

STATE OF MARYLAND
DEPARTMENT OF HEALTH AND MENTAL HYGIENE



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HEALTH SERVICES COST REVIEW COMMISSION

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501st MEETING OF THE HEALTH SERVICES COST REVIEW COMMISSION
October 9, 2013

EXECUTIVE SESSION

12:00 p.m.

1. Waiver Update
2. Personnel Matters

PUBLIC SESSION OF THE
HEALTH SERVICES COST REVIEW COMMISSION

1:00 p.m.

1. Review of the Minutes from the Executive Sessions and Public Meeting Minutes from September 4, 2013, and the Executive Sessions on September 23, 2013 and September 30, 2013
2. Executive Director's Report
3. Docket Status – Cases Closed

2215R – Upper Chesapeake Medical Center
2217A – Johns Hopkins Health System
2218A – Johns Hopkins Health System
2219A – MedStar Health
2221A – Johns Hopkins Health System
2222A – MedStar Health
2223N – Atlantic General Hospital

4. **Docket Status – Cases Open**

2208R – Southern Maryland Hospital Center
2220N – University of Maryland Medical Center
2224A – Johns Hopkins Health System
2225A – Maryland Physicians Care
2226A – Johns Hopkins Hospital
2227A – MedStar Health
2228A – University of Maryland Medical Center
2229A – University of Maryland Medical Center

2230A – University of Maryland Medical Center
2231A – Johns Hopkins Health System
2232A – Johns Hopkins Health System
2233A – University of Maryland Medical Center

- 5. Draft Recommendation on Changes for the Submission of Financial Data**
- 6. Final Recommendation on Monthly Submission of Case Mix data + Comment Letters**
- 7. Legal Report**
 - **10.37.04.01 Emergency**
 - **10.37.04.01 Proposed**
 - **10.37.06.01 Emergency**
 - **10.37.06.01 Proposed**
- 8. Hearing and Meeting Schedule**

H.S.C.R.C's CURRENT LEGAL DOCKET STATUS (OPEN)

AS OF OCTOBER 1, 2013

A: PENDING LEGAL ACTION : NONE
 B: AWAITING FURTHER COMMISSION ACTION: NONE
 C: CURRENT CASES:

Docket Number	Hospital Name	Date Docketed	Decision Required by:	Rate Order Must be Issued by:	Purpose	Analyst's Initials	File Status
2208R	Southern Maryland Hospital Center	5/6/2013	9/4/2013	11/6/2013	PEDS	CK	OPEN
2220N	University of Maryland Medical Center	8/1/2013	9/4/2013	12/30/2013	TRAUMA	DNP	OPEN
2224A	Johns Hopkins Health System	8/14/2013	N/A	N/A	ARM	SP	OPEN
2225A	Maryland Physicians Care	8/22/2013	N/A	N/A	ARM	SP	OPEN
2226A	Johns Hopkins Health System	8/27/2013	N/A	N/A	ARM	DNP	OPEN
2227A	MedStar Health	8/27/2013	N/A	N/A	ARM	SP	OPEN
2228A	University of Maryland Medical Center	5/13/2013	N/A	N/A	ARM	DNP	OPEN
2229A	University of Maryland Medical Center	9/10/2013	N/A	N/A	ARM	DNP	OPEN
2230A	University of Maryland Medical Center	9/10/2013	N/A	N/A	ARM	DNP	OPEN
2231A	Johns Hopkins Health System	9/23/2013	N/A	N/A	ARM	DNP	OPEN
2232A	Johns Hopkins Health System	9/27/2013	N/A	N/A	ARM	DNP	OPEN
2233A	University of Maryland Medical Center	9/30/2013	N/A	N/A	ARM	DNP	OPEN

NONE

PROCEEDINGS REQUIRING COMMISSION ACTION - NOT ON OPEN DOCKET

IN RE: THE ALTERNATIVE	*	BEFORE THE HEALTH	
RATE APPLICATION OF	*	SERVICES COST REVIEW	
THE JOHNS HOPKINS HEALTH	*	COMMISSION	
SYSTEM	*	DOCKET:	2013
	*	FOLIO:	2034
BALTIMORE, MARYLAND	*	PROCEEDING	2224A

Final Recommendation

October 2, 2013

This is a final recommendation and ready for Commission action

I. Introduction

On August 14, 2013 Johns Hopkins Health System (“JHHS,” or the “System”) filed an application for an Alternative Method of Rate Determination pursuant to COMAR 10.37.10.06 on behalf of Johns Hopkins Hospital, Johns Hopkins Bayview Medical Center, and Howard County General Hospital (the “Hospitals”). The System seeks renewal for the continued participation of Priority Partners, Inc. in the Medicaid Health Choice Program. Priority Partners, Inc. is the entity that assumes the risk under the contract. The Commission most recently approved this contract under proceeding 2178A for the period from January 1, 2013 through December 31, 2013. The Hospitals are requesting to renew this contract for a one-year period beginning January 1, 2014.

II. Background

Under the Medicaid Health Choice Program, Priority Partners, a provider-sponsored Managed Care Organization (“MCO”) sponsored by the Hospitals, is responsible for providing a comprehensive range of health care benefits to Medical Assistance enrollees. Priority Partners was created in 1996 as a joint venture between Johns Hopkins Health Care (JHHC) and the Maryland Community Health System (MCHS) to operate an MCO under the Health Choice Program. Johns Hopkins Health Care operates as the administrative arm of Priority Partners and receives a percentage of premiums to provide services such as claim adjudication and utilization management. MCHS oversees a network of Federally Qualified Health Clinics and provides member expertise in the provision of primary care services and assistance in the development of provider networks.

The application requests approval for the Hospitals to continue to provide inpatient and

outpatient hospital services, as well as certain non-hospital services, in return for a State-determined capitation payment. Priority Partners pays the Hospitals HSCRC-approved rates for hospital services used by its enrollees. The Hospitals supplied information on their most recent experience and their preliminary projected revenues and expenditures for the upcoming year based on the initial revised Medicaid capitation rates.

Priority Partners is a major participant in the Medicaid Health Choice program, providing managed care services to 26.4% of the State's MCO population.

III. Staff Review

This contract has been operating under the HSCRC's initial approval in proceeding 2178A. Staff reviewed the operating performance under the contract as well as the terms of the capitation pricing agreement. Staff has analyzed Priority Partner's financial history, net income projections for CY 2013, and projections for CY 2014. The statements provided by Priority Partners to staff represent both a "standalone" and "consolidated" view of Priority's operations. The consolidated picture reflects certain administrative revenues and expenses of Johns Hopkins Health Care. When other provider-based MCOs are evaluated for financial stability, their administrative costs relative to their MCO business are included as well; however, they are all included under one entity.

In recent years, the consolidated financial performance of Priority Partners has been favorable. The actual financial experience reported to staff for CY2012 was positive, and is expected to remain positive in CY 2013 and CY 2014.

IV. Recommendation

Priority Partners has continued to achieve favorable financial performance in recent years. Based on past and projected performance, staff believes that the proposed renewal arrangement for Priority Partners is acceptable under Commission.

Therefore:

- 1) Staff recommends approval of this alternative rate application for a one-year period beginning January 1, 2014.**
- 2) Since sustained losses over an extended period of time may be construed as a loss contract necessitating termination of this arrangement, staff will continue to monitor financial performance in CY 2013, and the MCOs expected financial status into CY 2014. Therefore, staff recommends that Priority Partners report to Commission staff (on or before the September 2014 meeting of the Commission) on the actual CY 2013 experience, and preliminary CY 2014 financial performance (adjusted for seasonality) of the MCO, as well as projections for CY 2015.**
- 3) Consistent with its policy paper outlining a structure for review and evaluation of applications for alternative methods of rate determination, the staff recommends that this approval be contingent upon the continued adherence to the standard Memorandum of Understanding with the Hospitals for the approved contract. This document formalizes the understanding between the Commission and the Hospitals, and includes provisions for such things as payments of HSCRC-approved rates, treatment of losses that may be attributed to the managed care contract, quarterly and annual reporting, the confidentiality of data submitted, penalties for**

noncompliance, project termination and/or alteration, on-going monitoring, and other issues specific to the proposed contract. The MOU also stipulates that operating losses under managed care contracts may not be used to justify future requests for rate increases.

IN RE: THE ALTERNATIVE	*	BEFORE THE HEALTH
RATE APPLICATION OF	*	SERVICES COST REVIEW
MARYLAND GENERAL HOSPITAL	*	COMMISSION
SAINT AGNES HEALTH	*	DOCKET: 2013
WESTERN MARYLAND HEALTH SYSTEM	*	FOLIO: 2035
MERITUS HEALTH	*	PROCEEDING: 2225A

Final Recommendation

October 2, 2013

This is a final recommendation and ready for Commission Action

I. Introduction

On August 19, 2013, Maryland General Hospital, Saint Agnes Health System, Western Maryland Health System, and Meritus Health (the “Hospitals”) filed an application for an Alternative Method of Rate Determination pursuant to COMAR 10.37.10.06. The Hospitals seek renewal for the continued participation of Maryland Physicians Care (“MPC”) in the Medicaid Health Choice Program. MPC is the entity that assumes the risk under this contract. The Commission most recently approved this contract under proceeding 2177A for the period January 1, 2013 through December 31, 2013. The Hospitals are requesting to renew this contract for one year beginning January 1, 2014.

II. Background

Under the Medicaid Health Choice Program, MPC, a Managed Care Organization (“MCO”) sponsored by the Hospitals, is responsible for providing a comprehensive range of health care benefits to Medical Assistance enrollees. The application requests approval for the Hospitals to provide inpatient and outpatient hospital services as well as certain non-hospital services, in return for a State-determined capitation payment. Maryland Physicians Care pays the Hospitals HSCRC-approved rates for hospital services used by its enrollees. Maryland Physicians Care is a major participant in the Medicaid Health Choice program, and provides services on a statewide basis to about 20% of the total number of MCO enrollees in Maryland.

The Hospitals supplied information on their most recent experience and their preliminary projected revenues and expenditures for the upcoming year based on the revised Medicaid capitation rates.

III. Staff Review

This contract has been operating under previous HSCRC approval (Proceeding 2177A). Staff reviewed the operating performance under the contract as well as the terms of the capitation pricing agreement. Staff reviewed financial information and projections for CYs 2012 and 2013, and preliminary projections for CY 2014. In recent years, the financial performance of MPC has been favorable. The actual financial experience reported to staff for CY2012 was positive, and is expected to remain positive in CY 2013. However, the MCO projects continued favorable financial performance in CY 2014.

IV. Recommendation

MPC has continued to maintain consistent favorable performance in recent years. Based on past and projected performance, staff believes that the proposed renewal arrangement for MPC is acceptable under Commission.

Therefore:

- (1) Staff recommends approval of this alternative rate application for a one-year period beginning January 1, 2014.**
- (2) Since sustained losses over an extended period of time may be construed as a loss contract necessitating termination of this arrangement, staff will continue to monitor financial performance for CY 2013 and the MCOs expected financial status into CY 2014. Staff recommends that Maryland Physicians Care report to Commission staff (on or before the September 2014 meeting of the Commission) on the actual CY 2013 experience, preliminary CY 2014 financial performance (adjusted for seasonality) of the MCO, as well as projections for CY 2015.**

(3) Consistent with its policy paper outlining a structure for review and evaluation of applications for alternative methods of rate determination, the staff recommends that this approval be contingent upon the continued adherence to the standard Memorandum of Understanding with the Hospitals for the approved contract. This document formalizes the understanding between the Commission and the Hospitals, and includes provisions for such things as payments of HSCRC-approved rates, treatment of losses that may be attributed to the managed care contract, quarterly and annual reporting, the confidentiality of data submitted, penalties for noncompliance, project termination and/or alteration, on-going monitoring, and other issues specific to the proposed contract. The MOU also stipulates that operating losses under managed care contracts may not be used to justify future requests for rate increases.

