,152 | - | Imp | -14.23% | Yes | 0.5% | \$1,251,087 | 0.43% | \$1,075,935 |
| 210043 | BWMC | \$250,217,336 | 0.85% | -0.07% | 11.7970 | -0.37% | -\$175,152 | 0.07% | шр | -14.23% | 165 | 0.5% | \$1,231,067 | 0.43% | \$1,075,955 |
| 210044 | G.B.M.C. | \$237,787,317 | 1.13% | -0.25% | 10.93% | -0.08% | -\$190,230 | - 0.08% | Att | -15.43% | No | 0.0% | \$0 | -0.08% | -\$190,230 |
| 210048 | HOWARD | \$182,870,977 | 2.42% | -0.38% | 11.62% | -0.31% | -\$566,900 | - 0.31% | Att | -4.38% | No | 0.0% | \$0 | -0.31% | -\$566,900 |
| 210049 | UM-UCH | \$128,686,091 | - 0.17% | -0.13% | 11.83% | -0.38% | -\$167,292 | - 0.13% | Imp | -7.06% | Yes | 0.25 % | \$321,715 | 0.12% | \$154,423 |
| 210051 | DOCTORS | \$141,094,311 | - 9.17% | 0.73% | 10.88% | -0.06% | \$1,029,988 | 0.73% | Imp | 11.59% | Yes | 0.0% | \$0 | 0.73% | \$1,029,988 |
| 210056 | MS-GOOD SAMARITA N | \$146,901,579 | - 6.93% | 0.51% | 12.98% | -0.76% | \$749,198 | 0.51% | lmp | -20.37% | Yes | 0.5% | \$734,508 | 1.01% | \$1,483,706 |
| 210057 | SHADY GR | \$251,748,234 | - 8.49% | 0.66% | 10.09% | 0.21% | \$1,661,538 | 0.66% | Imp | -16.74% | Yes | 0.5% | \$1,258,741 | 1.16% | \$2,920,279 |
| 210058 | UMROI | \$72,350,285 | 31.86 % | -2.00% | 11.30% | -0.20% | -\$23,152 | - 0.03% | Att | 7.57% | No | 0.00 % | \$0 | -0.03% | -\$23,152 |
| 210060 | FT. WASH | \$19,890,383 | 11.19 % | -1.21% | 14.10% | -1.14% | -\$226,750 | - 1.14% | Att | -19.73% | No | 0.00 % | \$0 | -1.14% | -\$226,750 |
| 210061 | ATLANTIC GENERAL | \$36,931,910 | - 5.31% | 0.36% | 10.01% | 0.23% | \$132,955 | 0.36% | Imp | -10.59% | Yes | 0.50 % | \$184,660 | 0.86% | \$317,615 |
| 210062 | MS-SO MD | \$162,087,856 | 4.01% | -0.53% | 13.02% | -0.78% | -\$859,066 | - 0.53% | Imp | 9.33% | No | 0.00 % | \$0 | -0.53% | -\$859,066 |
| 210063 | UM ST. JOE | \$223,399,907 | - 0.44% | -0.11% | 11.48% | -0.26% | -\$245,740 | - 0.11% | Imp | 32.73% | Yes | 0.00 % | \$0 | -0.11% | -\$245,740 |
| 210064 | LEVINDAL E | \$57,510,719 | - 8.68% | 0.68% | 10.00% | 0.24% | \$391,073 | 0.68% | Imp | -31.28% | Yes | 0.50 % | \$287,554 | 1.18% | \$678,627 |
| 210065 | HC GTOWN | \$59,062,315 | - 5.79% | 0.40% | 11.90% | -0.40% | \$236,249 | 0.40% | Imp | 13.92% | Yes | 0.00 % | \$0 | 0.40% | \$236,249 |
| | | | | | | | | | | | | | | | |

| ST | \$9,685,539,404 | | Net Reward/Penalty | \$13,947,627 | \$20,2 | 288,666 | \$34,236,293 |
|---------|-----------------|--|--------------------|--------------|--------|---------|--------------|
| Penalty | , | | Penalty | -\$7,891,071 | | \$0 | -\$7,478,827 |
| Reward | | | Reward | \$21,838,698 | \$20,2 | 288,666 | \$41,715,120 |



Values for PG hospital represent just PG Hospital

Percentages have been rounded for display. Final scaling values are rounded to two decimal places.



TO: **HSCRC Commissioners**

FROM: **HSCRC Staff**

DATE: January 11, 2022

RE: Hearing and Meeting Schedule

Feb 8, 2023 To be determined - HSCRC Offices/GoTo Webinar

To be determined - HSCRC Offices/GoTo Webinar Mar 8, 2023

The Agenda for the Executive and Public Sessions will be available for your review on the Wednesday before the Commission meeting on the Commission's website at http://hscrc.maryland.gov/Pages/commissionmeetings.aspx.

Post-meeting documents will be available on the Commission's website following the Commission meeting.

Adam Kane, Esq Chairman

Joseph Antos, PhD Vice-Chairman

Victoria W. Bayless

Stacia Cohen, RN, MBA

James N. Elliott, MD

Maulik Joshi, DrPH

Sam Malhotra

Katie Wunderlich **Executive Director**

William Henderson Director Medical Economics & Data Analytics

Allan Pack Director Population-Based Methodologies

Gerard J. Schmith Director Revenue & Regulation Compliance