**IN RE: THE APPLICATION FOR
ALTERNATIVE METHOD OF RATE
DETERMINATION
JOHNS HOPKINS HEALTH
SYSTEM
BALTIMORE, MARYLAND**

*** BEFORE THE MARYLAND HEALTH
* SERVICES COST REVIEW
* COMMISSION
* DOCKET: 2013
* FOLIO: 2036
* PROCEEDING: 2226A**

Staff Recommendation

October 9, 2013

I. INTRODUCTION

Johns Hopkins Health System (“System”) filed a renewal application with the HSCRC on August 27, 2013 on behalf of its member hospitals, Johns Hopkins Hospital, Johns Hopkins Bayview Medical Center, and Howard County General Hospital (the “Hospitals”) requesting approval from the HSCRC for continued participation in a global rate arrangement for solid organ and bone marrow transplants with Preferred Health Care LLC. The Hospitals request that the Commission approve the arrangement for one year beginning October 1, 2013.

II. OVERVIEW OF APPLICATION

The contract will continue to be held and administered by Johns Hopkins HealthCare, LLC (“JHHC”), which is a subsidiary of the System. JHHC will manage all financial transactions related to the global price contract including payments to the Hospitals and bear all risk relating to regulated services associated with the contract.

III. FEE DEVELOPMENT

The hospital portion of the global rates was developed by calculating mean historical charges for patients receiving the procedures for which global rates are to be paid. The remainder of the global rate is comprised of physician service costs. Additional per diem payments were calculated for cases that exceed a specific length of stay outlier threshold.

IV. IDENTIFICATION AND ASSESSMENT OF RISK

The Hospitals will continue to submit bills to JHHC for all contracted and covered services. JHHC is responsible for billing the payer, collecting payments, disbursing payments to the Hospitals at their full HSCRC approved rates, and reimbursing the physicians. The System contends that the arrangement among JHHC, the Hospitals, and the physicians holds the Hospitals harmless from any shortfalls in payment from the global price contract. JHHC maintains that it has been active in similar types of fixed fee contracts for several years, and that

JHHC is adequately capitalized to bear the risk of potential losses.

V. STAFF EVALUATION

Although there was no activity under this arrangement in the last year, staff is satisfied that the hospital component of the global prices, which has been updated with current data, is sufficient for the Hospitals to achieve favorable experience under this arrangement.

VI. STAFF RECOMMENDATION

The staff recommends that the Commission approve the Hospitals' application for an alternative method of rate determination for solid organ and bone marrow transplant services, for a one year period commencing October 1, 2013. The Hospitals will need to file a renewal application for review to be considered for continued participation.

Consistent with its policy paper regarding applications for alternative methods of rate determination, the staff recommends that this approval be contingent upon the execution of the standard Memorandum of Understanding ("MOU") with the Hospitals for the approved contract. This document will formalize the understanding between the Commission and the Hospitals, and will include provisions for such things as payments of HSCRC-approved rates, treatment of losses that may be attributed to the contract, quarterly and annual reporting, confidentiality of data submitted, penalties for noncompliance, project termination and/or alteration, on-going monitoring, and other issues specific to the proposed contract. The MOU will also stipulate that operating losses under the contract cannot be used to justify future requests for rate increases.

IN RE: THE ALTERNATIVE	*	BEFORE THE HEALTH	
RATE APPLICATION OF	*	SERVICES COST REVIEW	
MEDSTAR HEALTH	*	COMMISSION	
SYSTEM	*	DOCKET:	2013
	*	FOLIO:	2037
COLUMBIA, MARYLAND	*	PROCEEDING:	2227A

Final Recommendation

October 2, 2013

This is a final recommendation and ready for Commission action

I. Introduction

On August 27, 2013, MedStar Health filed an application for an Alternative Method of Rate Determination pursuant to COMAR 10.37.10.06 on behalf of Franklin Square Hospital, Good Samaritan Hospital, Harbor Hospital, and Union Memorial Hospital (the “Hospitals”). MedStar Health seeks renewal for the continued participation of MedStar Family Choice (“MFC”) in the Medicaid Health Choice Program. MedStar Family Choice is the MedStar entity that assumes the risk under this contract. The Commission most recently approved this contract under proceeding 2179A for the period from January 1, 2013 through December 31, 2013. The Hospitals are requesting to renew this contract for one year beginning January 1, 2014.

II. Background

Under the Medicaid Health Choice Program, MedStar Family Choice, a Managed Care Organization (“MCO”) sponsored by the Hospitals, is responsible for providing a comprehensive range of health care benefits to Medical Assistance enrollees. The application requests approval for the Hospitals to provide inpatient and outpatient hospital services, as well as certain non-hospital services, in return for a State-determined capitation payment. MedStar Family Choice pays the Hospitals HSCRC-approved rates for hospital services used by its enrollees. MedStar Family Choice provides services to 4.1% of the total number of MCO enrollees in Maryland.

The Hospitals supplied information on their most recent experience and their preliminary projected revenues and expenditures for the upcoming year based on the Medicaid capitation rates.

III. Staff Review

This contract has been operating under previous HSCRC approval (proceeding 2179A).

Staff reviewed the operating performance under the contract as well as the terms of the capitation pricing agreement. Staff reviewed financial information and projections for CYs 2012 and 2013, and projections for CY 2014. In recent years, the financial performance of MFC has been favorable. The actual financial experience reported to staff for CY 2012 was positive, and is expected to remain positive in CY 2013. MFC is projecting continued favorable performance in CY 2014.

IV. Recommendation

MFC has continued to achieve favorable financial performance in recent years. Based on past performance, staff believes that the proposed renewal arrangement for MFC is acceptable under Commission policy.

Therefore:

- (1) Staff recommends approval of this alternative rate application for a one-year period beginning January 1, 2014.**
- (2) Since sustained losses may be construed as a loss contract necessitating termination of this arrangement, staff will continue to monitor financial performance to determine whether favorable financial performance is achieved in CY 2013, and expected to be sustained into CY 2014. Staff recommends that MedStar Family Choice report to Commission staff (on or before the September 2014 meeting of the Commission) on the actual CY 2013 experience and preliminary CY 2014 financial performance (adjusted for seasonality) of the MCO, as well as projections for CY 2014.**

(3) Consistent with its policy paper outlining a structure for review and evaluation of applications for alternative methods of rate determination, the staff recommends that this approval be contingent upon the continued adherence to the standard Memorandum of Understanding with the Hospitals for the approved contract. This document formalizes the understanding between the Commission and the Hospitals, and includes provisions for such things as payments of HSCRC-approved rates, treatment of losses that may be attributed to the managed care contract, quarterly and annual reporting, the confidentiality of data submitted, penalties for noncompliance, project termination and/or alteration, on-going monitoring, and other issues specific to the proposed contract. The MOU also stipulates that operating losses under managed care contracts may not be used to justify future requests for rate increases.

**IN RE: THE APPLICATION FOR
ALTERNATIVE METHOD OF RATE
DETERMINATION
UNIVERSITY OF MARYLAND
MEDICAL CENTER *
BALTIMORE, MARYLAND**

*** BEFORE THE MARYLAND HEALTH
* SERVICES COST REVIEW
* COMMISSION
* DOCKET: 2013
* FOLIO: 2038
* PROCEEDING: 2228A**

Staff Recommendation

October 9, 2013

INTRODUCTION

The University of Maryland Medical Center (“Hospital”) filed a renewal application with the HSCRC on May 23, 2013 requesting approval to continue to participate in a global rate arrangement for blood and bone marrow transplants for three years with the BlueCross and BlueShield Association Quality Centers for Transplant (BQCT) beginning September 1, 2013.

II. OVERVIEW OF APPLICATION

The contract will continue to be held and administered by University Physicians, Inc. (“UPI”), which is a subsidiary of the University of Maryland Medical System. UPI will manage all financial transactions related to the global price contract including payments to the Hospital and bear all risk relating to services associated with the contract.

III. FEE DEVELOPMENT

The hospital portion of the global rates was developed by calculating historical charges for patients receiving the procedures for which global rates are to be paid. The remainder of the global rate is comprised of physician service costs. Additional per diem payments were calculated for cases that exceed a specific length of stay outlier threshold.

IV. IDENTIFICATION AND ASSESSMENT OF RISK

The Hospital will continue to submit bills to UPI for all contracted and covered services. UPI is responsible for billing the payer, collecting payments, disbursing payments to the Hospital at its full HSCRC approved rates, and reimbursing the physicians. The Hospital contends that the arrangement between UPI and the Hospital holds the Hospital harmless from any shortfalls in payment from the global price contract.

V. STAFF EVALUATION

The staff found that the actual experience under this arrangement for the prior year has been favorable.

STAFF RECOMMENDATION

The staff recommends that the Commission approve the Hospital's application for an alternative method of rate determination for blood and bone marrow transplant services, for a one year period commencing September 1, 2013. The Hospital will need to file a renewal application for review to be considered for continued participation.

Consistent with its policy paper regarding applications for alternative methods of rate determination, the staff recommends that this approval be contingent upon the execution of the standard Memorandum of Understanding ("MOU") with the Hospital for the approved contract. This document will formalize the understanding between the Commission and the Hospital, and will include provisions for such things as payments of HSCRC-approved rates, treatment of losses that may be attributed to the contract, quarterly and annual reporting, confidentiality of data submitted, penalties for noncompliance, project termination and/or alteration, on-going monitoring, and other issues specific to the proposed contract. The MOU will also stipulate that operating losses under the contract cannot be used to justify future requests for rate increases.

**IN RE: THE APPLICATION FOR
ALTERNATIVE METHOD OF RATE
DETERMINATION
UNIVERSITY OF MARYLAND
MEDICAL CENTER
BALTIMORE, MARYLAND**

*** BEFORE THE MARYLAND HEALTH
* SERVICES COST REVIEW
* COMMISSION
* DOCKET: 2013
* FOLIO: 2039
* PROCEEDING: 2229A**

Staff Recommendation

October 9, 2013

I. INTRODUCTION

The University of Maryland Medical Center (the Hospital) filed a renewal application with the HSCRC on September 10, 2013 for an alternative method of rate determination, pursuant to COMAR 10.37.10.06. The Hospital requests approval from the HSCRC to continue to participate in a global rate arrangement for solid organ and blood and bone marrow transplant services with OptumHealth Care Solutions, Inc. for a one-year period, effective November 1, 2013.

II. OVERVIEW OF APPLICATION

The contract will continue to be held and administered by University Physicians, Inc. (UPI), which is a subsidiary of the University of Maryland Medical System. UPI will manage all financial transactions related to the global price contract including payments to the Hospital and bear all risk relating to regulated services associated with the contract.

III. FEE DEVELOPMENT

The hospital component of the global rates was developed by calculating mean historical charges for patients receiving the procedures for which global rates are to be paid. The remainder of the global rate is comprised of physician service costs. Additional per diem payments were calculated for cases that exceed a specific length of stay outlier threshold.

IV. IDENTIFICATION AND ASSESSMENT OF RISK

The Hospital will continue to submit bills to UPI for all contracted and covered services. UPI is responsible for billing the payer, collecting payments, disbursing payments to the Hospital at its full HSCRC approved rates, and reimbursing the physicians. The Hospital contends that the arrangement between UPI and the Hospital holds the Hospital harmless from any shortfalls in payment from the global price contract. UPI maintains that it has been active in similar types of fixed fee contracts for several years, and that UPI is adequately capitalized to bear risk of potential losses.

V. STAFF EVALUATION

The staff found that the actual experience under this arrangement for the prior year has

been favorable.

VI. STAFF RECOMMENDATION

Staff recommends that the Commission the Commission approve the Hospital's application to continue to participate in an alternative method of rate determination for solid organ and blood and bone marrow transplant services for a one year period beginning November 1, 2013.

Consistent with its policy paper regarding applications for alternative methods of rate determination, the staff recommends that this approval be contingent upon the execution of the standard Memorandum of Understanding ("MOU") with the Hospital for the approved contract. This document would formalize the understanding between the Commission and the Hospital, and would include provisions for such things as payments of HSCRC-approved rates, treatment of losses that may be attributed to the contract, quarterly and annual reporting, confidentiality of data submitted, penalties for noncompliance, project termination and/or alteration, on-going monitoring, and other issues specific to the proposed contract. The MOU will also stipulate that operating losses under the contract cannot be used to justify future requests for rate increases.

**IN RE: THE APPLICATION FOR
ALTERNATIVE METHOD OF RATE
DETERMINATION
UNIVERSITY OF MARYLAND
MMEDICAL CENTER
BALTIMORE, MARYLAND**

*** BEFORE THE MARYLAND HEALTH
* SERVICES COST REVIEW
* COMMISSION
* DOCKET: 2013
* FOLIO: 2040
* PROCEEDING: 2230A**

Staff Recommendation

October 9, 2013

I. INTRODUCTION

University of Maryland Medical Center (the Hospital) filed an application with the HSCRC on September 10, 2013 seeking approval to participate in an alternative method of rate determination, pursuant to COMAR 10.37.10.06. The Hospital requests approval from the HSCRC to continue to participate in a global rate arrangement for solid organ and blood and bone marrow services with Interlink Health Services for a period of one year beginning November 1, 2013.

II. OVERVIEW OF APPLICATION

The contract will continue to be held and administered by University Physicians, Inc. ("UPI"), which is a subsidiary of the University of Maryland Medical System. UPI will manage all financial transactions related to the global price contract including payments to the Hospital and bear all risk relating to regulated services associated with the contract.

III. FEE DEVELOPMENT

The hospital portion of the global rates was developed by calculating mean historical charges for patients receiving solid organ and blood and bone marrow transplant services at the Hospital. The remainder of the global rate is comprised of physician service costs. Additional per diem payments were calculated for cases that exceed a specific length of stay outlier threshold.

IV. IDENTIFICATION AND ASSESSMENT OF RISK

The Hospitals will continue to submit bills to UPI for all contracted and covered services. UPI is responsible for billing the payer, collecting payments, disbursing payments to the Hospital at its full HSCRC approved rates, and reimbursing the physicians. The Hospital contends that the arrangement among UPI, the Hospital, and the physicians holds the Hospital harmless from any shortfalls in payment from the global price contract. UPI maintains that it has been active in similar types of fixed fee contracts for several years, and that UPI is adequately capitalized to bear the risk of potential losses.

V. STAFF EVALUATION

Staff found that there was no experience under this contract for the previous year. Although

there was no experience last year, staff believes that the Hospital can achieve a favorable experience under this arrangement.

VI. STAFF RECOMMENDATION

The staff recommends that the Commission approve the Hospital's application for an alternative method of rate determination for solid organ and blood and bone marrow transplant services for a one year period commencing November 1, 2013. The Hospital will need to file a renewal application for review to be considered for continued participation. Consistent with its policy paper regarding applications for alternative methods of rate determination, the staff recommends that this approval be contingent upon the execution of the standard Memorandum of Understanding ("MOU") with the Hospital for the approved contract. This document would formalize the understanding between the Commission and the Hospital, and would include provisions for such things as payments of HSCRC-approved rates, treatment of losses that may be attributed to the contract, quarterly and annual reporting, confidentiality of data submitted, penalties for noncompliance, project termination and/or alteration, on-going monitoring, and other issues specific to the proposed contract. The MOU will also stipulate that operating losses under the contract cannot be used to justify future requests for rate increases.

**IN RE: THE APPLICATION FOR
ALTERNATIVE METHOD OF RATE
DETERMINATION
JOHNS HOPKINS HEALTH
SYSTEM
BALTIMORE, MARYLAND**

*** BEFORE THE MARYLAND HEALTH
* SERVICES COST REVIEW
* COMMISSION
* DOCKET: 2013
* FOLIO: 1996
* PROCEEDING: 2231A**

Staff Recommendation

October 9, 2013

INTRODUCTION

Johns Hopkins Health System (System) filed a renewal application with the HSCRC on September 23, 2013 on behalf of the Johns Hopkins Bayview Medical Center (the "Hospital") for an alternative method of rate determination, pursuant to COMAR 10.37.10.06. The System requests approval from the HSCRC for continued participation in a capitation arrangement serving persons with mental health needs under the program title, Creative Alternatives. The arrangement is between the Johns Hopkins Health System and the Baltimore Mental Health Systems, Inc., with the services coordinated through the Hospital. The requested approval is for a period of one year beginning November 1, 2013.

II. OVERVIEW OF APPLICATION

The parties to the contract include the System and the Baltimore Mental Health Systems, Inc. Creative Alternatives provides a range of support services for persons diagnosed with mental illness and covers medical services delivered through the Hospital. The System will assume the risks under the agreement, and all Maryland hospital services will be paid based on HSCRC rates.

III. STAFF FINDINGS

Staff found that the experience under this arrangement for FY 2013 was essentially break-even.

IV. STAFF RECOMMENDATION

Although the arrangement only broke even in FY 2013, based on historical experience, staff believes that the Hospital can again achieve a favorable result under this arrangement. Therefore, staff recommends that the Commission approve the Hospital's renewal application for an alternative method of rate determination for a one year period commencing November 1, 2013.

Consistent with its policy paper regarding applications for alternative methods of rate determination, the staff recommends that this approval be contingent upon the execution of the standard Memorandum of Understanding ("MOU") with the Hospital for the approved contract. This document would formalize the understanding between the Commission and the Hospital, and would include provisions for such things as payments of HSCRC-approved rates, treatment of losses that may be attributed to the contract, quarterly and annual reporting, confidentiality of data

submitted, penalties for noncompliance, project termination and/or alteration, on-going monitoring, and other issues specific to the proposed contract. The MOU will also stipulate that operating losses under the contract cannot be used to justify future requests for rate increases.

**IN RE: THE APPLICATION FOR
ALTERNATIVE METHOD OF RATE
DETERMINATION
JOHNS HOPKINS HEALTH
SYSTEM
BALTIMORE, MARYLAND**

*** BEFORE THE MARYLAND HEALTH
* SERVICES COST REVIEW
* COMMISSION
* DOCKET: 2013
* FOLIO: 2043
* PROCEEDING: 2232A**

Staff Recommendation

October 9, 2013

I. INTRODUCTION

Johns Hopkins Health System (System) filed an application with the HSCRC on September 27, 2013 on behalf of Johns Hopkins Hospital and Johns Hopkins Bayview Medical Center (the Hospitals) for an alternative method of rate determination, pursuant to COMAR 10.37.10.06. The System requests approval from the HSCRC for participation in an amended global rate arrangement for solid organ transplant, bone marrow transplant, and cardiovascular services with Olympus Managed Health for a period of one year beginning November 1, 2013.

II. OVERVIEW OF APPLICATION

The contract will continue to be held and administered by Johns Hopkins HealthCare, LLC ("JHHC"), which is a subsidiary of the System. JHHC will manage all financial transactions related to the global price contract including payments to the Hospitals and bear all risk relating to regulated services associated with the contract.

III. FEE DEVELOPMENT

The hospital portion of the new global rates was developed by calculating mean historical charges for patients receiving kidney, bone marrow transplants, and cardiovascular services at the Hospitals. The remainder of the global rate is comprised of physician service costs. Additional per diem payments were calculated for cases that exceed a specific length of stay outlier threshold.

IV. IDENTIFICATION AND ASSESSMENT OF RISK

The Hospitals will continue to submit bills to JHHC for all contracted and covered services. JHHC is responsible for billing the payer, collecting payments, disbursing payments to the Hospitals at their full HSCRC approved rates, and reimbursing the physicians. The System contends that the arrangement among JHHC, the Hospitals, and the physicians holds the Hospitals harmless from any shortfalls in payment from the global price contract. JHHC maintains it has been active in similar types of fixed fee contracts for several years, and that JHHC is adequately capitalized to bear the risk of potential losses.

V. STAFF EVALUATION

Staff found that the experience under this arrangement for the last year was favorable.

VI. STAFF RECOMMENDATION

The staff recommends that the Commission approve the Hospitals' application for an alternative method of rate determination for solid organ, bone marrow transplant, and cardiovascular services for a one year period commencing November 1, 2013. The Hospitals will need to file a renewal application for review to be considered for continued participation. Consistent with its policy paper regarding applications for alternative methods of rate determination, the staff recommends that this approval be contingent upon the execution of the standard Memorandum of Understanding ("MOU") with the Hospitals for the approved contract. This document would formalize the understanding between the Commission and the Hospitals, and would include provisions for such things as payments of HSCRC-approved rates, treatment of losses that may be attributed to the contract, quarterly and annual reporting, confidentiality of data submitted, penalties for noncompliance, project termination and/or alteration, on-going monitoring, and other issues specific to the proposed contract. The MOU will also stipulate that operating losses under the contract cannot be used to justify future requests for rate increases.

**IN RE: THE APPLICATION FOR
ALTERNATIVE METHOD OF RATE
DETERMINATION
UNIVERSITY OF MARYLAND
MEDICAL CENTER
BALTIMORE, MARYLAND**

*** BEFORE THE MARYLAND HEALTH
* SERVICES COST REVIEW
* COMMISSION
* DOCKET: 2013
* FOLIO: 2043
* PROCEEDING: 2233A**

Staff Recommendation

October 9, 2013

I. INTRODUCTION

The University of Maryland Medical Center (the Hospital) filed a renewal application with the HSCRC on September 30, 2013 for an alternative method of rate determination, pursuant to COMAR 10.37.10.06. The Hospital requests approval from the HSCRC for participation in a new global rate arrangement for solid organ and blood and bone marrow transplant services with Humana for a one-year period, effective December 1, 2013.

II. OVERVIEW OF APPLICATION

The contract will be held and administered by University Physicians, Inc. (UPI), which is a subsidiary of the University of Maryland Medical System. UPI will manage all financial transactions related to the global price contract including payments to the Hospital and bear all risk relating to regulated services associated with the contract.

III. FEE DEVELOPMENT

The hospital component of the global rates was developed by calculating mean historical charges for patients receiving the procedures for which global rates are to be paid. The remainder of the global rate is comprised of physician service costs. Additional per diem payments were calculated for cases that exceed a specific length of stay outlier threshold.

IV. IDENTIFICATION AND ASSESSMENT OF RISK

The Hospital will submit bills to UPI for all contracted and covered services. UPI is responsible for billing the payer, collecting payments, disbursing payments to the Hospital at its full HSCRC approved rates, and reimbursing the physicians. The Hospital contends that the arrangement between UPI and the Hospital holds the Hospital harmless from any shortfalls in payment from the global price contract. UPI maintains that it has been active in similar types of fixed fee contracts for several years, and that UPI is adequately capitalized to bear risk of potential losses.

V. STAFF EVALUATION

After review of the data utilized to calculate the case rates, staff believes that the

Hospitals can achieve a favorable experience under this arrangement.

VI. STAFF RECOMMENDATION

Staff recommends that the Commission approve the Hospital's application for an alternative method of rate determination for solid organ and blood and bone marrow transplant services for a one year period beginning December 1, 2013.

Consistent with its policy paper regarding applications for alternative methods of rate determination, the staff recommends that this approval be contingent upon the execution of the standard Memorandum of Understanding ("MOU") with the Hospital for the approved contract. This document would formalize the understanding between the Commission and the Hospital, and would include provisions for such things as payments of HSCRC-approved rates, treatment of losses that may be attributed to the contract, quarterly and annual reporting, confidentiality of data submitted, penalties for noncompliance, project termination and/or alteration, on-going monitoring, and other issues specific to the proposed contract. The MOU will also stipulate that operating losses under the contract cannot be used to justify future requests for rate increases.

Amend Regulation to Change Monthly Financial and Statistical Reporting

DRAFT STAFF RECOMMENDATION

Health Services Cost Review Commission
4160 Patterson Avenue
Baltimore, MD 21215
(410) 764-2605
Fax (410) 358-6217

October 9, 2013

These draft recommendations are for Commission consideration at the October 9, 2013 Public Commission Meeting. No action is required. Public comments should be sent to Dennis Phelps at the above address or by e-mail at Dennis.Phelps@Maryland.gov. For full consideration, comments must be received by October 25, 2013.

Background

Maryland hospitals under the jurisdiction of the HSCRC submit monthly financial and utilization data ("Monthly Reporting Data") to the HSCRC per COMAR 10.37.01.03. These data currently are submitted in an electronic format. These data are required to be submitted within 30 days of the last day of each month. The monthly data are used for a number of purposes including monitoring financial performance, monitoring rate compliance, Medicare waiver monitoring, and the annual rate adjustment. HSCRC has begun to implement processes to transition to population based revenue management and cost evaluation. In preparation for population based revenue compliance measurement, we must separate revenues and volumes for Maryland residents from those outside the State. This requires that encounters and related charges be separated into in-state and out-of-state categories to enable tracking of revenue and utilization based on patient origin. Additionally, HSCRC needs to obtain better data for monitoring of Medicare revenue trends on a monthly basis and will require the same breakouts for Medicare revenues and utilization.

Revising Monthly Data Submissions for Calendar 2014

For these reasons, HSCRC staff is proposing an amendment to COMAR 10.37.01.03 to change the Monthly Reporting Data to include revenue and utilization breakouts for out-of-state and Medicare patients in the monthly reporting effective January 1, 2014.

These data should be submitted as they are currently; however, the electronic format is being updated, and testing will begin with hospitals in October.

Historic Financial Data Submissions for July 1, 2012 through December 31, 2013

As the proposed expanded monthly submission would begin effective January 1, 2014, HSCRC will need similar monthly data for an 18 month historic period to enable comparisons to the base year. These data will be used to permit monitoring of actual results for the current period to the base period experience on a monthly and year-to-date basis. Hospitals will provide monthly data for the fifteen months From July 1, 2012 through September 30, 2013 to the hospitals in the expanded format by November 15. October through December 31, 2013 data should be submitted by January 31, 2014.

Technical Issues

The primary source of data for residency is zip code data. The zip code for international patients is 77777 (Foreign); however, HSCRC is aware that some international patients use local zip codes for billing. In these instances, hospitals will need to ensure that data associated with these international patients are reported as out-of-state. In addition, immigrants who are

residents of the United States should be reported as residents of the state in which they are currently residing. HSCRC will work with hospitals to address patients with no listed zip code. CRISP data can be used to find street addresses and locations where necessary.

Description	Dates Covered	Due Date
Monthly financial and utilization expansion to include break-out of residents from out-of-state patients, in total and for Medicare	From January 1, 2014 and ongoing	30 days after the end of each month
Historic monthly data (same as above).	July 1, 2012 through September 30, 2013	November 15, 2013
Historic monthly data (same as above).	October 1, 2013 through December 31, 2013	January 31, 2014

Hospital Input

HSCRC has been seeking hospital input during the development process. HSCRC will also provide content examples to hospitals.

Recommendations

Staff recommends the following:

- 1) Amend COMAR 10.37.01.03 to require hospitals to submit additional monthly hospital financial and utilization data, breaking out Maryland residents from out-of-state patients and providing a breakout of Medicare patients.
- 2) That HSCRC and the hospitals work together to develop monthly breakouts and reconciliations of FY 2013 data, and Quarters 1 and 2 of FY 14 data.

**Amend Regulation to Move Inpatient and Outpatient Case Mix Data
Submissions from Quarterly to Monthly**

FINAL STAFF RECOMMENDATION

October 9, 2013

Health Services Cost Review Commission
4160 Patterson Avenue
Baltimore, MD 21215
(410) 764-2605
Fax (410) 358-6217

This final recommendation is ready for Commission Action at the October 9, 2013 Public Meeting

Background

Currently, Maryland hospitals under the jurisdiction of the HSCRC submit patient level inpatient (including chronic and psychiatric) discharge and outpatient visit data (“Case Mix data”) to the HSCRC on a quarterly basis. Per COMAR 10.37.04.01 and 10.37.06.01, hospitals are required to submit case mix data to the Commission within 45-60 days following the last day of the quarter during which the patient was discharged or died. HSCRC staff is proposing amendments to COMAR 10.37.04.01 and 10.37.06.01 to change the quarterly inpatient and outpatient data submissions to monthly submissions, effective January 1, 2014.

Purpose of Change

The case mix data feed into a number of methodologies. The current submission schedule has created delays in the Commission’s ability to produce annual rate orders, monitor revenue, and provide feedback to hospitals in a timely manner. Clinical information derived from case mix data takes on increased significance as rate regulatory approaches evolve to encompass quality and clinical care improvement elements. Furthermore, the ability to monitor population based metrics (i.e., readmissions and Maryland Hospital Acquired Conditions (MHACS)) and approved revenue under population-based models is dependent on timely data to enable projections and mid-course corrections. Timely hospital-specific and state-wide data and analysis represent an essential component in the development and implementation of care intervention strategies and are highly desired by the payer and provider communities as well.

Amending Case Mix Data Submissions from Quarterly to Monthly

HSCRC staff is proposing amendments to COMAR 10.37.04.01 and 10.37.06.01 to change the quarterly inpatient and outpatient data submissions to monthly submissions, effective with all discharges on or after January 1, 2014. Staff is proposing to require all hospitals under the jurisdiction of the HSCRC to submit monthly inpatient and outpatient data to the Commission within 15 days of the last day of the month during which the patient was discharged or died. The exact due dates for data submissions will be posted on the Commission website.

Monthly submissions will be cumulative, up to three months, to allow hospitals to update data from previous months within the same quarter. Thus, hospitals will be submitting data as follows:

- Month 1 of quarter
- Months 1 and 2 of quarter together, then
- Months 1, 2, and 3 of quarter together (this is analogous to the preliminary data submissions)

To provide necessary time for hospitals to prepare the data submission, staff proposes to implement monthly data submission for FY 2014 Q3 and Q4 as follows:

Month-Ending Data	Proposed Due Date
January and February 2014	March 15 th
Updated January, February and March	April 15 th
April	May 15 th
Updated April and May	June 15 th
Updated April, May and June	July 15 th

The final due dates will be posted on the HSCRC website. A draft production schedule for FY 2014 is detailed below in Table 1.

Staff is proposing to delay the start date for moving the psychiatric and chronic hospitals to monthly data submissions until July 1, 2014 to accommodate the update to their data requirements.

Revising the Final Case Mix Data Submission Due Date for Q2 FY 2014

As the proposed monthly submission is to be effective with discharges on or after January 1, 2014, collection of FY14 Q2 data needs to be aligned with the new timelines. Staff is requiring hospitals to submit final inpatient (including chronic and psychiatric datasets) and outpatient Q2 FY 2014 data to the Commission within 60 after the end of the quarter (instead of 90 days after the end of the quarter) during which the patient was discharged or died. This change will allow hospitals some time to get ready for monthly data submissions beginning in March 2014. The exact due dates for data submissions will be posted on the Commission website. A draft production schedule for FY 2014 is detailed below in Table 1.

Table 1: DRAFT FY 2014 Production Schedule	End date	Case Mix Due Date
1st. Qtr (July-Sept)	9/30/2013	
1st Qtr Prelim		12/2/2013
Preliminary Rate Center Reconciliations Due		12/9/2013
1st Qtr Final		12/27/2013
Final Reconciliations Due		1/3/2014
2nd. Qtr (Oct.-Dec)	12/31/2013	
2nd Qtr Preliminary		2/14/2014
Preliminary Reconciliations Due		2/21/2014
2nd Qtr Final		3/3/2014
Final Reconciliations Due		3/10/2014

Table 1: DRAFT FY 2014 Production Schedule	End date	Case Mix Due Date
January 2014 data	1/31/2014	
January Preliminary		
Feb 2014 data	2/28/2014	
January & February Preliminary		3/17/2014
Mar 2014 Data	3/31/2014	
January, February & March Preliminary		4/15/2014
3rd Qtr (Jan-Mar)	3/31/2014	
3rd Qtr Final		5/30/2014
3rd Qtr Final Rate Center Reconciliations Due		6/6/2014
April 2014 data	4/30/2014	
April Preliminary		5/15/2014
May 2014 data	5/30/2014	
April & May Preliminary		6/16/2014
June 2014 data	6/30/2014	
April, May & June Preliminary		7/15/2014
4th Qtr (Apr - Jun)	6/30/2014	
4th Qtr Final		8/29/2014
4th Qtr Final Rate Center Reconciliations Due		9/5/2014

Vetting with the Hospital Industry

Staff is cognizant that this proposal will be a significant change for the hospital industry. The need for more timely data needs to be balanced with time and resources required to submit correct data. HSCRC staff communicated with several hospitals representing urban, rural, systems and small community hospitals in an effort to assess the feasibility of moving to monthly submission. In addition, the industry provided comment to the draft recommendation presented at the September 4, 2013 public meeting.

The industry’s response to monthly reporting of the case mix data has been positive; however, hospitals cited two areas of concern, related to the FY 2014 production schedule, which are described below:

- *Compressed timeframe of final quarterly submissions*
 In August, staff verbally communicated to hospitals the intent to move to final data submission to be due within 35 days after the end of the quarter to align it with the monthly submission schedule. Hospitals expressed concern that data received in the shortened timeframe will not be complete. Hospitals typically allow physicians 30 days to complete their documentation, and then audit the records to ensure accurate coding.

Reducing the time between the due date and the end of the quarter to 35 days would greatly impact the accuracy of the data.

- *Reconciliations between case mix data and financial data*
Currently, hospitals reconcile the case mix data to the financial data by rate center on a quarterly basis (coinciding with the preliminary and final data submissions). This reconciliation is very detailed and time consuming. Hospitals expressed concern that this level of reconciliation is not feasible on a monthly basis.

In response to the industry's concerns, HSCRC staff has revised the due dates for the final quarterly submissions, extending them from 35 days to 60 days after the end of the quarter. Although monthly submissions will be considered preliminary submissions, HSCRC staff urges hospitals to streamline the coding and auditing of the records to provide accurate information with monthly submissions, which should lessen the time required to clean final quarterly data.

With regard to the reconciliations between case mix and financial data, staff is amenable to reducing the required rate center level reconciliation to once a quarter, and providing hospitals with reports reconciling case mix to the financial data on a monthly basis. Staff will continue to discuss the reconciliation reporting with hospitals as staff refines their reporting needs.

Recommendations

Staff recommends that the Commission approve the following recommendations:

- 1) Amend COMAR 10.37.04.01 and 10.37.06.01 to require hospitals to submit patient level Inpatient and Outpatient data to the Commission within 15 days following the last day of the month during which the patient was discharged or died, effective January 1, 2014.
- 2) Delay the start date for moving the psychiatric and chronic hospitals to monthly data submissions until July 1, 2014 to accommodate the update to their data requirements.



MHA
6820 Deerpath Road
Elkridge, Maryland 21075-6234
Tel: 410-379-6200
Fax: 410-379-8239

September 20, 2013

Claudine Williams
Associate Director, Policy Analysis
Health Services Cost Review Commission
4160 Patterson Avenue
Baltimore, Maryland 21215-2299

Dear Claudine:

On behalf of the 66 members of the Maryland Hospital Association (MHA), we appreciate the opportunity to comment on the Health Services Cost Review Commission (HSCRC) recommendations to *Amend Regulation to Move Inpatient and Outpatient Data Submissions from Quarterly to Monthly* presented at the September 4 public meeting. The draft recommendation speaks to shorter timeframes for submission of *preliminary* case mix data, but is silent on HSCRC's plan to also shorten timeframes for submission of final case mix data and related spreadsheets reconciling case mix and financial data. It is the final submission timeframes and the reconciliation requirements that most concern hospitals, and based on informal discussions with HSCRC staff, the area on which HSCRC and hospitals' expectations are not aligned.

While MHA supports monthly collection of preliminary case mix data for the reasons outlined in the draft recommendation, we strongly oppose the recommendations staff have verbally communicated to shorten the timeframe for submission of final data from the current approximate 90 days to 35 days after the end of the quarter. Hospitals use the time between the preliminary and final submissions to finalize coding and ensure that it is as accurate and complete as possible. This may include waiting for a lab result, ensuring documentation is complete and clear, and asking questions to understand whether medical conditions were present on admission.

Accurate coding of diagnoses and whether they were present on admission is the foundation of the HSCRC's Maryland Hospital-Acquired Conditions (MHAC) program--a methodology that puts at risk up to three percent of a hospitals' inpatient revenue. Such an unreasonable shortening of the time hospitals need to make sure their submissions are accurate undermines the legitimacy of the MHAC program. The Medicare program allows providers up to 12 months to resubmit coding changes. Moreover, hospitals' medical staff by-laws typically provide physicians up to 30 days to complete the medical record. Requiring final data five days after the chart is complete would leave no time for review and barely enough time to even prepare and run the data for submission.

The draft staff recommendation is also silent on changes to the requirement to submit data and explanations reconciling the financial and case mix data. Financial and case mix data may not exactly match because case mix data includes cases based on the date of service and financial

-more-

data includes cases based on when claims are submitted for payment. Most of the time, the dates of service and claims activity coincides, particularly in the aggregate. However, there are reasons why the two data sets do not perfectly match such as when outpatient charges must be bundled onto the inpatient claim and when “late” charges are submitted after the bill sent at discharge.

These mismatches become more frequent as the shortened time period narrows the slice of activity in the reports. Currently, the HSCRC requires a reconciliation at the unit rate level every quarter--a requirement that became necessary as the HSCRC attempted to implement the outpatient Charge-per-Visit methodology. It is unclear that this level of detail is still necessary. **MHA recommends the HSCRC reconcile case mix and financial data in the aggregate each quarter and stop requiring a reconciliation at the unit rate level.**

At a time when hospitals are already asking their employees to do more with less, we urge you to thoughtfully consider the enormous administrative burden a drastically shortened final case mix submission date would create and to also consider scaling back the reconciliation requirements. I appreciate your consideration of our comments and would be happy to respond to any questions. I can be reached at 410-379-6200.

Sincerely,



Traci La Valle
Vice President, Financial Policy & Advocacy
Maryland Hospital Association

cc: Donna Kinzer
Commissioners, HSCRC



820 W. Diamond Avenue, Suite 600
Gaithersburg, Maryland 20878
Office: 301-315-3030
Fax: 301-315-3000

September 23, 2013

Claudine Williams
Associated Director, Policy Analysis
Health Services Cost Review Commission
4160 Patterson Avenue
Baltimore, Maryland 21215-2299

Dear Claudine,

On behalf of Adventist HealthCare Inc. (AHC), Shady Grove Adventist Hospital, Washington Adventist Hospital, Adventist Behavioral Health, and Adventist Rehabilitation Hospital of Maryland, we appreciate the opportunity to comment on the Health Services Cost Review Commission (HSCRC) recommendations to *Amend Regulation to Move Inpatient and Outpatient Data Submissions from Quarterly to Monthly* presented at the September 4 public meeting. It is our understanding the intent of this change is to provide information in a timely manner to provide greater predictability and more real-time monitoring. While we appreciate this objective, we are concerned that the dramatically shortened time lines will jeopardize the accuracy and completeness of data the HSCRC requires while adding additional administrative burden to the hospitals.


AHC believes that one of the most important factors to consider in evaluating this recommendation is the ability to collect complete and accurate data. While submitting data on a monthly basis will provide the HSCRC with data more frequently and timely, we are concerned about the accuracy of this data at the time of submission as well the accuracy of the final quarterly submission with a significantly compressed quarterly timeline. Currently, Shady Grove Adventist Hospital and Washington Adventist Hospital have external auditors reviewing inpatient claims for coding accuracy. These audits typically occur 30 days after the month of discharge giving the physicians the necessary time to complete their documentation prior to review. Shortening the timeline for submission to 35 days, which has been verbally communicated by the staff, will dramatically impact the process, leaving little time to review records for accurate coding, process the tape run, correct errors, reprocess and submit. Additionally, this change will probably require additional resources year round to keep up with this schedule and maintain the integrity of the data. These additional resources will be required to meet not only the revised tape timelines, but also keep up with the various quality initiatives, such as MHAC and QBR, currently in place. We would like to request the HSCRC to reconsider a balance between the objectives of timely data submission and ensuring accurate and complete data. As such, we request the HSCRC reconsider its position on shortening the quarterly data submission to 35 after the end of each quarter and keep the quarterly submission timeline as is while moving to monthly preliminary submissions.

The second area of concern is with the current reconciliation process. Currently, all hospitals in Maryland submit 2 tapes each quarter, a "preliminary" tape data which is due within 60 days after the end of the quarter, and a "final" tape data which is due within 90 days after the end of the

quarter. In addition to the tape submissions, each hospital is required to submit rate center level reconciliations between the financial data and case-mix data for both the preliminary and final submissions. These reconciliations are already a cumbersome process at eight times per year per hospital. AHC believes that this level of detail reconciliation on both a monthly and quarterly basis would be administratively burdensome without adding any additional value. As such, we would like to request that the HSCRC abandon the requirement to reconcile the preliminary submissions at a detailed unit rate level.

On behalf of AHC, we would like to thank you for giving us this opportunity to share our concerns regarding the staff draft recommendations outlined in the draft recommendation to *Amend Regulation to Move Inpatient and Outpatient Data Submissions from Quarterly to Monthly* presented at the September 4 public meeting. I hope we have clearly explained our concerns, and welcome any and all questions you may have.

Sincerely,

A handwritten signature in black ink, appearing to read "Kristen Pulio". The signature is fluid and cursive, with a large loop at the end.

Kristen Pulio
Associate Vice President, Reimbursement

cc: Donna Kinzer, Health Services Cost Review Commission
Commissioners, Health Services Cost Review Commission



BON SECOURS BALTIMORE HEALTH SYSTEM

Katie Eckert
Director, Budget & Reimbursement
Bon Secours Baltimore Health System
2000 West Baltimore Street
Baltimore, Maryland 21223
September 19, 2013

Claudine Williams
Associate Director, Policy Analysis
Health Services Cost Review Commission
4160 Patterson Avenue
Baltimore, Maryland 21215

Dear Claudine:

We are responding to the request to provide feedback on the Health Services Cost Review Commission (HSCRC) recommendations regarding a monthly abstract data tape submission and reconciliation process. We have concerns regarding the completeness of the data in the timeframes requested as well as the purpose of collecting this information.

Our chief concern regards the completeness of the data in the timeframe requested. Currently, we have approximately 90 days after the end of a quarter for the final submission of abstract tape data. At the September 13, 2013 Financial Technical Issues Task Force Meeting (FTITF), HSCRC Staff recommended reducing the timeframe to submit final abstract tape data to 35 days. This is a radical change from a Hospital operations perspective.

We primarily use this time to ensure completeness of the medical record since our medical staff by-laws permit physicians up to 30 days to finalize the medical record. Furthermore, additional medical record documentation as it relates to the HSCRC's Maryland Hospital Acquired

Conditions (MHAC) is completed during this time. Reducing the timeframe to submit final abstract data by 55 days severely compromises our ability to report complete data.

We are also concerned about the purpose of collecting the abstract tape data on preliminary, monthly basis. Our understanding from HSCRC Staff comments at the September 13, 2013 FTITF is that the Staff's goal is to monitor the State's compliance with the new Waiver. However, the Staff stated that they did not know how they were going to use the data to monitor compliance.

Our concern is that in order to produce meaningful analytics it is critical to take into consideration the completeness of the data elements involved. While demographics and charges are typically finalized within a 30 day window, APR-DRG and severity-of-illness components can change significantly from initial coding to final review as the medical record is completed and reviewed for accuracy. Monthly abstract tape data will not provide complete enough case-mix data in order to do meaningful analysis related to monitoring the Waiver because these data elements will not be complete within a 30 day timeframe.

From a hospital operations perspective the only way to produce final records in a shorter timeframe is to increase manpower devoted to ensuring medical record completeness. This would compete with the already stretched resources we also need to devote to transitioning to ICD-10.

Additionally, the HSCRC staff recommended monthly case-mix reconciliations to coincide with the new monthly submission. Even reconciliations in the aggregate would be difficult since variance analysis would require a drill down at the rate center level. We are concerned about this massive devotion of resources towards a purpose that has not been clarified.

We support the collection of monthly abstract data elements in order for HSCRC Staff to be able to monitor new Waiver requirements. However, our recommendation is that the data elements be identified and vetted for accuracy prior to requesting mass data submissions.

The Hospital industry can provide critical information about processes and timeframes necessary for data completeness. When we are dealing with live patient databases there is often a difficult compromise between completeness and timeliness. We believe that the collaborative efforts of the FTITF, MHA and HSCRC Staff can meet the needs of monitoring the new Waiver while ensuring timely, accurate data without extreme administrative overhead requirements.

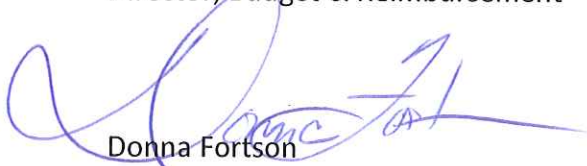
Sincerely,
Bon Secours Baltimore Health System, Inc.

A handwritten signature in blue ink, appearing to read 'R. Jones', with a large, sweeping flourish at the end.

Richard L. Jones
Chief Financial Officer

A handwritten signature in blue ink, appearing to read 'Katie Eckert', with a large, sweeping flourish at the end.

Katie Eckert
Director, Budget & Reimbursement

A handwritten signature in blue ink, appearing to read 'Donna Fortson', with a large, sweeping flourish at the end.

Donna Fortson
Director, Revenue Cycle

September 23, 2013

Claudine Williams
Associate Director, Policy Analysis
Health Services Cost Review Commission
4160 Patterson Avenue
Baltimore, Maryland 21215-2299

Dear Ms. Williams,

I am writing to support the Maryland Hospital Association (MHA) position on the recent Maryland Health Services Cost Review Commission (HSCRC) recommendation to change inpatient and outpatient data submission deadlines beginning in CY 2014. We are deeply concerned about the HSCRC staff suggestion to shorten the timeframe for submission of final data from 90 days to 35 days after the end of each quarter.

We appreciate the quality-driven rate setting policies that HSCRC has instituted in the state of Maryland as exemplified by the Maryland Hospital Acquired Conditions (MHAC) program. To accurately reflect the quality of care that we provide, medical record documentation and coding must both be accurate and complete. The Joint Commission does not require records to be closed until 30 days post discharge and the Holy Cross Hospital Medical Staff by-laws follow that standard. We strive to perform timely preliminary coding of medical records and often accomplish this within a few days of a patient's discharge. However, with additional documentation and our program of quality audits, it takes considerably longer to finalize record coding.

Our systems are designed to meet the current schedule of final submission 90 days after the end of a quarter and we are often stretched to meet that timetable. We are concerned that shortening the timeframe for final data submission will jeopardize the coding accuracy for at least the last month of each quarter, resulting in suspect data submission for a third or more of each year. In addition to placing up to 3% of the hospital's annual reimbursement at undue risk with MHACs, the early submission threatens to inaccurately (and poorly) portray hospital care quality performance across the state of Maryland. This will be highlighted in the CMS Hospital Acquired Conditions (HACs) reporting. HACs are very dependent on Present on Admission (POA) flagging and seem likely to be scrutinized as a quality metric for a changed Medicare waiver.

We understand that there is new priority for near real time data to support some of the accountable care initiatives that will be a part of a new waiver. Knowing when and where patients have contact with hospitals across the state will be essential and only current data will be truly actionable. For this reason, we support monthly submission of preliminary data.

We are all aware of the fast-approaching adoption of ICD-10 in October 2014 and that it will significantly challenge documentation and coding efforts from the start of the year. The newly proposed more stringent timeframe for finalizing coding submissions, on top of ICD-10 compliance efforts, will likely have a dramatic impact on many, if not all, of the state's hospitals.

Lastly, 2014 will present unique challenges to Holy Cross Health, as we open a new acute care hospital in Germantown. We worry that the compressed data submission deadline will adversely affect the portrayal of this new hospital's quality performance and so jeopardize its financial performance.

Holy Cross Health is not alone as it strives to provide excellent health care and then accurately portray that quality in a record that is as completely and accurately documented and coded as possible. As such, we stand with MHA and the other Maryland hospitals in urging HSCRC to maintain the reasonable current standard of allowing approximately 90 days after the close of a quarter before final data submission is required.

Sincerely,

A handwritten signature in black ink that reads "Yancy Phillips". The signature is written in a cursive style with a large, stylized initial "Y".

Yancy Phillips, MD, MACP
Chief Quality Officer

Department of Finance
Johns Hopkins at Keswick
3910 Keswick Road
Suite S4200 D
Baltimore, MD 21211



September 23, 2013

Claudine Williams
Associate Director, Policy Analysis
Health Services Cost Review Commission
4160 Patterson Avenue
Baltimore, Maryland 21215-2299

Dear Ms. Williams:

I am writing on behalf of the Johns Hopkins Health System (JHHS) 4 Maryland hospitals (The Johns Hopkins Hospital, Johns Hopkins Bayview Medical Center, Howard County General Hospital and Suburban Hospital Center). We appreciate the opportunity to comment on the Health Services Cost Review Commission (HSCRC) recommendation to *Amend Regulation to Move Inpatient and Outpatient Data Submissions from Quarterly to Monthly* presented at the September 4, 2013 public meeting.

JHHS supports the monthly submission of preliminary case-mix data for the reasons outlined in the draft recommendation. We understand the need for more timely reporting for monitoring purposes under the proposed new waiver. However, we strongly oppose the recommendation staff have verbally communicated to shorten the time frame for submission of the final case-mix data from the current 90 days to 35 days after the end of the quarter. Hospitals utilize the time between the preliminary and final submissions to assure that coding is as accurate and complete as possible. Since these final submissions are utilized for quality measures which put up to 3% of a hospital's inpatient revenue at risk, it is important that this data be as accurate and complete as possible.

We would also like to request that the commission consider discontinuing the detailed rate center level reconciliation of case-mix data to financial statistical and revenue data submitted by the hospitals. This reconciliation was originally put in place during the implementation of the charge per visit (CPV) methodology, which no longer exists. These detailed reconciliations take a considerable amount of time to complete on a quarterly basis and to my knowledge are not used for anything in the rate setting system. We think that it is reasonable to have hospitals reconcile case-mix and financial data in the aggregate each quarter.

I appreciate your consideration of our comments and would be happy to respond to any questions you may have about them. I can be reached at 443-997-0631 or jberane1@jhmi.edu.

Sincerely,

A handwritten signature in black ink, appearing to read 'Ed Beranek', with a long horizontal flourish extending to the right.

Ed Beranek

Director of Regulatory Compliance
Johns Hopkins Health System

Cc: Donna Kinzer



Sinai Hospital
Northwest Hospital
Levindale Hebrew Geriatric Center and Hospital
Courtland Gardens Nursing & Rehabilitation Center

September 23, 2013

Claudine Williams
Associate Director, Policy Analysis
Health Services Cost Review Commission
4160 Patterson Avenue
Baltimore, Maryland 21215-2299

Dear Claudine:

LifeBridge Health appreciates the opportunity to comment on the Health Services Cost Review Commission (HSCRC) recommendations to *Amend Regulation to Move Inpatient and Outpatient Data Submissions from Quarterly to Monthly* presented at the September 4 public meeting.

The draft recommendation speaks to shorter timeframes for submission of *preliminary* case-mix data. Our concern for shorter time frames for preliminary data begins with how accurate the data will be on a monthly basis. Would a subset of data be a better alternative? Until we start to run the data monthly you will not know the volume of incomplete data that you are receiving from hospitals. This request may also require our vendors change some of the programming to allow all of the data to flow to the tapes. All accounts do not automatically flow to the tapes; many account types need manual intervention to complete the flow. We are also concerned about a possible increase in workload to reconcile the data to the financial information. The reconciliation is a daunting task on a quarterly basis, monthly could prove to be unreasonable.

While not mentioned in the draft recommendation, it was discussed in at the MHA Technical Issues Task Force on September 12, to shorten the timeframe for submission of *final* data from the current approximate 90 days to 35 days after the end of the quarter. We use the time between the preliminary and final submissions to finalize coding and ensure that it is as accurate and complete as possible. We are working on entering information until the last day possible, as it continues to be accumulated in Health Information Management department. Accurate data continues to be updated even after the tapes are final. Another concern is that our bi-laws require that physicians complete their medical record documentation in a 30 day timeframe. If the physicians are allowed a 30 day window, we respectfully request that the hospital be given more time.

At a time when hospitals are already asking their employees to do more with less, we urge you to thoughtfully consider the enormous administrative burden these changes would create.

Sincerely,

A handwritten signature in black ink, appearing to read "David Krajewski".

David Krajewski
Sr. Vice President / CFO, LifeBridge Health

cc: Donna Kinzer
Commissioners, HSCRC
LifeBridge Health / 2401 West Belvedere Avenue / Baltimore, MD 21215



MedStar Health

8010 Suite O Corporate Dr.
Nottingham, MD 21236
410-933-2300 PHONE
medstarhealth.org

September 24, 2013

Claudine Williams
Associate Director, Policy Analysis
Health Services Cost Review Commission
4160 Patterson Avenue
Baltimore, Maryland 21215-2299

Dear Claudine:

On behalf of the seven MedStar Maryland Hospitals, we appreciate the opportunity to comment on the Health Services Cost Review Commission (HSCRC) recommendations to *Amend Regulation to Move Inpatient and Outpatient Data Submissions from Quarterly to Monthly* presented at the September 4 public meeting.

While monthly collections will provide you with some additional data not already collected monthly that might be useful in the new waiver monitoring, there is still a need to allow for changes prior to the finalization of data. Medicare, Medicaid, and other payers across the country leave their data systems open for 12 months or longer to allow for capturing of revised billing detail to ensure the data is complete. Many of their reimbursement programs have prospective adjustments (i.e. readmissions) or settle-ups (i.e. cost reports) based on this historical data. The HSCRC current provisions is already much shorter and does not account for all billing changes. Further reductions will not provide Hospitals adequate time necessary and will further build a disconnect between the HSCRC data and the billing data for all payors. We believe we need to spend time to develop a process that better aligns with other data supplied by Medicare and other payors.

We support the letter submitted by Maryland Hospital Association that:

- **Opposes the recommendations staff have verbally communicated to shorten the timeframe for submission of final data from the current approximate 90 days to 35 days after the end of the quarter; and**
- **Recommends the commission reconcile case-mix and financial data in the aggregate each quarter and stop requiring a reconciliation at the unit rate level.**

I appreciate your consideration of our comments and would be happy to address any questions you may have. I can be reached at 410-933-2375.

Sincerely,

Kathy Talbot, Vice President, Rates and Reimbursement

MedStar Health

Knowledge and Compassion
Focused on You

Claudine Williams
September xx, 2013

Page 2

cc: Donna Kinzer, Acting Executive Director, Health Services Cost Review Commission
Commissioners, HSCRC
Michael Curran, Corporate, EVP, Chief Administrative & Financial Officer
CFOs, MedStar Health

September 24, 2013

Ms. Claudine Williams
Associate Director, Policy Analysis
Health Services Cost Review Commission
4160 Patterson Avenue
Baltimore, MD 21215

**RE: UMMS - Comments to HSCRC DRAFT Staff Recommendation September 4, 2013 –
*Amend Regulation to Move Inpatient and Outpatient Data Submissions from Quarterly to
Monthly***

Dear Ms. Williams:

On behalf of the University of Maryland Medical System (UMMS) and its thirteen hospitals, we appreciate the opportunity to comment on HSCRC DRAFT Staff Recommendation September 4, 2013 – *Amend Regulation to Move Inpatient and Outpatient Data Submissions from Quarterly to Monthly*.

UMMS supports the timely data needs of the Commission and is supportive of the three draft recommendations to submit monthly preliminary abstract data with two caveats:

- 1) The HSCRC must recognize that this is preliminary coded patient level data and should only be utilized to gather volume and revenue information. We do not recommend the monthly data be used for calculating case-mix since the coding has not gone through the normal internal or external review processes; and
- 2) The HSCRC recognize that it will continue to take upwards of 90 days for hospitals to finalize the data.

Specifically, in reference to caveat two above, we are concerned to learn through further discussions with HSCRC Staff after the September Commission meeting, that there is an unwritten implication of the Staff Recommendation to shorten the timeframe for submitting final data from 90 days to 35 days after the end of the quarter. This was not our understanding in any previous conversations we had with HSCRC Staff.

UMMS strongly opposes a change to the 90 day timeframe to finalize the quarterly data. This change poses unfavorable permanent rate adjustments due to inconsistent quality of data for multiple HSCRC methodologies and programs. The following issues should be considered in regards to this proposal:

1. Both financial and clinical data can change well beyond 35 days of patient discharge. For example, payor assignment may change as a result of a change in status from acute to chronic up to 45 days after discharge. Additionally, clinical documentation is reviewed and vetted

with physicians to insure accurate coding of diagnoses, procedures and present on admission flags.

2. A shortened timeline is counterproductive to efforts for improving and maintaining the quality of abstract data. As both revenue implications and the reliance on abstract data have continued to increase (e.g. MHAC, QBR-Risk of Mortality), hospitals have invested resources and implemented work flows to review and audit records differently to ensure greatest levels of accuracy possible. These efforts have occurred over time and have relied on the stability of the HSCRC's production schedule.
3. A significant amount of process reengineering would be necessary and would demand an increase in hospital staffing resources, including coding, clinical documentation improvement, auditing, patient financial services and patient registration functions at a time when funding is just not available.
4. The impending, ICD-10 implementation is demanding a large amount of hospital resources, specifically in coding and documentation functions. Shifting scarce resources from the ICD10 project to implement new HSCRC reporting timelines would not be prudent. Additionally, it will require every bit of 90 days to ensure the quality of the abstract data remains consistent after the October 1, 2014 ICD10 go-live.

UMMS also maintains concerns regarding the requirement for reconciliation of Case Mix and Financial data at the unit rate level. This requirement is an arduous effort and will impose significant administrative effort to complete with monthly submissions. UMMS requests HSCRC staff assess the frequency, data element needs, and value of these reconciliations with respect to staff needs in light of its origin from the now-obsolete Charge per Visit methodology. UMMS recommends the following:

1. Hospitals reconcile Case Mix and Financial data in the aggregate only for the monthly preliminary submissions; and
2. For the quarterly final submissions, hospitals reconcile Case Mix and Financial data in aggregate, but perform rate center reconciliations for rate centers identified as key concerns for HSCRC policies and methodologies.

Thank you for your time and consideration of UMMS' comments. Feel free to contact me at (410) 328-1380 for further discussion.

Sincerely,

Alicia Cunningham

Alicia Cunningham
Vice President
Reimbursement & Revenue Advisory Services

Cc Henry Franey, UMMS



KENNETH S. LEWIS M.D., J.D.
President and Chief Executive Officer

September 26, 2013

Claudine Williams
Associate Director, Policy Analysis
Health Services Cost Review Commission
4160 Patterson Avenue
Baltimore, Maryland 21215-2299

Dear Ms. Williams.

On behalf of Union Hospital of Cecil County, I appreciate the opportunity to comment on the Health Services Cost Review Commission (HSCRC) recommendations to *Amend Regulation to Move Inpatient and Outpatient Data Submissions from Quarterly to Monthly* presented at the September 4 public meeting. The draft recommendation speaks to shorter timeframes for submission of *preliminary* case-mix data, but is silent on HSCRC's plan to also shorten timeframes for submission of final case-mix data and related spreadsheets reconciling case-mix and financial data. It is the final submission timeframes and the reconciliation requirements that most concern us, and based on informal discussions with HSCRC staff are the areas on which HSCRC and hospitals' expectations are not aligned.

We strongly oppose the recommendations staff have verbally communicated to shorten the timeframe for submission of final data from the current approximate 90 days to 35 days after the end of the quarter. Hospitals use the time between the preliminary and final submissions to finalize coding and ensure that it is as accurate and complete as possible. This may include waiting for a lab result, ensuring documentation is complete and clear, and asking questions to understand whether medical conditions were present on admission.

Accurate coding of diagnoses and whether they were present on admission is the foundation of the HSCRC's Maryland Hospital Acquired Conditions (MHAC) program—a methodology that puts at risk up to 3 percent of a hospitals' inpatient revenue. Such an unreasonable shortening of the time hospitals need to make sure their submissions are accurate undermines the legitimacy of the MHAC program. The Medicare program allows providers up to 12 months to resubmit coding changes. Union's medical staff by-laws provide physicians up to 30 days to complete medical records. Requiring final data five days after the chart is complete would leave no time for review and barely enough time to even prepare and run the data for submission.

The draft staff recommendation is also silent on changes to the requirement to submit data and explanations reconciling the financial and case-mix data. Financial and case-mix data may not exactly match because case-mix data includes cases based on date of service and financial data includes cases based on when claims are submitted for payment. Most of the time, the dates of

service and claims activity coincide, particularly in the aggregate. However, there are reasons why the two data sets do not perfectly match such as when outpatient charges must be bundled onto the inpatient claim and when "late" charges are submitted after the bill sent at discharge.

These mismatches become more frequent as the shortened time period narrows the slice of activity in the reports. Currently, the commission requires a reconciliation at the unit rate level every quarter--a requirement that became necessary as the commission attempted to implement the outpatient charge per visit methodology. It is not clear that this level of detail is still necessary.

At a time when hospitals are already asking their employees to do more with less, we urge you to thoughtfully consider the enormous administrative burden a drastically shortened final case-mix submission date would create and to also consider scaling back the reconciliation requirements. I appreciate your consideration of our comments.

Sincerely,

A handwritten signature in blue ink, appearing to read "K. S. Lewis".

Kenneth S. Lewis, M.D., J.D.
President and Chief Executive Officer

Title 10 DEPARTMENT OF HEALTH AND MENTAL HYGIENE

Subtitle 37 HEALTH SERVICES COST REVIEW COMMISSION

Chapter 04 Submission of Hospital Outpatient Data Set to the Commission

Authority: Health-General Article, §§19-207, 19-212, 19-215, and 19-216, Annotated Code of Maryland

Notice of Emergency Action

The Health Services Cost Review Commission has granted emergency status to amend Regulation .01 under COMAR 10.37.04 Submission of Hospital Outpatient Data Set to the Commission.

Emergency Status Begins: January 1, 2014

Emergency Status Expires: March 1, 2014

Comparison of Federal Standards

There is currently no corresponding federal standard to this proposed action.

Comparison to Federal Standards

There is no corresponding federal standard to this proposed action.

Estimate of Economic Impact

See attachment.

.01 Collection and Submission of Data.

A. Effective [February 1, 2009,] *January 1, 2014*, each hospital under the jurisdiction of the Health Services Cost Review Commission (Commission) shall submit the data elements as published in the Maryland Register and on the Commission's website [<http://www.hscrc.state.md.us>] (<http://www.hscrc.maryland.gov>) to the Commission within [60] *15* days following the last day of the [quarter] *month* during which the patient was discharged or died. The format for submission shall also be as published in the Maryland Register and on the Commission's website.

B. (text unchanged)

.02-.05 (text unchanged)

John M. Colmers
Chairman
Health Services Cost Review Commission

Estimate of Economic Impact

PART A

I. Summary of Economic Impact.

Hospitals will be required to submit outpatient data monthly, instead of quarterly. Monthly data submissions will improve HSCRC staff's ability to monitor population based metrics (including readmissions and MHACs) as well as approved revenue under population-based models on an ongoing basis.

II. Types of Economic Impact

	Revenue (R+/R-)	
	<u>Expenditure (E+/E-)</u>	<u>Magnitude</u>
A. On issuing agency:	E+	\$135,000
B. On other State agencies:	NONE	
C. On local governments:	NONE	
	Benefit(+)	
	<u>Cost(-)</u>	<u>Magnitude</u>
D. On regulated industries or trade groups:	(-)	Moderate
E. On other industries or trade groups:	NONE	
F. Direct and indirect effects on public:	NONE	

III. Assumptions. (Identified by Impact Letter and Number from Section II.)

- A. These regulations increase the number of required submissions from hospitals. The magnitude reflects the increase in the cost to the data vendor to process the additional submissions.
- D. This regulatory change accelerates the time for submission of monthly patient-level outpatient data from 60 days to 15 days, improving the ability of HSCRC staff to monitor, produce annual rate orders, and provide feedback to hospitals in a timely manner. This change is highly desired by the payer and provider communities as they develop and implement care intervention strategies. Although many hospitals already produce their case mix data on a monthly basis for internal purposes, there may be a moderate economic impact on the hospitals to produce the monthly case mix data for the HSCRC.

PART B

Economic Impact on Small Business

- The proposed action has minimal or no economic impact on small businesses
- Or
- The proposed action has a meaningful economic impact on small businesses. An analysis of this economic impact follows.

Impact on Individuals with Disabilities

- The proposed action has no impact on individuals with disabilities.
- Or
- The proposed action has an impact on individuals with disabilities as follows:

PART C

(For legislative use only, not for publication)

- A. Fiscal Year in which regulations will become effective: 2014
- B. Does the budget for fiscal year in which regulations become effective contain funds to implement the Regulations: N/A

 Yes or No
- C. If "yes", state whether general, special (exact name), or federal funds will be used:
Health Services Cost Review Commission fund
- D. If "no", identify the source(s) of funds necessary for implementation of these regulations: N/A

E. If these regulations have no economic impact under Part A, indicate reason briefly: N/A

F. If these regulations have minimal or no economic impact on small business under Part B, indicate the reason:

Title 10 DEPARTMENT OF HEALTH AND MENTAL HYGIENE

Subtitle 37 HEALTH SERVICES COST REVIEW COMMISSION

Chapter 04 Submission of Hospital Outpatient Data Set to the Commission

Authority: Health-General Article, §§19-207, 19-212, 19-215, and 19-216, Annotated Code of Maryland

Notice of Proposed Action

The Health Services Cost Review Commission proposes to amend Regulation **.01** under **COMAR 10.37.04** Submission of Hospital Outpatient Data Set to the Commission. This action was considered and approved for promulgation by the Commission at a previously announced open meeting held on October 9, 2013, notice of which was given pursuant to State Government Article, § 10-506(c), Annotated Code of Maryland. If adopted the proposed amendments will become effective on or about February 3, 2014.

Statement of Purpose

The purpose of this action is to require hospitals to submit monthly patient level outpatient visit data in the manner and format prescribed by the Commission, and to enable the Commission to fully monitor population-based metrics and approved revenue under population-based payment models. Additionally, these proposed regulations are to be effective on January 1, 2014 since they represent an essential component in the development and implementation of new rate regulatory approaches and policies that encompass quality and clinical care improvement elements.

Comparison to Federal Standards

There is no corresponding federal standard to this proposed action.

Estimate of Economic Impact

See attachment.

Opportunity for Public Comment

Comments may be sent to Diana M. Kemp, Regulations Coordinator, Health Services Cost Review Commission, 4160 Patterson Avenue, Baltimore, Maryland 21215, or via fax to (410) 358-6217, or via email to diana.kemp@maryland.gov. The Health Services Cost Review Commission will consider comments on the proposed amendments until December 2, 2013. A hearing may be held at the discretion of the Commission.

.01 Collection and Submission of Data.

A. Effective [February 1, 2009,] *January 1, 2014*, each hospital under the jurisdiction of the Health Services Cost Review Commission (Commission) shall submit the data elements as published in the Maryland Register and on the Commission's website [<http://www.hscrc.state.md.us>] (<http://www.hscrc.maryland.gov>) to the Commission within [60] *15* days following the last day of the [quarter] *month* during which the patient was discharged or died. The format for submission shall also be as published in the Maryland Register and on the Commission's website.

B. (text unchanged)

.02-.05 (text unchanged)

John M. Colmers
Chairman
Health Services Cost Review Commission

Estimate of Economic Impact

PART A

I. Summary of Economic Impact.

Hospitals will be required to submit outpatient data monthly, instead of quarterly. Monthly data submissions will improve HSCRC staff's ability to monitor population based metrics (including readmissions and MHACs) as well as approved revenue under population-based models on an ongoing basis.

II. Types of Economic Impact	Revenue (R+/R-)	Magnitude
	<u>Expenditure (E+/E-)</u>	
A. On issuing agency:	E+	\$135,000
B. On other State agencies:	NONE	
C. On local governments:	NONE	
	Benefit(+)	
	<u>Cost(-)</u>	Magnitude
D. On regulated industries or trade groups:	(-)	Moderate
E. On other industries or trade groups:	NONE	
F. Direct and indirect effects on public:	NONE	

III. Assumptions. (Identified by Impact Letter and Number from Section II.)

- A. These regulations increase the number of required submissions from hospitals. The magnitude reflects the increase in the cost to the data vendor to process the additional submissions.
- D. This regulatory change accelerates the time for submission of monthly patient-level outpatient data from 60 days to 15 days, improving the ability of HSCRC staff to monitor, produce annual rate orders, and provide feedback to hospitals in a timely manner. This change is highly desired by the payer and provider communities as they develop and implement care intervention strategies. Although many hospitals already produce their case mix data on a monthly basis for internal purposes, there may be a moderate economic impact on the hospitals to produce the monthly case mix data for the HSCRC.

PART B

Economic Impact on Small Business

- The proposed action has minimal or no economic impact on small businesses
Or
 The proposed action has a meaningful economic impact on small businesses. An analysis of this economic impact follows.

Impact on Individuals with Disabilities

- The proposed action has no impact on individuals with disabilities.
Or
 The proposed action has an impact on individuals with disabilities as follows:

PART C

(For legislative use only, not for publication)

- A. Fiscal Year in which regulations will become effective: 2014
- B. Does the budget for fiscal year in which regulations become effective contain funds to implement the Regulations: N/A
 Yes or No
- C. If "yes", state whether general, special (exact name), or federal funds will be used:
Health Services Cost Review Commission fund
- D. If "no", identify the source(s) of funds necessary for implementation of these regulations: N/A

E. If these regulations have no economic impact under Part A, indicate reason briefly: N/A

F. If these regulations have minimal or no economic impact on small business under Part B, indicate the reason:

Title 10 DEPARTMENT OF HEALTH AND MENTAL HYGIENE

Subtitle 37 HEALTH SERVICES COST REVIEW COMMISSION

Chapter 06 Submission of Hospital Discharge Data Set to the Commission

Authority: Health-General Article, §§19-207, 19-211, 19-212, 19-215, and 19-216, Annotated Code of Maryland

Notice of Emergency Action

The Health Services Cost Review Commission has granted emergency status to amend Regulation .01 under COMAR 10.37.06 Submission of Hospital Discharge Data Set to the Commission.

Emergency Status Begins: January 1, 2014

Emergency Status Expires: March 1, 2014

Comparison of Federal Standards

There is currently no corresponding federal standard to this proposed action.

Estimate of Economic Impact

See attachment.

.01 Collection and Submission of Data.

A. [Unless an exception or an extension has been granted under §C of this regulation.] Beginning on January 1, 2014, each hospital under the jurisdiction of the Health Services Cost Review Commission shall submit to the Commission:

(1) The data elements required by this chapter within [45] 15 days after the last day of the [quarter] *month* when the patient was discharged or died; and

(2) (text unchanged)

B. Submission Requirements.

(1) The data elements submitted under §A(1) of this regulation shall be made in the form as published in the Maryland Register and on the Commission's website [http://hsrc.state.md.us] <http://hsrc.maryland.gov>.

(2) (text unchanged)

C.-D. (text unchanged)

.01-1-.05 (text unchanged)

JOHN M. COLMERS
Chairman
Health Services Cost Review Commission

Estimate of Economic Impact

PART A

I. Summary of Economic Impact.

Hospitals will be required to submit inpatient data monthly, instead of quarterly. Monthly data submissions will improve HSCRC staff's ability to monitor population based metrics (including readmissions and MHACs) as well as approved revenue under population-based models on an ongoing basis.

II. Types of Economic Impact	Revenue (R+/R-)	Magnitude
	<u>Expenditure (E+/E-)</u>	
A. On issuing agency:	E+	\$135,000
B. On other State agencies:	NONE	
C. On local governments:	NONE	
	Benefit(+)	
	<u>Cost(-)</u>	Magnitude
D. On regulated industries or trade groups:	(-)	Moderate
E. On other industries or trade groups:	NONE	
F. Direct and indirect effects on public:	NONE	

III. Assumptions. (Identified by Impact Letter and Number from Section II.)

- A. These regulations increase the number of required submissions from hospitals. The magnitude reflects the increase in the cost to the data vendor to processes the additional submissions.
- D. This regulatory change accelerates the time for submission of monthly patient-level inpatient data submissions, from 45 days to 15 days, improving the ability of HSCRC staff to monitor, produce annual rate orders, and provide feedback to hospitals in a timely manner. This change is highly desired by the payer and provider community as they develop and implement care intervention strategies. Although many hospitals already produce their case mix data on a monthly basis for internal purposes, there may be a moderate economic impact on the hospitals to produce the monthly case mix data for the HSCRC.

PART B

Economic Impact on Small Business

- The proposed action has minimal or no economic impact on small businesses
Or
 The proposed action has a meaningful economic impact on small businesses. An analysis of this economic impact follows.

Impact on Individuals with Disabilities

- The proposed action has no impact on individuals with disabilities.
Or
 The proposed action has an impact on individuals with disabilities as follows:

PART C

(For legislative use only, not for publication)

- A. Fiscal Year in which regulations will become effective: 2014
- B. Does the budget for fiscal year in which regulations become effective contain funds to implement the Regulations: N/A
X Yes or No
- C. If "yes", state whether general, special (exact name), or federal funds will be used:
Health Services Cost Review Commission fund
- D. If "no", identify the source(s) of funds necessary for implementation of these regulations: N/A

E. If these regulations have no economic impact under Part A, indicate reason briefly: N/A

F. If these regulations have minimal or no economic impact on small business under Part B, indicate the reason:

Title 10 DEPARTMENT OF HEALTH AND MENTAL HYGIENE

Subtitle 37 HEALTH SERVICES COST REVIEW COMMISSION

Chapter 06 Submission of Hospital Discharge Data Set to the Commission

Authority: Health-General Article, §§19-207, 19-211, 19-212, 19-215, and 19-216, Annotated Code of Maryland

Notice of Proposed Action

The Health Services Cost Review Commission proposes to amend Regulation .01 under COMAR 10.37.06 Submission of Hospital Discharge Data Set to the Commission. This action was considered and approved for promulgation by the Commission at a previously announced open meeting held on October 9, 2013, notice of which was given pursuant to State Government Article, § 10-506(c), Annotated Code of Maryland. If adopted the proposed amendments will become effective on or about February 3, 2014.

Statement of Purpose

The purpose of this action is to require hospitals to submit monthly patient level inpatient discharge data in the manner and format prescribed by the Commission, and to enable the Commission to fully monitor population-based metrics and approved revenue under population-based payment models. Additionally, these proposed regulations are to be effective on January 1, 2014 since they represent an essential component in the development and implementation of new rate regulatory approaches and policies that encompass quality and clinical care improvement elements.

Comparison to Federal Standards

There is no corresponding federal standard to this proposed action.

Estimate of Economic Impact

See attachment.

Opportunity for Public Comment

Comments may be sent to Diana M. Kemp, Regulations Coordinator, Health Services Cost Review Commission, 4160 Patterson Avenue, Baltimore, Maryland 21215, or via fax to (410) 358-6217, or via email to diana.kemp@maryland.gov. The Health Services Cost Review Commission will consider comments on the proposed amendments until December 2, 2013. A hearing may be held at the discretion of the Commission.

.01 Collection and Submission of Data.

A. [Unless an exception or an extension has been granted under §C of this regulation.] Beginning on January 1, 2014, each hospital under the jurisdiction of the Health Services Cost Review Commission shall submit to the Commission:

(1) The data elements required by this chapter within [45] 15 days after the last day of the [quarter] month when the patient was discharged or died; and

(2) (text unchanged)

B. Submission Requirements.

(1) The data elements submitted under §A(1) of this regulation shall be made in the form as published in the Maryland Register and on the Commission's website [<http://hscrc.state.md.us>] <http://hscrc.maryland.gov>.

(2) (text unchanged)

C.-D. (text unchanged)

.01-1-.05 (text unchanged)

JOHN M. COLMERS
Chairman
Health Services Cost Review Commission

Estimate of Economic Impact

PART A

I. Summary of Economic Impact.

Hospitals will be required to submit inpatient data monthly, instead of quarterly. Monthly data submissions will improve HSCRC staff's ability to monitor population based metrics (including readmissions and MHACs) as well as approved revenue under population-based models on an ongoing basis.

II. Types of Economic Impact	Revenue (R+/R-)	Magnitude
	<u>Expenditure (E+/E-)</u>	
A. On issuing agency:	E+	\$135,000
B. On other State agencies:	NONE	
C. On local governments:	NONE	
	Benefit(+)	
	<u>Cost(-)</u>	Magnitude
D. On regulated industries or trade groups:	(-)	Moderate
E. On other industries or trade groups:	NONE	
F. Direct and indirect effects on public:	NONE	

III. Assumptions. (Identified by Impact Letter and Number from Section II.)

- A. These regulations increase the number of required submissions from hospitals. The magnitude reflects the increase in the cost to the data vendor to processes the additional submissions.
- D. This regulatory change accelerates the time for submission of monthly patient-level inpatient data submissions, from 45 days to 15 days, improving the ability of HSCRC staff to monitor, produce annual rate orders, and provide feedback to hospitals in a timely manner. This change is highly desired by the payer and provider community as they develop and implement care intervention strategies. Although many hospitals already produce their case mix data on a monthly basis for internal purposes, there may be a moderate economic impact on the hospitals to produce the monthly case mix data for the HSCRC.

PART B

Economic Impact on Small Business

- The proposed action has minimal or no economic impact on small businesses
- Or
- The proposed action has a meaningful economic impact on small businesses. An analysis of this economic impact follows.

Impact on Individuals with Disabilities

- The proposed action has no impact on individuals with disabilities.
- Or
- The proposed action has an impact on individuals with disabilities as follows:

PART C

(For legislative use only, not for publication)

- A. Fiscal Year in which regulations will become effective: 2014
- B. Does the budget for fiscal year in which regulations become effective contain funds to implement the Regulations: N/A
- Yes or No
- C. If "yes", state whether general, special (exact name), or federal funds will be used:
Health Services Cost Review Commission fund
- D. If "no", identify the source(s) of funds necessary for implementation of these regulations: N/A

E. If these regulations have no economic impact under Part A, indicate reason briefly: N/A

F. If these regulations have minimal or no economic impact on small business under Part B, indicate the reason:

STATE OF MARYLAND
DEPARTMENT OF HEALTH AND MENTAL HYGIENE



John M. Colmers
Chairman

Herbert S. Wong, Ph.D.
Vice-Chairman

George H. Bone, M.D.

Stephen F. Jencks, M.D., M.P.H.

Jack C. Keane

Bernadette C. Loftus, M.D.

Thomas R. Mullen

HEALTH SERVICES COST REVIEW COMMISSION

4160 Patterson Avenue, Baltimore, Maryland 21215

Phone: 410-764-2605 · Fax: 410-358-6217

Toll Free: 1-888-287-3229

hsrc.maryland.gov

Donna Kinzer
Acting Executive Director

Stephen Ports
Principal Deputy Director
Policy and Operations

Gerard J. Schmith
Deputy Director
Hospital Rate Setting

Mary Beth Pohl
Deputy Director
Research and Methodology

TO: Commissioners
FROM: Legal Department
DATE: October 2, 2013
RE: Hearing and Meeting Schedule

Public Session:

November 6, 2013 1:00 p.m., 4160 Patterson Avenue, HSCRC Conference Room

December 4, 2013 1:00 p.m., 4160 Patterson Avenue, HSCRC Conference Room

Please note, Commissioner's packets will be available in the Commission's office at 11:45 p.m.

The Agenda for the Executive and Public Sessions will be available for your review on the Thursday before the Commission meeting on the Commission's website.

<http://hsrc.maryland.gov/commissionMeetingSchedule2013.cfm>

Post-meeting documents will be available on the Commission's website following the Commission meeting.